# HENNEPIN COUNTY

MINNESOTA





# HENNEPIN COUNTY

# **2019 BUDGET**

As approved on December 11, 2018 by the

# Hennepin County Board of Commissioners

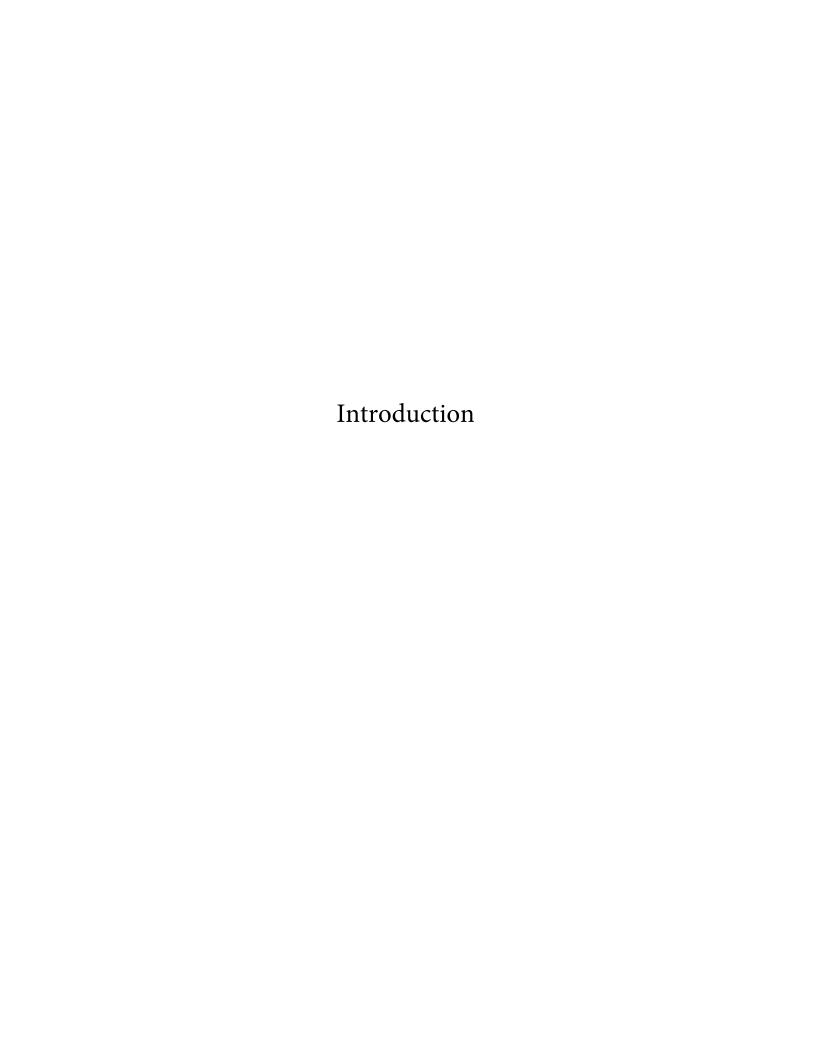
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Hennepin County Administrator David J. Hough

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# HENNEPIN COUNTY MINNESOTA

January 2, 2019

Honorable Board of County Commissioners:

I am pleased to present the approved 2019 Hennepin County Budget. The 2019 budget reflects commitment to our mission, core values, focus on serving residents and further reflects the need to continue our work in reducing disparities. It also reflects our commitment to solid fiscal stewardship and responsibility that remain evident in almost four decades of AAA bond ratings.

The 2019 Hennepin County Budget totals \$2.4 billion dollars and includes a net property tax levy of \$829,555,042 dollars or an increase of 5.25 percent compared to last year.

The operating portion of the budget totals \$1.9 billion dollars and 7,988.2 full-time equivalent employees, a decrease of \$60 million dollars and 205.6 full-time equivalent employees from the adjusted 2018 budget. The capital portion of the 2019 budget totals \$471 million dollars, an increase of \$33 million or 7.5 percent over the adjusted 2018 amount.

#### **Serving our Residents and the Community**

This budget is grounded in our core values of continuous improvement, customer service, diversity and inclusion, employee engagement and workforce development - a budget committed to serving residents in a responsive and fiscally responsible way.

 We are one of the largest urban counties in the United States. With changing demographics and population, the needs of residents are shifting and the demand for services is growing. One person in four receive direct services from the county – whether in the area of workforce training, food assistance, health insurance, economic supports, disability services, child protection, and so many more. These services are provided at the direction of the state legislature as a result of our state-supervised, county-administered social service system.



David J. Hough, County Administrator Hennepin County Administration

- Every day most people in the county walk, bike, or drive on county roads
  to their jobs, shopping, doctor and dental appointments, transporting their
  children to day care, school or sports or art and music activities. Focused
  on maintenance of our infrastructure, the county maintains over 2,200 lane
  miles of roads and 147 bridges, keeping them open in winter and repaired
  during the summer to ensure residents in the county can safely get to
  where they need to go.
- In early 2018, the Hennepin County Jail population exceeded its in-custody capacity, averaging over 800 persons being detained daily on a regular basis; and over 200,000 hours of Sentencing to Service work were managed. Our county public safety agencies worked with the Fourth Judicial District Court to process almost 500,000 cases. On any given day, there are approximately 25,000 adult and juvenile offenders in our correctional institutions, on probation or parole, and in the Sentencing to Service program.
- Besides all of our statutorily mandated programs, we offer many services
  that impact the health, wellbeing and success of residents. As an example,
  our library system which has become a national model providing access to
  services for our residents. In 2017, Hennepin County welcomed 5.3 million
  in-person visitors to our 41 library buildings, which were open over 97,900
  hours. 208,000 youth and adults attended 9,400 art, literacy, homework
  helper, business and other library programs. 25,000 community members
  reserved meeting space in our libraries. Over 1.8 million sessions were
  logged on library computers, over 3.3 million wireless sessions at libraries,
  and the library website saw more than 12.8 million visits.
- These are but a few examples of how Hennepin County provides essential services to our residents there are many more.

#### The Disparity Gap - from safety net to bridge building

The work of our organization deeply focuses on the people of Hennepin County. That's exactly what our talented employees do each and every day – serve residents. But while many of our residents enjoy the great quality of life this region is known for, we cannot disregard the fact that stark disparities exist – particularly for our residents of color.

Disparities – or differences - in education, employment, health, housing, income, justice and transportation impact many of our residents. Many residents struggle to survive day-to-day, and in many cases, Hennepin County serves as their safety net. That is why

we must continue to innovate and align our work under the priority of reducing disparities. Our business is in fact driven by the disparities that exist among our residents. Instead of being the safety net - be the bridge. The bridge to opportunity and hope.

It is also important to realize, that Hennepin County cannot do everything, and there are limitations on our ability to affect such significant change. Nonetheless, our contributions can and will have a profound impact in improving the quality of life for our residents. The current model of reactive service delivery is not sustainable. We must continue to change our approach, fiscally and otherwise, to impact disparity reduction by making proactive, long-term, sustainable change in our community and organization. We must lead by example. Over the last five years, we have made great progress in many areas. Progress that is changing lives and creating stability and opportunity, that sets Hennepin apart from others and shows commitment, purpose and leadership.

#### **County disparity efforts already underway**

Our priority is our residents and our work reflects this commitment. Examples of some of the work currently underway include:

- Education support to attain a high school diploma for county involved youth as a path to post-secondary education/training
- Employment job training for county clients to support self-sufficiency
- \$15/hour minimum wage for our employees to support our workforce and the organization in recruitment and retention
- Housing prioritization for populations vulnerable to housing instability
- Transportation comprehensive transportation system planning with mass transit, roadways, bikeways, and accessible sidewalks
- Health ensure a continuum of services throughout a lifetime to support good physical and mental health for those in need

#### Looking ahead

While we are doing great work, we are also positioning ourselves for the future and for success in the reduction of disparities across our county. This work requires a deeper understanding of community needs and the barriers to success. In gaining this understanding, we can prioritize issues and pursue solutions to reduce disparities and achieve sustainable results.

Now is our opportunity to transition from safety net to the bridge through long-term, systemic, sustainable change in our community and organization. Hennepin County leadership is committed to aligning strategies and initiatives across the county to reach these goals, and we recognize that we can't solve these challenges without intentional strategic engagement in building relationships with individuals and communities we serve. This budget reflects that commitment.

Right now, our greatest challenge is to continue to innovate and change the way government has traditionally delivered services. While we are here for our residents in times of crisis and need, the traditional approach of providing services in a reactive manner is not good enough. It's not good enough for our organization and it's certainly not good enough for our residents. We must seize the opportunity to build a legacy of working together to succeed.

Respectfully submitted,

## The 2019 Hennepin County Budget Process

Preparation of the annual budget begins eleven months prior to the start of the fiscal/calendar year with the distribution in February of the five-year Capital Improvement Program (CIP) instructions to departments. In April, the Office of Budget and Finance (OBF) distributes the operating budget instructions. These instructions provide parameters and guidelines from county administration to departments in the preparation of their 2019 operating and capital budget submissions. The schedule on page 8 identifies key stages in the formulation of the operating and capital budgets.

In April, the county administrator issued operating budget guidelines to departments directing them to submit a budget request that required no more than 102 percent of the department's 2018 adjusted property tax requirement and to prepare a prioritized reduction schedule that reduced the department's property tax requirement by 2 percent from the requested level.

Personnel expenses remained a top budget driving factor. Managing the number of employees continued to be a goal for the 2019 budget process. Departments were asked to evaluate the necessity of any position when the position becomes vacant. In addition, utilization of limited duration employees will be carefully managed. Instead of requesting additional staffing, departments were instructed to re-deploy existing staff, restructure the program or process, scale back activities or coordinate with other departments, or community organizations to modify county responsibilities. Departments were expected to absorb the cost of the salary adjustment, merit increases, the county share of health insurance premium increases and other operating budget increases.

Departments were asked to consider the following as they developed their 2019 budget request:

- Ability to raise property tax and other revenues is limited
- Increased demand in services to meet the diverse needs of our residents (aging population, immigrants, etc.)
- Transformational change substantial changes in how we do business
- Collaboration, partnerships, and shared service opportunities
- Level of federal and state government funding is uncertain
- Collaboration, partnerships, and shared service opportunities
- Level of federal and state government funding is uncertain
- Assess the need for certain contract services. In addition, do not negotiate increases in annual contract rates prior to seeking approval from line of business Assistance County Administrators.
- What strategies and activities will be most effective in achieving the county goal of reducing disparities in the seven domains (education, employment, health, housing, income, justice and transportation)?

• How do our core values – continuous improvement, customer service, diversity and inclusion, employee engagement and workforce development - influence your planning?

Departments submitted budget requests to the Office of Budget and Finance on June 28, 2018. During July and August, department staff met with County Administration and the Office of Budget and Finance to clarify and resolve areas of concern. In preparation for the county administrator's 2019 budget recommendation, a budget briefing was held on September 6. This briefing provided the county board with overall financial information and a format to discuss the challenges and opportunities considered in the developing the proposed 2019 budget.

On September 18, 2018, the county administrator presented a proposed budget within the context of the current state of the economy, the county board's mission and vision statements and the organization's core values.

"Truth-in-Taxation" statutes established in 1989 by the State of Minnesota require that a proposed budget and maximum tax levy be approved by September 30<sup>th</sup> of every year. On September 25, the county administrator recommended to the Hennepin County Board of Commissioners a maximum levy of \$832 million, a 5.49 percent increase over the adjusted 2018 budget. The county board approved the maximum levy 5.25 percent.

During late September through November, the county board held a series of public hearings in which Hennepin County citizens, contracted service providers, taxpayers and clients were given the opportunity to testify on the proposed budget.

The "Truth-in-Taxation" statutes require that the county send out proposed property tax notices to all taxpayers in November based on the maximum proposed levy set by the county board in September. In addition, the statutes require the county to hold a public meeting where the proposed budget and levy are discussed. This meeting must occur after November 24 at 6:00 PM or later. The time and place of this hearing must be announced during the meeting where the preliminary levy is adopted and subsequently published in the minutes of that meeting, and included with the parcel-specific notices sent to taxpayers.

The county board held its public meeting at 6:00 p.m. on November 27, 2018. On December 11, the county board adopted the 2019 budget by resolution, authorizing appropriations and establishing staffing complements for county departments.

The final approved property tax levy for 2019 is \$830 million, 5.25 percent or \$41 million more than the 2018 levy. The final approved property tax levy was more than one percent less than the maximum levy that was approved in September.

#### **Other Governmental Unit Budgets**

In conjunction with the Hennepin County budget process, other governmental units associated with the county also create budgets during the same time period.

The Hennepin County Regional Railroad Authority (HCRRA) was established to plan, design and implement rail transit in Hennepin County. The final approved HCRRA 2019 budget is \$44,593,000, with a property tax levy of \$36,000,000.

The Hennepin County Housing and Redevelopment Authority (HCHRA) was established to serve the housing, economic development and redevelopment needs of the citizens of Hennepin County and its municipalities. The final approved HCHRA 2019 budget is \$13,100,165, with a property tax levy of \$10,455,995.

Hennepin Healthcare System, Inc. is a public subsidiary corporation of the county which does business under the name Hennepin County Medical Center (HCMC). Although the HCMC budget is not included in the county budget, except for large capital investments, Minnesota Statutes section 383B.908 subd. 5 requires the county board to approve the annual budget of HCMC. The approved HCMC 2019 operating budget is \$1,041,912,000.

2018		2019 - 2023 Capital	Related
Fiscal Year	2019 Operating Budget	Improvement Program	Activities
January			2018 Fiscal Year begins
February		2019 - 2023 Capital Budget instructions distributed	
March		Departmental preliminary capital project requests submitted to Facility Services or Public Works Admnisitration	Recap of FY 2017 Financials Completed & Distributed
April	2019 Operating Budget Instructions & Targets Distributed	Capital project descriptions & cost	
Мау	Departments develop 2019 Budget Requests consistent with Property Tax Targets and other Budget Guidelines	estimates returned to departments; departments finalize capital project requests; and departments meet with County Administration regarding CIP as required	
June			
July	2019 Department Budget Requests due to Office of Budget and Finance  County Administration & Budget Office review and discuss budget requests with departments	Capital Budgeting Task Force (CBTF) meets with departments to review 2019 - 2023 capital improvement program requests	2nd Quarter 2018 Financials/Year-end Projections Completed & Distributed
August			
September	County Board Briefing on 2019 budget & tax levy; County Administrator presents Proposed 2019 Budget; and County Board adopts maximum proposed property tax levy for 2019	County Administrator finalizes the proposed 2019 Capital Budget; CBTF finalizes its recommended 2019 - 2023CIP	
October	Beginning in October, the County Board review and discuss proposed 2019 o proposed fee sch	perating and capital budgets, and	3rd Quarter 2018
November	Truth-in-Taxation notices ma  The County Board holds a public mee and holds public hearings to consider operating and ca	ting for budget and levy discussion; amendments to the proposed 2019	Financials/Year-end Projections Completed & Distributed
December	County Board approves a final 2019 p Operating and Capital Budget; and B levy certifications and repo	property tax levy and adopts a 2019 Budget Office finalizes property tax	2018 Fiscal Year ends

#### **Budget/Financial Planning Processes**

The annual budget process incorporates several short and long-term planning processes.

- The foundation of the annual budget is the five overarching goals first established by the county board in 1999, found on page III-2 of this document.
- The five-year Capital Improvement Program (CIP), which includes the 2019 Capital Budget as the first year of the program, is another example of an annual planning process that the county conducts. The CIP is reviewed and amended each year with the assistance of the Capital Budgeting Task Force (CBTF), an 11 member advisory committee of citizens appointed by the Hennepin County Board of Commissioners. Specific details of the county's capital projects and the CBTF's Report are contained within a separate document: 2019 Capital Budget and 2019-2023 Capital Improvement Program. An itemized list of the authorized 2019 capital projects and their authorized appropriations is contained in Section VIII of this document.
- The Office of Budget and Finance prepares interim financial reports at the fund and departmental level to increase participation and accountability throughout the organization. These reports provide the county board and county administrator critical financial information needed for sound fiscal management decision-making as the fiscal year progresses.
- The county's APEX system, incorporates financial, human resources and procurement data into a single integrated system. The system allows county employees to track processes, query data and run reports on an on-going basis. The budget module of the APEX system incorporates both the annual operating budget and the five year Capital Improvement Program and is used throughout the planning process to create budget versions culminating in county board consideration and adoption of the final budget.
- To simplify access to financial and budgetary information, interactive revenue and expense
  data is available at the county's home page www.hennepin.us/your-government. The
  website includes four years of information and presents the county's revenues and
  expenditures. Users can view the data by county program or department with various levels
  of detail available.
- In addition to these formalized planning processes, the county has incorporated a number of other short-term or ad-hoc planning groups to study and make recommendations on a variety of discussion issues.

### The 2019 Hennepin County Property Tax Process

#### Tax Base

Minnesota's property tax system is generally considered to be one of the most complex in the country. The tax base starts with Estimated Market Value (EMV), which is set by county or local assessors. The amount of value that is actually used in computing taxes is Taxable Market Value (TMV). Differences between the two are the result of specific market value exclusions adopted by the state legislature, such as the exclusion for qualifying disabled veterans.

Property taxes in Minnesota are ultimately based on a local jurisdiction's total tax capacity or tax base. The tax capacity of an individual property is determined by multiplying the property's taxable market value by the relevant class rate or rates. The use of a particular property determines which class rate is applied. For example, a property with a primary use as residential has a lower class rate than a property that has a primarily commercial or industrial use. These rates are set in statute and are uniform throughout the state.

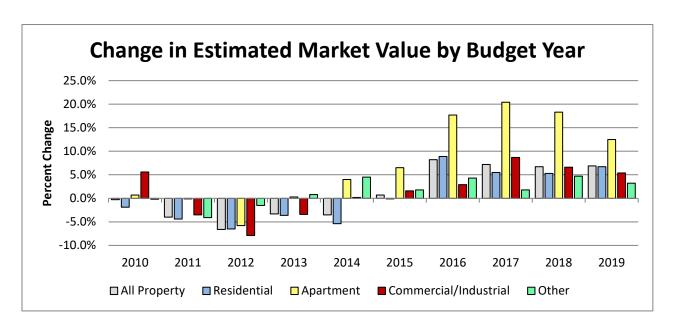
#### **Estimated Market Value (EMV)**

Estimated market value represents the estimated selling price of a property, given a willing buyer and seller. In the assessment year 2018, for taxes payable in 2019, Hennepin County's total EMV was \$177.7 billion, an increase of \$12.8 billion, or 7.8 percent from taxes payable in 2018. In Minneapolis, property values increased by \$5.0 billion, or 10.4 percent. Suburban property values rose by \$7.8 billion, or 6.7 percent.

Residential values in suburban Hennepin rose 6.7 percent. The City of Minneapolis saw an increase in value for residential properties of about 10.2 percent. Residential properties comprise 67.7 percent of all property value in the county.

Suburban properties account for 70.2 percent of Hennepin County's estimated market value with the remaining 29.8 percent in the City of Minneapolis. Residential property accounts for the majority of the property value in both Minneapolis (59.5 percent) and suburban Hennepin County (71.2 percent).

Apartments comprise 10.7 percent of Hennepin County's total EMV and are less prevalent in the suburbs where they are 7.9 percent of the total EMV compared to Minneapolis where they are 17.3 percent of total EMV. There is also a larger percentage of commercial and industrial property value in Minneapolis (20.1 percent of EMV) than in suburban areas (17.8 percent of EMV).



#### **Tax Capacity**

Tax capacity is the county's tax base, after the state-determined tax classification rates are applied to taxable market value. Tax capacity acts as one of the major determinants of tax incidence, a measure of which properties bear the burden of the property tax levy. For example, residential properties valued under \$500,000 convert to tax capacity at a rate of 1.0 percent of Estimated Market Value (EMV), while commercial properties convert at a rate of 2.0 percent of EMV in excess of \$150,000. This shifts the distribution of the tax burden between property types. On a countywide basis, residential property makes up 67.7 percent of the EMV, but after the conversion to (unadjusted) tax capacity, residential properties comprise 55.4 percent of total tax capacity. Similarly, commercial/industrial property represents 18.5 percent of the countywide EMV, but the tax capacity of those commercial/industrial properties accounts for 29.8 percent of the county's total tax base.

There are two state programs which further shift the tax burden between property types and are set by jurisdictions other than Hennepin County. They are the Metropolitan Fiscal Disparities Program and Tax Increment Financing.

- The Metropolitan Fiscal Disparities Program was created by the state legislature and shares the growth in the commercial/industrial tax base between municipalities in the 7county metropolitan area. In 2019, approximately \$30.8 million in taxes paid by Hennepin County taxpayers will be used to support services in other counties.
- Tax Increment Financing (TIF) districts, which are established by city governments, exclude portions of the tax base to finance redevelopment efforts. In 2019, approximately \$46.6 million in taxes will be used to pay for improvements in TIF districts located throughout the county and unavailable to support county and school programs. These programs increase the tax burden on all other properties. After adjusting for the fiscal disparities contribution and TIF, the tax burden shifts back onto residential, apartment and other properties.

Property % of Total	Estimated Market Value	Tax Capacity	Net Tax Capacity
Residential	68.5%	55.6%	60.8%
Commerical/Industrial	20.2%	32.7%	26.4%
Apartment	9.8%	9.6%	10.5%
Other/Personal	1.5%	2.1%	2.3%
Total:	100%	100%	100%

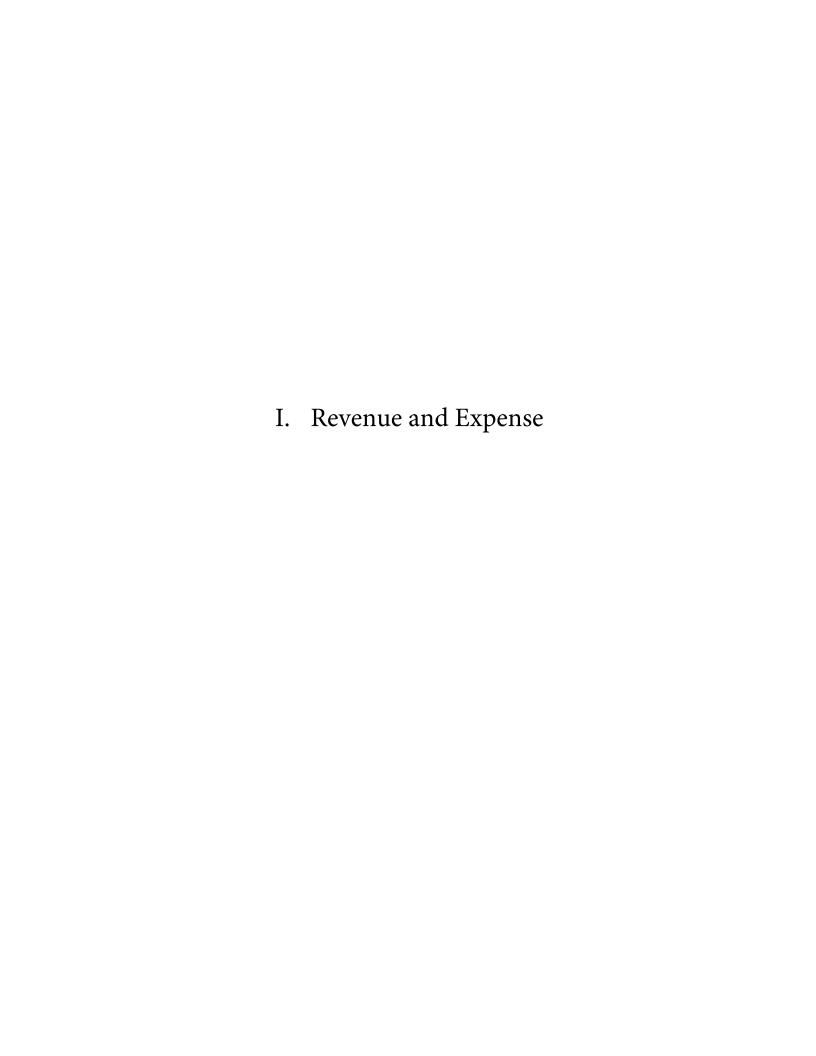
Tax capacity is adjusted for fiscal disparities and TIF to get the net tax capacity. The property tax levy is divided by the net tax capacity of all real and personal property in the county to determine the tax capacity rate. That rate then will be applied against the adjusted tax capacity of real and personal property in Hennepin County. For taxes payable in 2019, the total adjusted tax capacity of taxable property in Hennepin County is estimated to be \$2.0 billion, a 8.4 percent increase from taxes payable in 2018.

Residential property tax bills are impacted by 2011 legislation that created the Homestead Market Value Exclusion Program. The exclusion provides that for a home valued at \$76,000, 40 percent of the home's market value is excluded from its value for property tax calculations. The amount of value excluded decreases as the value of a home increases, with homes valued over \$413,800 receiving no exclusion.

#### **Tax Levy Process**

The process for establishing and certifying the property tax levy is prescribed by Minnesota Statutes, Section 275.065. For taxes payable in 2019, local governments were required to adopt a maximum property tax levy by September 30, 2019, and to send out proposed property tax notices between the 10<sup>th</sup> and 24<sup>th</sup> of November. Local governments were also required to hold a meeting after 6:00 p.m. where the public was allowed to speak and the 2019 budget and levy were discussed. The final 2019 tax levy had to be adopted and certified to the County Auditor by December 30, 2018. Hennepin County met all of the statutory requirements for establishing the 2019 Property Tax Levy.

After the county has determined its property tax requirements for the budget year, the budget requirement is increased by a factor to compensate for delinquent and uncollectible taxes and refunds of prior year taxes. The collection factor for 2019 is 98.5 percent and therefore, an additional 1.5 percent is applied to the property tax requirement of county funds (except in the case of debt service funds where the collection factor is regulated by law) to produce the amount of property tax to be levied.



#### **COMPUTATION OF LEVIES BY FUND**

FUND	TOTAL BUDGET	INCOME FROM OTHER SOURCES	PROPERTY TAX REQUIREMENT	COLLECTION RATE	GROSS PROPERTY TAX LEVY
County Revenue	\$683,912,263	\$283,582,549	\$400,329,714	98.50%	\$406,426,106
Human Services	616,739,573	336,648,059	280,091,514	98.50%	284,356,867
Hennepin Health	247,217,954	247,217,954	0	0.0%	0
Transportation Sales Tax	25,000,000	25,000,000	0	0.0%	0
Solid Waste Enterprise	77,053,799	77,053,799	0	0.0%	0
Library	88,395,565	13,475,200	74,920,365	98.50%	76,061,284
Glen Lake Golf Course	1,051,800	1,051,800	0	0.0%	0
Radio Communications	<u>3,742,589</u>	<u>3,742,589</u>	0	0.0%	0
Total Operating	<u>\$1,743,113,543</u>	<u>\$987,771,950</u>	<u>\$755,341,593</u>		<u>\$766,844,257</u>
Debt Retirement - Countywide	142,676,984	53,020,424	89,656,560	100.0%	89,656,560
Debt Retirement - Suburban	743,440	0	743,440	100.0%	743,440
Ballpark Sales Tax Revenue	2,500,000	2,500,000	0	0.0%	0
Capital Improvements	470,644,000	466,779,000	<u>3,865,000</u>	98.50%	<u>3,923,858</u>
Total Non-Operating	<u>\$616,564,424</u>	<u>\$522,299,424</u>	<u>\$94,265,000</u>		<u>\$94,323,858</u>
GRAND TOTAL	<u>\$2,359,677,967</u>	<u>\$1,510,071,374</u>	<u>\$849,606,593</u>		<u>\$861,168,115</u>
Less County Program Aid			<u>(\$31,613,073)</u>		<u>(\$31,613,073)</u>
County Property Tax Levy			<u>\$817,993,520</u>		<u>\$829,555,042</u>

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# TAX CAPACITY TAX CAPACITY RATES\*

ESTIMATED MARKET VALUE	2017 Actual	2019 Budget	2010 Budget
		2018 Budget	2019 Budget
Minneapolis	\$44,067,523,400	\$47,961,661,800	\$52,959,150,700
Suburban	<u>110,053,361,401</u>	<u>116,899,537,900</u>	<u>124,711,427,500</u>
TOTAL ESTIMATED MARKET VALUE	<u>\$154,120,884,801</u>	<u>\$164,861,199,700</u>	<u>\$177,670,578,200</u>
NET TAX CAPACITY			
Minneapolis	\$492,011,585	\$532,920,310	\$591,409,528
Suburban	<u>1,225,139,965</u>	<u>1,302,589,593</u>	<u>1,397,451,852</u>
TOTAL NET TAX CAPACITY	\$1,717,151,550	\$1,835,509,903	\$1,988,861,380
TAX CAPACITY RATE (OPERATING)	Taxes Payable 2017	Taxes Payable 2018	Taxes Payable 2019
` ,	•	•	•
County Revenue	20.166%	19.890%	19.533%
Human Services	14.602%	13.970%	13.695%
Library	<u>3.957%</u>	<u>3.824%</u>	<u>3.655%</u>
OPERATING RATE SUBTOTAL	38.725%	37.685%	36.884%
Countywide Debt Retirement	5.022%	4.886%	4.498%
Capital Improvements	<u>0.348%</u>	<u>0.268%</u>	<u>0.197%</u>
TOTAL TAX CAPACITY RATE: Minneapolis	44.095%	42.839%	41.578%
Suburban Debt Retirement	0.039%	0.039%	0.054%

<sup>\*</sup>Tax capacity and tax capacity rates shown are prior to final determination of tax capacity and disparity reduction aid.

The rates also reflect initial contributions and distributions of the fiscal disparities program.

# 2019 Expenditures and Revenues By Fund (Page 1 of 2)

#### I. Governmental Funds

Public Safety Health Libraries Human Services Operations Capital Improvements TOTAL EXPENDITURES  BUDGET REVENUES Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	675,206,926 634,501,333 77,218,131 96,985,873 683,912,263 600,329,714 (17,048,999) 183,280,715	616,739,573 <b>\$616,739,573</b>	88,395,565 \$88,395,565	\$25,000,000 \$25,000,000	2,500,000		143,420,424	\$100,206,926 334,501,333 77,218,131 88,395,565 616,739,573
Public Safety 3 Health Libraries Human Services Operations 1 Capital Improvements TOTAL EXPENDITURES \$6  BUDGET REVENUES Property Taxes Current Collections \$4 Less County Program Aid ( Net Property Tax Total 3  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	334,501,333 77,218,131 96,985,873 383,912,263 100,329,714 (17,048,999)				2,500,000		143,420,424	334,501,333 77,218,131 88,395,565
Health Libraries Human Services Operations Capital Improvements TOTAL EXPENDITURES  BUDGET REVENUES Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	77,218,131 96,985,873 883,912,263 100,329,714 (17,048,999)			\$25,000,000	2,500,000		143,420,424	77,218,131 88,395,565
Health Libraries Human Services Operations Capital Improvements TOTAL EXPENDITURES  BUDGET REVENUES Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	77,218,131 96,985,873 883,912,263 100,329,714 (17,048,999)			\$25,000,000	2,500,000		143,420 424	77,218,131 88,395,565
Human Services  Operations  Capital Improvements  TOTAL EXPENDITURES  BUDGET REVENUES  Property Taxes  Current Collections  Less County Program Aid  Net Property Tax Total  Other Taxes  Wheelage Tax  Sales and Use Taxes  Other Non-Property Taxes  Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State  County Program Aid  Highway Maintenance	683,912,263 100,329,714 (17,048,999)			\$25,000,000	2,500,000		143,420,424	
Operations Capital Improvements TOTAL EXPENDITURES  BUDGET REVENUES Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	683,912,263 100,329,714 (17,048,999)		\$88,395,565	\$25,000,000	2,500,000		143,420 424	616,739,573
Operations Capital Improvements TOTAL EXPENDITURES  BUDGET REVENUES Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	683,912,263 100,329,714 (17,048,999)		\$88,395,565	\$25,000,000	2,500,000		143.420 424	,
Capital Improvements  TOTAL EXPENDITURES  BUDGET REVENUES  Property Taxes  Current Collections  Less County Program Aid  Net Property Tax Total  Other Taxes  Wheelage Tax  Sales and Use Taxes  Other Non-Property Taxes  Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State  County Program Aid  Highway Maintenance	683,912,263 100,329,714 (17,048,999)	\$616,739,573	\$88,395,565	\$25,000,000	,,			342,906,297
BUDGET REVENUES  Property Taxes Current Collections Less County Program Aid Net Property Tax Total  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	100,329,714 (17,048,999)	\$616,739,573	\$88,395,565	\$25,000,000		470,644,000	-, -,	470,644,000
BUDGET REVENUES  Property Taxes  Current Collections  Less County Program Aid  Net Property Tax Total  Other Taxes  Wheelage Tax  Sales and Use Taxes  Other Non-Property Taxes  Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State  County Program Aid  Highway Maintenance	100,329,714 (17,048,999)	<del>*************************************</del>	************	+==,===,===	\$2,500,000	\$470,644,000	\$143,420,424	\$2,030,611,825
Property Taxes  Current Collections \$4  Less County Program Aid (  Net Property Tax Total 3  Other Taxes  Wheelage Tax  Sales and Use Taxes  Other Non-Property Taxes  Net Other Taxes Total 4  Intergovernmental-Federal Intergovernmental-State  County Program Aid  Highway Maintenance	(17,048,999)				+2,000,000	<b>V.1.0,0.1,000</b>	<del></del>	<del></del>
Current Collections \$4  Less County Program Aid (  Net Property Tax Total 3  Other Taxes  Wheelage Tax  Sales and Use Taxes  Other Non-Property Taxes  Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State  County Program Aid  Highway Maintenance	(17,048,999)							
Less County Program Aid         (           Net Property Tax Total         3           Other Taxes         Wheelage Tax           Sales and Use Taxes         Other Non-Property Taxes           Net Other Taxes Total         4           Total Taxes         4           Intergovernmental-Federal         Intergovernmental-State           County Program Aid         Highway Maintenance	(17,048,999)							
Net Property Tax Total 3  Other Taxes Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance		\$280,091,514	\$74,920,365			\$3,865,000	\$90,400,000	\$849,606,593
Other Taxes  Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	83,280.715	(11,362,398)	(3,201,676)					(31,613,073)
Wheelage Tax Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	, ,	268,729,116	71,718,689	0	0	3,865,000	90,400,000	817,993,520
Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance								
Sales and Use Taxes Other Non-Property Taxes Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	10,000,000							10,000,000
Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance				25,000,000	38,442,119	100,000,000		163,442,119
Net Other Taxes Total  Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	13,653,500							13,653,500
Total Taxes 4  Intergovernmental-Federal Intergovernmental-State County Program Aid Highway Maintenance	23,653,500			25,000,000	38,442,119	100,000,000		187,095,619
Intergovernmental-State County Program Aid Highway Maintenance	106,934,215	268,729,116	71,718,689	25,000,000	38,442,119	103,865,000	90,400,000	1,005,089,139
Intergovernmental-State County Program Aid Highway Maintenance	19,745,493	182,242,464				9,943,000	2,073,306	214,004,263
County Program Aid Highway Maintenance								
Highway Maintenance	17,048,999	11,362,398	3,201,676					31,613,073
	22,225,259	.,,,,,,,,	2,201,210			34,701,145		56,926,404
	19,411,780							19,411,780
Community Health	, , ,	2,038,686						2,038,686
Human Services		89,294,970						89,294,970
Public Defender	7,100,000	, - ,-						7,100,000
	12,934,718		1,150,000			11,000,000		25,084,718
	78,720,756	102,696,054	4,351,676	0	0	45,701,145	0	231,469,631
Intergovernmental-Local	3,643,774	1,680,000	,,,,,,,,	_	•	9,802,255	1,019,619	16,145,648
	02,110,023	286,618,518	4,351,676	0	0	65,446,400	3,092,925	461,619,542
Fees for Services	65,026,198	51,336,939	973,500					117,336,637
		,,						
Fines and Forfeitures	201,000		600,700					801,700
Other Revenue								
Investment Earnings	15,500,000		70,000					15,570,000
Licenses and Permits	6,993,200	1,869,000						8,862,200
Bond Proceeds						299,762,600		299,762,600
Indirect Cost Allocation	22,704,313							22,704,313
Miscellaneous	39,373,314	2,186,000	4,256,000		(41,372,783)	1,570,000	49,927,499	55,940,030
Total Other Revenue	84,570,827	4,055,000	4,326,000	0	(41,372,783)	301,332,600	49,927,499	402,839,143
Total Current Revenue 6	558,842,263	610,739,573	81,970,565	25,000,000	(2,930,664)	470,644,000	143,420,424	1,987,686,161
Fund Balance / Assets Decrease (Increase)	25,070,000	6,000,000	6,425,000		5,430,664			42,925,664
Total Revenue \$6		\$616,739,573	\$88,395,565	\$25,000,000	\$2,500,000	\$470,644,000	\$143,420,424	\$2,030,611,825

# 2019 Expenditures and Revenues By Fund

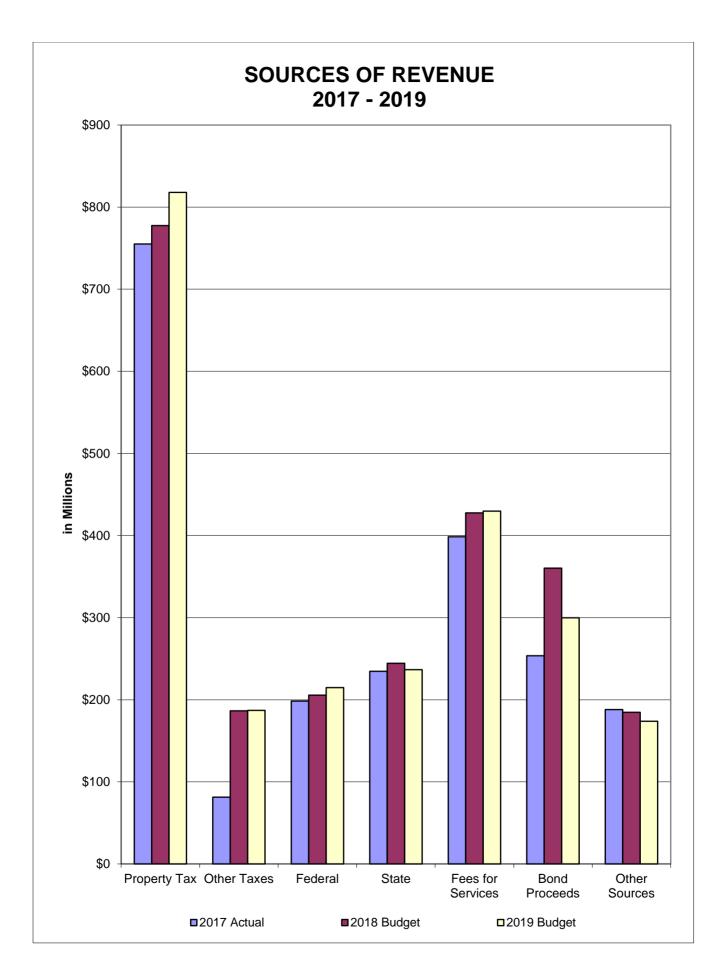
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#### II. Enterprise Funds

BUDGET EXPENDITURES		Enterprise	Communications	Golf Course	Enterprise Totals
Public Works		\$77,053,799		\$1,051,800	\$178,312,525
Public Safety		ψ11,000,100	3,742,589	Ψ1,001,000	338,243,922
Health	247,217,954		3,742,000		324,436,085
Libraries	247,217,954				88,395,565
Human Services					616,739,573
					342,906,297
Operations					
Capital Improvements	***********	\$77.050.700	<b>***</b> 740 500	24 054 000	470,644,000
TOTAL EXPENDITURES	\$247,217,954	\$77,053,799	\$3,742,589	\$1,051,800	\$2,359,677,967
BUDGET REVENUES					
Property Taxes					
Current Collections					\$849,606,593
Less County Program Aid					(31,613,073
Net Property Tax Total	0	0	0	0	817,993,520
Other Taxes					
Wheelage Tax					10,000,000
Sales and Use Taxes					163,442,119
Other Non-Property Taxes					13,653,500
Net Other Taxes Total					187,095,619
Total Taxes	0	0	0	0	1,005,089,139
Intergovernmental-Federal		800,000			214,804,263
Intergovernmental-State					
County Program Aid					31,613,073
Highway Maintenance					56,926,404
Community Corrections					19,411,780
Community Health					2,038,686
Human Services					89,294,970
Public Defender					7,100,000
Other		5,075,143			30,159,861
Total State	0		0	0	236,544,774
	U	5,075,143	Ü	Ü	
Intergovernmental-Local  Total Intergovernmental	0	5,875,143	0	0	16,145,648 <b>467,494,685</b>
Fees for Services	248,790,396	60,118,075	3,509,039		429,754,147
	240,790,390		3,503,033		
Fines and Forfeitures		50,000			851,700
Other Revenue					
Investment Earnings	525,000	310,000			16,405,000
Licenses and Permits		1,125,000			9,987,200
Bond Proceeds					299,762,600
Indirect Cost Allocation					22,704,313
Miscellaneous		834,500		1,051,800	57,826,330
Total Other Revenue	525,000	2,269,500	0	1,051,800	406,685,443
Total Current Revenue	249,315,396	68,312,718	3,509,039	1,051,800	2,309,875,114
Fund Balance / Assets Decrease (Increase)	(2,097,442)	8,741,081	233,550		49,802,853
Total Revenue	\$247,217,954	\$77,053,799	\$3,742,589	\$1,051,800	\$2,359,677,967

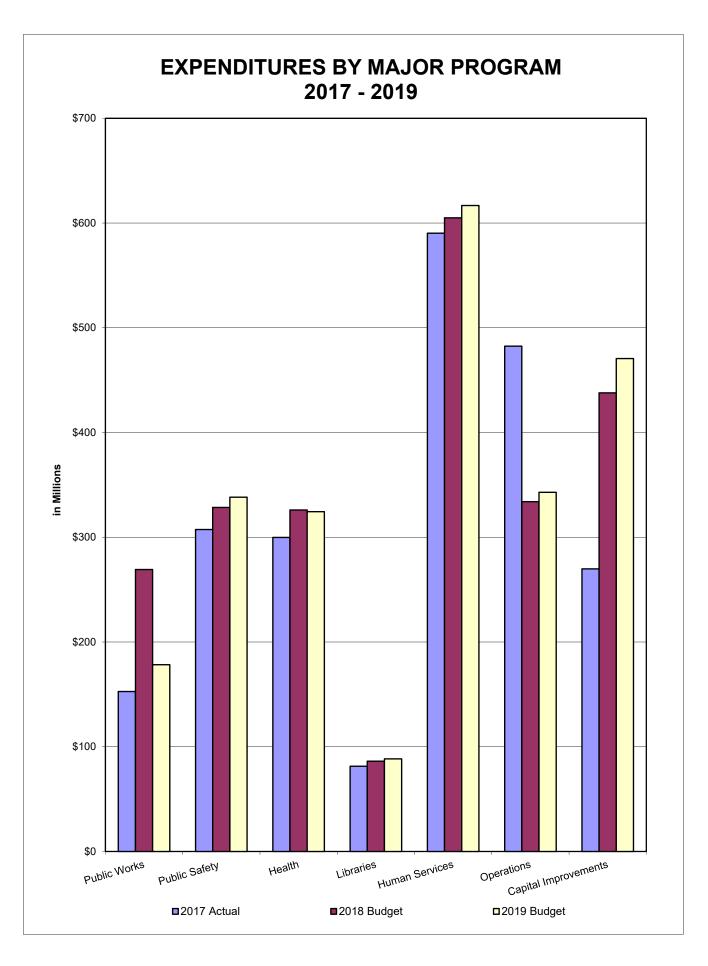
## **SOURCES OF REVENUE**

	2017	2018	2019
	ACTUAL	BUDGET	BUDGET
Current Property Tax	\$755,014,365	\$777,604,263	\$817,993,520
Other Taxes	81,356,457	186,515,004	187,095,619
Federal	198,364,007	205,554,145	214,804,263
State	234,691,426	244,477,694	236,544,774
Local	120,521,764	24,440,613	16,145,648
Investment Earnings	13,402,627	15,486,168	16,405,000
Fees for Services	398,410,172	427,599,551	429,754,147
Fines and Forfeitures	1,488,309	1,461,400	851,700
Licenses and Permits	9,198,056	9,641,200	9,987,200
Bond Proceeds	253,472,486	360,343,000	299,762,600
Other Financing	(25,873,238)	2,406,434	3,126,216
Other Revenue	69,341,008	74,073,445	77,404,427
Subtotal - Current Revenue	2,109,387,439	2,329,602,917	<u>2,309,875,114</u>
Use of Fund Balance	<u>0</u>	<u>57,253,260</u>	<u>49,802,853</u>
TOTAL REVENUES	<u>\$2,109,387,439</u>	<u>\$2,386,856,177</u>	<u>\$2,359,677,967</u>



#### **EXPENDITURES AND FTE SUMMARY**

MAJOR PROGRAM	2017 ACT	UAL	2018 BUD	GET	2019 BUD	GET
	ACTUAL	FTE	BUDGET	FTE	BUDGET	FTE
Public Works	\$152,697,846	424.1	\$269,227,180	432.4	\$178,312,525	434.6
Public Safety	307,414,609	2,268.6	328,494,218	2,288.6	338,243,922	2,312.7
Health	299,867,896	410.7	326,060,108	413.1	324,436,085	426.2
Libraries	81,408,711	622.2	86,231,436	625.2	88,395,565	611.4
Human Services	590,326,508	3,416.5	605,009,009	3,477.2	616,739,573	3,206.0
Operations	482,456,964	942.3	333,970,105	957.3	342,906,297	997.3
Capital Improvements	269,849,756	0.0	437,864,121	0.0	470,644,000	0.0
Internal Service Funds	<u>0</u>	<u>413.3</u>	<u>0</u>	<u>419.6</u>	<u>0</u>	<u>416.4</u>
Total	\$2,184,022,290	<u>8,497.7</u>	<u>\$2,386,856,177</u>	<u>8,613.4</u>	\$2,359,677,967	<u>8,404.6</u>



#### PERSONNEL COMPARISON BY DEPARTMENT

FULL-TIME EQUIVALENTS (FTEs)

T	2017	2018	2019	Chg
PROGRAM / DEPARTMENT	BUDGET	BUDGET	BUDGET	2018-2019
PUBLIC WORKS				
Public Works Services	351.5	354.0	356.0	2.0
Environment and Energy	72.6	78.4	78.6	0.2
Glen Lake Golf Course	0.0	0.0	0.0	0.0
Transportation Sales Tax & Development	0.0	0.0	<u>0.0</u>	0.0
TOTAL	<u>424.1</u>	<u>432.4</u>	<u>434.6</u>	<u>2.2</u>
PUBLIC SAFETY				
Public Safety Administration & Integration	54.5	56.5	70.5	14.0
County Attorney's Office	395.0	396.0	398.0	2.0
Court Functions	0.0	0.0	0.0	0.0
Public Defender's Office	56.0	54.0	41.0	(13.0)
Sheriff's Office	787.0	797.0	807.0	10.0
Dept of Community Corrections & Rehabilitation	976.1	985.1	996.2	11.1
Radio Communications	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
TOTAL	<u>2,268.6</u>	<u>2,288.6</u>	<u>2,312.7</u>	<u>24.1</u>
HEALTH				
Hennepin Health	114.5	114.5	128.0	13.5
NorthPoint Health and Wellness	247.2	245.6	252.1	6.5
Medical Examiner's Office	37.0	38.0	41.1	3.1
Hennepin Uncompensated Care	0.0	0.0	0.0	0.0
Health Administration and Support	12.0	15.0	5.0	(10.0)
Sexual Assault Resources Services	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
TOTAL	<u>410.7</u>	<u>413.1</u>	<u>426.2</u>	<u>13.1</u>
LIBRARIES				
Public Library	615.7	619.2	605.4	(13.8)
Law Library	<u>6.5</u>	<u>6.0</u>	<u>6.0</u>	0.0
TOTAL	<u>622.2</u>	<u>625.2</u>	<u>611.4</u>	<u>(13.8)</u>
HUMAN SERVICES				
TOTAL	<u>3,416.5</u>	<u>3,477.2</u>	3,206.0	<u>(271.2)</u>
OPERATIONS				
Commissioners	25.0	25.0	25.0	0.0
County Administration	16.0	16.0	17.0	1.0
Office of Budget and Finance	79.1	80.1	82.1	2.0
Facility Services	257.0	261.0	267.0	6.0
Central Information Technology	24.2	22.1	34.1	12.0
Real Property Group	337.4	339.5	336.5	(3.0)
Human Resources	97.1	101.1	105.6	4.5
Audit, Compliance, and Investigation Services	30.0	33.0	33.0	0.0
General County Purposes	76.5	79.5	97.0	17.5
Debt RetirementTOTAL	<u>0.0</u> 942.3	<u>0.0</u> 957.3	<u>0.0</u> 997.3	<u>0.0</u> 40.0
IOIAL	<del>342.3</del>	<u>331.3</u>	<u>331.3</u>	<del>4</del> 0.0
INTERNAL SERVICE FUNDS	00.0	00.0	00.0	0.0
Fleet Services	28.0	28.0	28.0	0.0
Energy Center	1.5	1.2	1.0	(0.2)
Employee Health Plan Self Insurance	6.0	6.0	6.0	0.0
Information Technology Central Services	85.6 286.7	83.6 294.8	83.6	0.0
Information Technology Internal Services Self Insurance	286.7 5.5	294.8 6.0	291.8 6.0	(3.0) 0.0
Other Employee Benefits	5.5 <u>0.0</u>	0.0 <u>0.0</u>	0.0	0.0 <u>0.0</u>
TOTAL	413.3	419.6	416.4	(3.2)
GRAND TOTAL	8,497.7	8,613.4	8,404.6	( <u>3.2)</u> ( <b>208.8</b> )
ONARD TOTAL	<u>U.431.1</u>	0.013.4	<u>0,404.0</u>	(200.0)



## **COUNTY REVENUE FUND SUMMARY**

(Page 1 of 2)

Basis of Accounting:	2017	2018	2019
Modified Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$613,175,207</u>	<u>\$657,101,510</u>	<u>\$683,912,263</u>
SOURCE OF REVENUE			
Property Taxes Current Collections Less County Program Aid Market Value Homestead Credit Total Property Taxes	363,649,686 (16,703,631) (41,148) 346,904,907	\$374,781,066 (17,462,542) <u>0</u> 357,318,524	\$400,329,714 (17,048,999) <u>0</u> 383,280,715
Nonproperty Taxes  Mortgage Registry/Deed Tax  Tax Increment Financing  Wheelage Tax  Other  Total Nonproperty Taxes	2,302,142 10,881,354 9,973,509 711,392 23,868,397	2,000,000 11,200,000 10,000,000 253,500 23,453,500	2,200,000 11,200,000 10,000,000 253,500 23,653,500
Total Taxes	<u>370,773,304</u>	380,772,024	406,934,215
Intergovernmental Revenue Federal	14,680,388	18,056,404	19,745,493
State - County Program Aid State - Market Value Homestead Credit State - Highway Maintenance State - Community Corrections State - Public Defender State - Intergovernmental Gov't Transfers State - Other Total State	16,703,631 41,148 21,292,280 19,681,130 7,247,751 0 10,931,152 75,897,092	17,462,542 0 22,300,525 19,538,381 8,338,698 0 13,421,144 81,061,290	17,048,999 0 22,225,259 19,411,780 7,100,000 0 12,934,718 78,720,756
Local - Intergovernmental Gov't Transfers Other Total Local	937,248 <u>2,879,552</u> <u>3,816,800</u>	0 <u>3,941,565</u> <u>3,941,565</u>	0 <u>3,643,774</u> <u>3,643,774</u>
Total Intergovernmental Revenue	94,394,280	103,059,259	102,110,023
Investment Income	<u>11,230,335</u>	14,250,000	15,500,000

# COUNTY REVENUE FUND SUMMARY (Page 2 of 2)

	2017	2018	2019
	ACTUAL	BUDGET	BUDGET
Fees for Services			
Service Center Fees	1,002,626	891,175	900,820
North Point Patient Reimbursements	28,454,155	30,377,283	30,461,992
Assessor - Services Provided To Municipalities	3,479,297	3,654,400	3,888,300
Boarding of Prisoners	5,314,911	5,371,000	5,099,300
Correction Facility Fees	1,606,301	1,427,900	1,640,350
Public Records Fees	7,024,210	8,525,000	8,050,000
Client Fees	2,138,338	2,507,250	2,406,750
Sheriff Fees	3,290,888	3,897,746	3,984,140
Other Fees and Service Charges	7,937,423	8,716,721	8,594,546
Total Fees for Services	60,248,149	65,368,475	65,026,198
Total Fines and Forfeitures	<u>327,436</u>	211,000	201,000
Licenses and Permits			
Drivers Licenses	1,888,591	2,022,000	2,211,000
Vital Certificates	988,883	1,113,000	1,023,000
Motor Vehicle Licenses	1,958,299	2,038,000	2,086,000
Other Licenses and Permits	<u>1,558,274</u>	<u>1,663,200</u>	<u>1,673,200</u>
Total Licenses and Permits	<u>6,394,047</u>	<u>6,836,200</u>	<u>6,993,200</u>
Other Revenue			
Commodity, Concession and Miscellaneous	395,462	847,060	746,081
Indirect Cost Allocation	17,350,032	19,712,479	22,704,313
Interfund	(1,069,782)	695,468	1,220,850
Building Rental	14,669,962	15,307,351	15,824,191
Miscellaneous	<u>29,865,275</u>	<u>20,942,194</u>	<u>21,582,192</u>
Total Other Revenue	61,210,949	<u>57,504,552</u>	62,077,627
Total Current Revenue	604,578,499	<u>628,001,510</u>	658,842,263
Budgeted Use of Fund Balance	<u>0</u>	29,100,000	25,070,000
TOTAL BUDGETED REVENUES	<u>\$604,578,499</u>	<u>\$657,101,510</u>	<u>\$683,912,263</u>

# COUNTY REVENUE FUND EXPENDITURES AND FTE SUMMARY

	2017		2018		2019	
MAJOR PROGRAM/DEPARTMENT	ACTUAL	FTE	BUDGET	FTE	BUDGET	FTE
PUBLIC WORKS						
Public Works Services	\$69,100,925	351.5	\$74,578,866	354.0	\$75,206,926	356.0
PUBLIC SAFETY						
Public Safety Administration & Integration	12,395,038	54.5	15,355,244	56.5	17,268,892	70.5
County Attorney's Office	54,584,436	395.0	57,246,723	396.0	60,965,526	398.0
Court Functions	2,003,284	0.0	2,285,000	0.0	2,261,700	0.0
Public Defender	14,375,980	56.0	16,214,497	54.0	12,568,172	41.0
Sheriff's Office	104,632,623	787.0	109,326,020	797.0	113,676,077	807.0
Community Corrections & Rehabilitation	116,351,593	976.1	124,417,237	985.1	127,760,966	996.2
Subtotal	304,342,954	2,268.6	324,844,721	2,288.6	334,501,333	2,312.7
HEALTH						
Health Administration	889,029	12.0	1,041,228	15.0	812,998	5.0
NorthPoint Health and Wellness	39,817,463	247.2	41,389,282	245.6	43,247,731	252.1
Medical Examiner's Office	6,305,844	37.0	6,610,259	38.0	7,310,402	41.1
Hennepin Uncompensated Care	22,500,000	0.0	22,500,000	0.0	24,500,000	0.0
Sexual Assault Resources Services	1,105,713	0.0	970,000	0.0	1,347,000	0.0
Subtotal	70,618,049	296.2	72,510,769	298.6	77,218,131	298.2
OPERATIONS						
Commissioners	2,759,192	25.0	3,134,279	25.0	3,236,144	25.0
County Administration	2,943,847	16.0	3,387,941	16.0	3,584,716	17.0
Facility Services	58,014,145	266.0	60,229,629	272.0	62,056,344	267.0
Office of Budget and Finance	13,343,475	99.1	14,388,280	80.1	15,215,472	82.1
Central Information Technology	5,263,274	24.2	6,237,357	22.1	7,649,863	34.1
Real Property Group	41,314,726	337.4	45,434,754	339.5	48,262,071	336.5
Human Resources	18,399,195	88.1	17,917,456	90.1	19,916,560	105.6
Audit, Compliance, and Investigation Svcs.	4,084,251	30.0	4,781,826	33.0	4,875,161	33.0
General County Purposes	22,991,174	<u>56.5</u>	29,655,632	<u>79.5</u>	32,189,542	97.0
Subtotal	169,113,279	942.3	185,167,154	957.3	196,985,873	997.3
TOTAL	<u>\$613.175.207</u>	<u>3.858.6</u>	<u>\$657.101.510</u>	<u>3.898.5</u>	<u>\$683.912.263</u>	<u>3.964.2</u>

Special Revenue Funds

#### **HUMAN SERVICES FUND SUMMARY**

Basis of Accounting:	2017	2018	2019
Modified Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$590,326,508</u>	<u>\$605,009,009</u>	<u>\$616,739,573</u>
SOURCE OF REVENUE			
Property Taxes Current Collections	050 450 070	007.005.554	000 004 544
Less Program Aid	259,156,972	267,305,554	280,091,514
Less Market Value Homestead Credit	(11,276,078) (29,795)	(11,515,383)	(11,362,398)
Total Property Taxes	247,851,099	255,790,171	268,729,116
Total Troperty Taxes	247,001,099	255,790,171	200,729,110
Nonproperty Taxes			
Other Taxes	189,804	0	<u>0</u>
		_	_
Intergovernmental Revenue			
Federal - Administrative Grants	18,449,035	20,768,684	19,331,000
Federal - Title XX - Human Services Grants	7,001,737	7,002,000	7,002,000
Federal - Title IVE - Foster Care	8,208,008	7,575,000	7,330,000
Federal - Grants for Training and Employment	19,333,955	18,651,923	20,226,769
Programs			
Federal - General	15,329,561	17,206,942	18,051,034
Federal - Title IVD - Child Support	19,185,898	21,079,759	18,918,000
Federal - Refugee Assistance	11,552	0	0
Federal - Medical Assistance (MA) Administration		54,028,704	53,872,650
Federal - Food Stamp (SNAP) Administration	15,640,436	15,479,387	16,258,533
Federal - TANF Administration	6,795,762	6,429,498	6,661,000
Federal - Community Health	11,397,384	12,262,538	12,616,478
Federal Incentive - Child Support and MA	<u>1,544,515</u>	<u>2,025,000</u>	<u>1,975,000</u>
Total Federal	<u>169,363,130</u>	<u>182,509,435</u>	<u>182,242,464</u>

Special Revenue Funds

#### HUMAN SERVICES FUND SUMMARY (Page 2 of 2)

	2017		
	ACTUAL	BUDGET	BUDGET
State - Grants for Human Services	33,802,701	33,877,659	34,803,570
State - County Program Aid	11,276,078	11,515,383	11,362,398
State - Market Value Homestead Credit	29,795	0	0
State - Vulnerable Children and Adults Act	12,735,252	13,028,000	13,028,000
State - Grants for Training and Employment Programs	2,718,140	3,586,000	3,308,000
State - Administrative	4,161,515	4,024,000	4,358,400
State - General Assistance	3,008,436	4,400,000	4,000,000
State - Community Health	2,038,686	2,038,686	2,038,686
State - Medical Assistance/Medicare	<u>28,006,686</u>	30,194,602	29,797,000
Total State	97,777,289	<u>102,664,330</u>	102,696,054
Local Grants	<u>2,365,236</u>	<u>2,499,820</u>	<u>1,680,000</u>
Interest Income	<u>0</u>	<u>0</u>	<u>0</u>
Fees for Services			
Patient Fees	9,888,034	10,352,337	11,293,000
Medicaid/GAMC/Targeted Case Management	24,260,590	25,515,000	25,201,000
Medicare	307,516	340,000	324,000
Other Services	<u>12,593,352</u>	<u>11,891,349</u>	<u>14,518,939</u>
Total Fees and Services	<u>47,049,492</u>	<u>48,098,686</u>	<u>51,336,939</u>
Health Licenses	<u>1,718,177</u>	<u>1,735,000</u>	<u>1,869,000</u>
Other Devenue			
Other Revenue Miscellaneous - Other	2,321,024	1,515,000	2 106 000
Interfund Transfers	2,321,024 861,305	1,515,000 <u>646,567</u>	2,186,000
Total Other Revenue	3,182,329	2,161,567	<u>0</u> 2,186,000
Total Other Revenue	3,162,329	<u>2,101,307</u>	2,180,000
Total Current Revenue	<u>569,496,556</u>	<u>595,459,009</u>	610,739,573
Budgeted Use of Fund Balance	<u>0</u>	<u>9,550,000</u>	6,000,000
TOTAL REVENUES	<u>\$569.496.556</u>	<u>\$605.009.009</u>	<u>\$616,739,573</u>

Special Revenue Funds

#### **LIBRARY FUND SUMMARY**

Basis of Accounting:	2017	2018	2019
Modified Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$81,408,711</u>	<u>\$86,231,436</u>	<u>\$88,395,565</u>
SOURCE OF REVENUE			
Property Taxes	70 000 040	70 470 000	74 000 005
Current Collections	70,606,613	72,470,986	74,920,365
Less: County Program Aid	(3,130,062)	(3,225,636)	(3,201,676)
Less: Market Value Homestead Credit	(10,204)	<u>0</u>	<u>0</u>
Total Property Taxes	67,466,347	69,245,350	71,718,689
Other Taxes	<u>51,443</u>	<u>0</u>	<u>0</u>
Intergovernmental Revenue			
State - County Program Aid	3,130,062	3,225,636	3,201,676
Market Value Homestead Credit	10,204	0	0
Federal Grants	0	0	0
State Grants	2,181,650	1,225,000	1,150,000
Local Grants	780,000	0	0
Total Intergovernmental Revenue	<u>6,101,916</u>	<u>4,450,636</u>	<u>4,351,676</u>
Investment Income	<u>69,138</u>	80,000	70,000
Fees and Services			
Other Services	<u>1,042,061</u>	944,000	973,500
Fines and Forfeitures			
Book Fines	<u>1,143,785</u>	<u>1,200,400</u>	600,700
Other Revenue			
Book Sales	11,622	2,050	2,000
Concessions	383,240	377,000	386,500
Donations	1,187,902	1,230,000	1,330,000
Miscellaneous	142,880	172,000	147,500
Ballpark Sales Tax Transfer	2,300,000	2,370,000	2,390,000
Total Other Revenue	4,025,644	4,151,050	4,256,000
Total Current Revenue	79,900,334	80,071,436	<u>81,970,565</u>
Actual/Budgeted Use of Fund Balance	1,508,377	6,160,000	6,425,000
TOTAL REVENUES	<u>\$81,408,711</u>	<u>\$86,231,436</u>	<u>\$88,395,565</u>

Special Revenue Funds

# TRANSPORTATION SALES TAX FUND SUMMARY

2017 ACTUAL	2018 BUDGET	2019 BUDGET	
<u>\$13,911,573</u>	<u>\$125,000,000</u>	<u>\$25,000,000</u>	
20,374,783	125,000,000	25,000,000	
(4,366,737)	<u>0</u>	<u>0</u>	
16,008,046	125,000,000	25,000,000	
<u>\$16,008,046</u>	<u>\$125,000,000</u>	<u>\$25,000,000</u>	
	\$13,911,573 20,374,783 (4,366,737) 16,008,046	ACTUAL         BUDGET           \$13,911,573         \$125,000,000           20,374,783         125,000,000           (4,366,737)         0           16,008,046         125,000,000	

Special Revenue Funds

# BALLPARK SALES TAX REVENUE FUND SUMMARY

Basis of Accounting:  Modified Accrual	2017 ACTUAL	2018 BUDGET	2019 BUDGET
Woulled Accidal	ACTUAL	BODGET	BODGET
TOTAL EXPENDITURES	<u>\$2,330,720</u>	<u>\$2,500,000</u>	<u>\$2,500,000</u>
SOURCE OF REVENUE			
Sales Tax Revenue	36,892,053	38,061,504	<u>38,442,119</u>
Transfers to Other Funds	(42,273,129)	(40,804,125)	(41,372,783)
Investment Income	<u>84,682</u>	<u>0</u>	<u>0</u>
Total Current Revenue	(5,296,394)	(2,742,621)	(2,930,664)
Actual/Budgeted Use of Fund Balance	<u>7,627,114</u>	5,242,621	<u>5,430,664</u>
TOTAL REVENUES	<u>\$2,330,720</u>	<u>\$2,500,000</u>	<u>\$2,500,000</u>

#### CAPITAL IMPROVEMENTS FUND SUMMARY

Basis of Accounting:	2017	2018	2019
Modified Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$269,849,756</u>	<u>\$437,864,121</u>	<u>\$470,644,000</u>
SOURCE OF REVENUE Property Taxes Current Collections Less County Program Aid Less Market Value Homestead Credit Total Property Taxes	5,949,721 (2,796) (711) <u>5,946,214</u>	4,850,218 0 0 4,850,218	3,865,000 0 0 3,865,000
Nonproperty Taxes	<u>4,525</u>	<u>0</u>	<u>100,000,000</u>
Intergovernmental Revenue Federal - Highway Aids Federal - Other State - County Program Aid State - Market Value Homestead Credit State - Highway and Bridge Aids State - Other Local Total Intergovernmental Revenue Investment Income Fees for Services Other Revenue	13,731,679 (1,671,906) 2,796 711 50,815,771 10,757 16,243,500 79,133,308 1,011,737 10,000	2,115,000 0 0 51,423,295 0 16,982,608 70,520,903 0 0	9,943,000 0 0 34,701,145 11,000,000 9,802,255 65,446,400 0
Bond Proceeds Other Total Other Revenue	180,946,713 1,139,108 182,085,821	360,343,000 1,650,000 361,993,000	299,762,600 1,570,000 301,332,600
Total Current Revenue	<u>268,191,605</u>	<u>437,364,121</u>	<u>470,644,000</u>
Transfers (To) From Other Funds	(23,125,345)	500,000	0
TOTAL REVENUES	<u>\$245,066,260</u>	<u>\$437,864,121</u>	<u>\$470,644,000</u>

# DEBT RETIREMENT FUND SUMMARY

Basis of Accounting:	2017	2018	2019
Modified Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$311,012,964</u>	<u>\$146,302,951</u>	<u>\$143,420,424</u>
SOURCE OF REVENUE			
SOURCE OF REVENUE			
Property Taxes Current Collections	06 700 065	00 400 000	00 400 000
	86,798,865	90,400,000	90,400,000
Less Program Aid	(34,925)	<u>0</u>	<u>0</u>
Less Market Value Homestead Credit	(8,199)	<u>0</u>	<u>0</u>
Total Property Taxes	<u>86,755,741</u>	90,400,000	90,400,000
Nonproperty Taxes	<u>65,510</u>	<u>0</u>	<u>0</u>
Intergovernmental Revenue			
Federal - Interest Subsidy Payments	2,124,569	2,073,306	2,073,306
State - Program Aid	34,925	2,010,000	2,0:0,000
State - Market Value Homestead Credit	8,199	0	0
Other local intergovernmental	95,856,650	1,016,620	1,019,619
Total Intergovernmental Revenue	98,024,343	3,089,926	3,092,92 <u>5</u>
3			
Other Revenue			
Interest on Investments	59,106	0	0
Bond Proceeds	72,525,773	0	0
Other Revenues	40,809,386	49,417,774	49,927,499
Total Other Revenue	113,394,265	49,417,774	49,927,499
Total Current Revenue	298,239,859	142,907,700	143,420,424
Actual/Budgeted Use of Fund Balance	<u>0</u>	<u>3,395,251</u>	<u>0</u>
TOTAL REVENUES	<u>\$298,239,859</u>	<u>\$146,302,951</u>	<u>\$143,420,424</u>

Notes: This fund summary shows budgets for General Obligation Debt in Fund 70 and for Ballpark Debt in Fund 79. The Ballpark debt is paid with non-property tax revenues.

In 2019, Other Revenues includes \$36.6 million for Ballpark debt and \$10.6 million from Hennepin Health Systems debt service on bonds issued for the Ambulatory Outpatient Speciality Clinics.

# FUTURE LEVY REQUIREMENTS - GENERAL OBLIGATION DEBT

# **2019 Budget** Based on Actual General Obligation Debt

Series	Q-86002	2010A-B-C-D	2011A	2013A-B-C	2014A-B	2016A-B-C	2017B-C	2018A	TOTAL DEBT	Countywide	Suburban Only
Year			2012A-B						SERVICE LEVY	Portion	Portion
2019	16,152,536	10,029,929	10,544,842	6,486,480	17,576,738	15,831,900	8,527,575	5,250,000	90,400,000	89,656,560	743,440
2020	18,146,307	10,062,762	10,293,734	6,276,480	16,555,350	14,372,400	8,526,788	7,014,000	91,247,821	90,512,800	735,021
2021	17,691,020	8,862,710	10,030,394	6,150,480	16,531,725	14,224,613	8,528,100	6,925,800	88,944,841	88,592,025	352,816
2022	11,139,214	8,835,673	9,776,609	1,824,480	16,423,050	14,070,788	8,525,738	9,032,100	79,627,650	79,280,643	347,007
2023	8,770,865	8,671,768	9,526,394	7,599,480	16,274,475	13,900,163	8,524,688	8,996,925	82,264,757	81,919,110	345,647
2024	6,604,584	8,622,208	7,447,722	7,599,480	16,318,050	13,749,750	8,524,425	8,995,613	77,861,831	77,518,579	343,252
2025	6,520,847	8,550,178	7,303,347	7,600,740	15,977,483	13,591,725	8,524,425	8,999,813	77,068,556	76,727,090	341,466
2026	6,439,472	8,482,978	4,279,741	7,597,590	16,029,038	13,441,575	8,524,163	8,998,238	73,792,793	73,449,159	343,634
2027	6,357,285	8,412,848	4,278,061	7,600,320	12,235,335	13,277,250	8,523,113	8,995,875	69,680,087	69,680,087	0
2028	6,273,138	8,333,725	4,278,855	7,597,800	7,751,888	13,130,250	8,526,000	8,997,450	64,889,106	64,889,106	0
2029	6,175,386	7,421,094	4,281,480	7,600,320	7,751,363	6,247,500	8,526,788	8,996,925	57,000,855	57,000,855	0
2030	0	7,817,259	4,281,480	0	7,755,825	6,090,000	8,524,950	8,999,025	43,468,539	43,468,539	0
2031-2041	0	38,157,079	4,280,640	0	69,793,500	68,031,075	59,682,000	71,981,700	311,925,994	311,925,994	0
Totals	110,270,654	142,260,210	90,603,299	73,933,650	236,973,818	219,958,988	161,988,750	172,183,463	1,208,172,830	1,204,620,547	3,552,283

Enterprise Funds

# HENNEPIN HEALTH FUND SUMMARY

Basis of Accounting: Accrual	2017 ACTUAL	2018 BUDGET	2019 BUDGET
TOTAL EXPENDITURES	<u>\$229,249,849</u>	<u>\$253,549,339</u>	<u>\$247,217,954</u>
SOURCE OF REVENUE			
Intergovernmental & Grants	<u>1,440,578</u>	<u>0</u>	<u>0</u>
Fees for Services State Premium Revenue	231,463,693	256,502,453	248,790,396
Total Fees and Services Investment Income	231,463,693 648,043	256,502,453 846,169	248,790,396 525,000
Other Revenue Miscellaneous Revenue Total Other Revenue	65,397 65,397	0 <u>0</u>	0 <u>0</u>
Capital Contributions	<u>0</u>	<u>0</u>	<u>0</u>
(Increase)/Decrease in Net Assets	<u>0</u>	(3,799,283)	(2,097,442)
TOTAL REVENUES	<u>\$233,617,711</u>	<u>\$253,549,339</u>	<u>\$247,217,954</u>

Enterprise Funds

# SOLID WASTE ENTERPRISE FUND SUMMARY

Basis of Accounting:	2017	2018	2019
Accrual	ACTUAL	BUDGET	BUDGET
TOTAL EXPENDITURES	<u>\$68,796,809</u>	<u>\$68,570,132</u>	<u>\$77,053,799</u>
SOURCE OF REVENUE			
Property Taxes  Misc. Collections Less Program Aid Less Market Value Homestead Credit	0 0 <u>0</u>	0 0 <u>0</u>	0 0 <u>0</u>
Total Property Taxes	0	<u>0</u>	<u>0</u>
Nonproperty Taxes	<u>0</u>	<u>0</u>	<u>0</u>
Intergovernmental Revenue Federal Grants State Grants Local Government Grants Total Intergovernmental Revenue	136,147 4,821,970 <u>19,000</u> 4,977,117	800,000 4,878,143 <u>0</u> 5,678,143	800,000 5,075,143 <u>0</u> 5,875,143
Investment Income	299,586	<u>310,000</u>	310,000
Fees & Services Special Assessments Solid Waste Tipping Fees Solid Waste Mgmt Fees - Hauler Collected Other Fees & Services Total Fees & Services	0 23,930,341 15,663,347 16,003,533 55,597,221	0 25,140,200 15,207,523 13,079,575 53,427,298	1,900,000 25,202,500 23,867,500 11,048,075 60,118,075
<u>Licenses &amp; Permits</u> Solid/Hazardous Waste Licenses	1,085,832	1,070,000	<u>1,125,000</u>
<u>Fines &amp; Penalties</u> Solid Waste and Other Fines	<u>17,088</u>	<u>50,000</u>	50,000
Other Revenue/Transfers	<u>866,914</u>	820,879	<u>834,500</u>
(Increase)/Decrease in Net Assets	<u>0</u>	7,213,812	<u>8,741,081</u>
TOTAL REVENUES	<u>\$62,843,758</u>	<u>\$68,570,132</u>	<u>\$77,053,799</u>

Enterprise Funds

# RADIO COMMUNICATIONS FUND SUMMARY

Basis of Accounting: Accrual	2017 ACTUAL	2018 BUDGET	2019 BUDGET
TOTAL EXPENDITURES	<u>\$3,071,655</u>	<u>\$3,649,497</u>	<u>\$3,742,589</u>
SOURCE OF REVENUE			
Fees for Services	<u>2,999,556</u>	<u>3,258,638</u>	<u>3,509,039</u>
Other Financing	991,063	<u>0</u>	<u>0</u>
Total Current Revenue	3,990,619	<u>3,258,638</u>	3,509,039
(Increase)/Decrease in Net Assets	<u>0</u>	390,859	233,550
TOTAL REVENUES	<u>\$3,990,619</u>	<u>\$3,649,497</u>	<u>\$3,742,589</u>

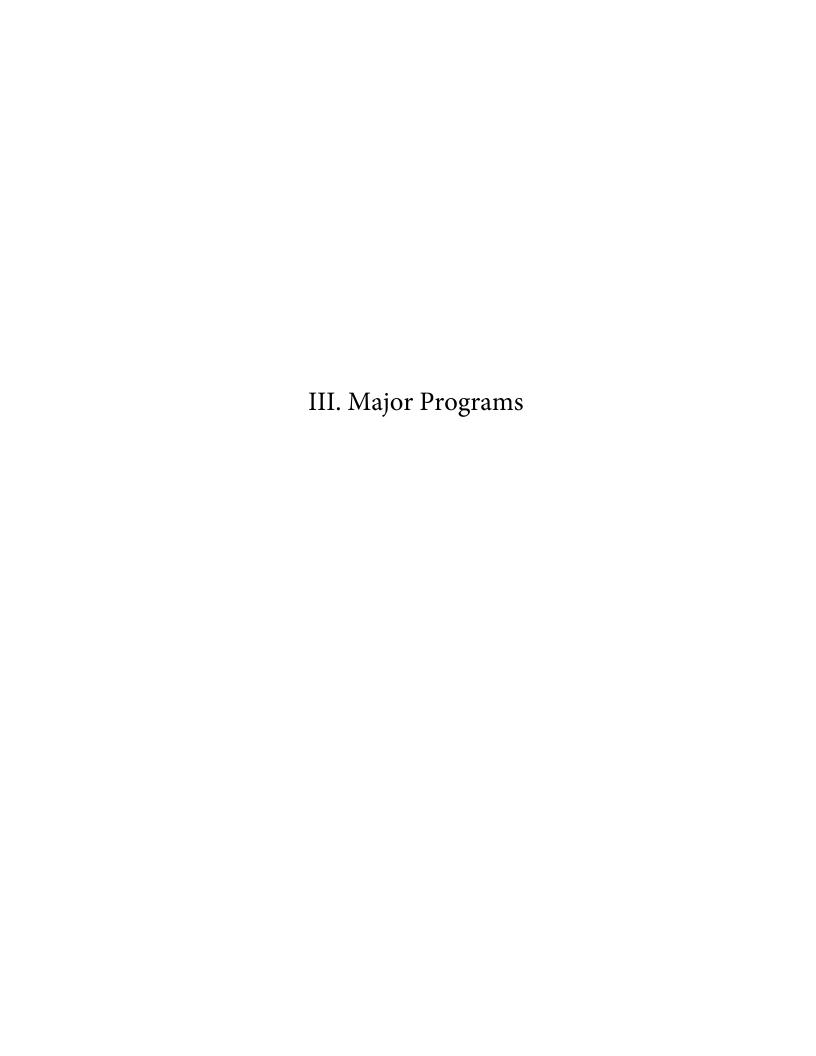
Enterprise Funds

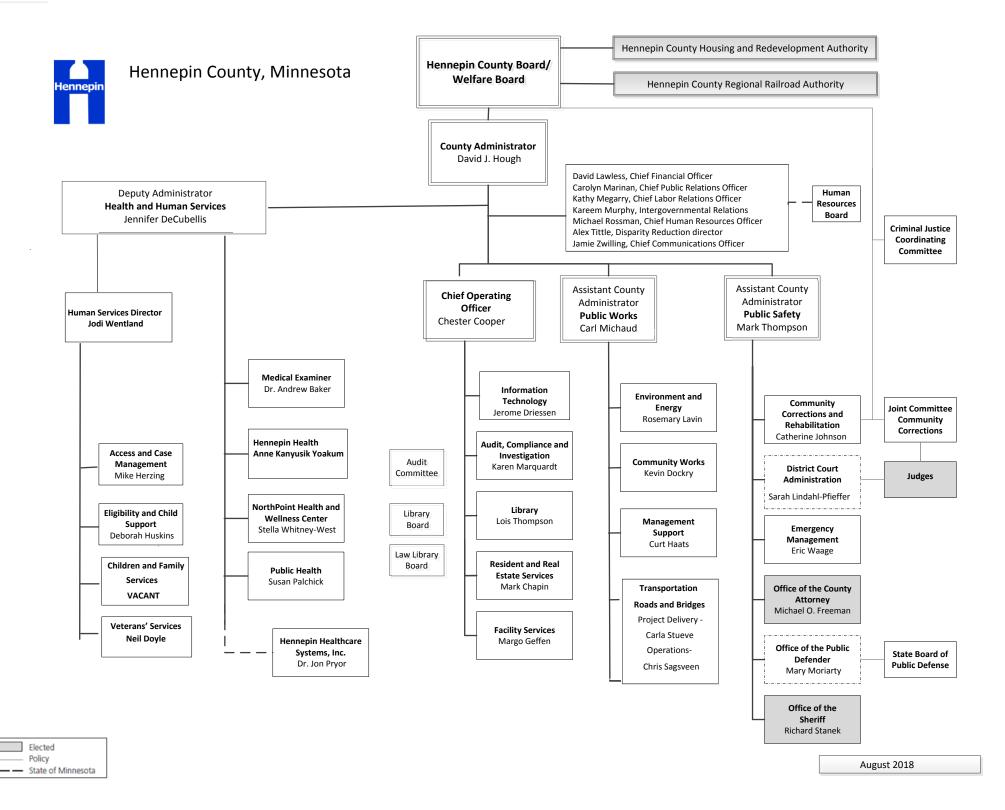
# GLEN LAKE GOLF COURSE FUND SUMMARY

Basis of Accounting: Accrual	2017 ACTUAL	2018 BUDGET	2019 BUDGET
TOTAL EXPENDITURES	<u>\$888,539</u>	<u>\$1,078,182</u>	<u>\$1,051,800</u>
SOURCE OF REVENUE			
Other Revenue	<u>942,191</u>	1,078,182	<u>1,051,800</u>
Total Current Revenue	942,191	1,078,182	<u>1,051,800</u>
(Increase)/Decrease in Net Assets	<u>0</u>	<u>0</u>	<u>0</u>
TOTAL REVENUES	<u>\$942,191</u>	<u>\$1,078,182</u>	<u>\$1,051,800</u>

#### **INTERNAL SERVICE FUND SUMMARIES**

Basis o	of Accounting:	2017	2018	2019
	Accrual	ACTUAL	BUDGET	BUDGET
FUND:	Central Services			
	Program Expenditures	<u>\$11,120,034</u>	<u>\$11,916,362</u>	<u>\$12,009,103</u>
	Charges for Services Net Assets (Increase)/Decrease	10,409,157 710,877	11,916,362 0	12,009,103 0
FUND:	Fleet Services			
	Program Expenditures	<u>\$14,321,062</u>	<u>\$17,084,315</u>	<u>\$18,275,538</u>
	Charges for Services Net Assets (Increase)/Decrease	18,142,567 (3,821,505)	17,084,315 0	18,275,538 0
FUND:	Energy Center			
	Program Expenditures	<u>\$8.804.419</u>	<u>\$10,186,151</u>	<u>\$10,467,733</u>
	Charges for Services Net Assets (Increase)/Decrease	8,644,111 160,308	10,186,151 0	10,467,733 0
FUND:	Information Technology			
	Program Expenditures	<u>\$76,559,694</u>	<u>\$84,105,845</u>	<u>\$85,953,215</u>
	Charges for Services Net Assets (Increase)/Decrease	73,746,290 2,813,404	84,105,845 0	85,953,215 0
FUND:	Self Insurance Fund			
	Program Expenditures	<u>\$7,436,729</u>	<u>\$12,308,772</u>	<u>\$12,390,661</u>
	Charges for Services Net Assets (Increase)/Decrease	7,854,837 (418,108)	12,308,772 0	12,390,661 0
FUND:	Other Employee Benefits			
	Program Expenditures	<u>\$20.566.986</u>	\$34,700,000	\$38,300,000
	Charges for Services Net Assets (Increase)/Decrease	20,566,986 0	34,700,000 0	38,300,000 0
FUND:	Employee Health Plan Self Insurance			
	Program Expenditures	<u>\$114,616,650</u>	<u>\$143,841,713</u>	<u>\$150,213,587</u>
	Charges for Services Net Assets (Increase)/Decrease	119,603,786 (4,987,136)	143,841,713 0	150,213,587 0





2019 BUDGET
Adopted Budget

#### **Mission Statement:**

The mission of Hennepin County is to enhance the health, safety and quality of life of our residents and communities in a respectful, efficient and fiscally responsible way.

#### **Description and Goals:**

We envision a future where residents are healthy and successful and where our communities are safe and vibrant. We strive to meet and exceed expectations by engaging people and communities in developing innovative solutions to challenges. We will be a diverse, learning organization. We will partner with others to enhance the quality of life in Hennepin County and the region.

#### Overarching Goals:

Our residents are:

Healthy - People are healthy, have access to quality health care and live in a clean environment.

**Protected and Safe** - People are safe from harm through prevention, early intervention and treatment services, and through enhanced public safety.

**Self-Reliant** - People achieve success with the support of essential services, have access to affordable housing and opportunities for life-long learning.

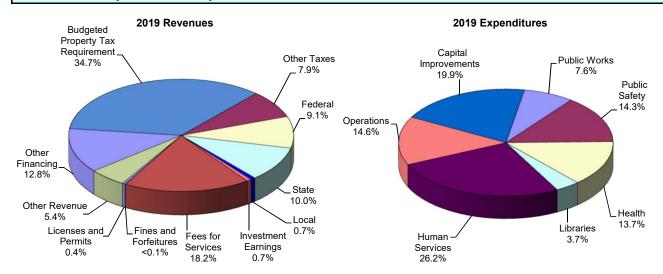
**Assured Due Process** - People are assured equal protection of the laws through an adversarial and respectful system designed to assure fairness and reliability in the ascertainment of liability, guilt and innocence.

**Mobile** - People and goods move easily and safely throughout the county and the region, via an integrated system of transportation.

Revenue and Expenditure Information	):	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*		\$713,330,640	\$777,604,263	\$817,993,520
Other Taxes		\$81,356,457	186,515,004	187,095,619
Federal		\$198,364,007	205,554,145	214,804,263
State		\$234,691,426	244,477,694	236,544,774
Local		\$120,521,764	24,440,613	16,145,648
Investment Earnings		\$13,402,627	15,486,169	16,405,000
Fees for Services		\$398,410,172	427,599,550	429,754,147
Fines and Forfeitures		\$1,488,309	1,461,400	851,700
Licenses and Permits		\$9,198,056	9,641,200	9,987,200
Other Revenue		\$60,620,653	131,326,705	127,207,280
Other Financing	_	\$236,319,604	362,749,434	302,888,816
	Total Revenues	\$2,067,703,715	\$2,386,856,177	\$2,359,677,967
Public Works		\$152,697,846	\$269,227,180	\$178,312,525
Public Safety		307,414,609	328,494,218	338,243,922
Health		299,867,897	326,060,108	324,436,085
Libraries		81,408,711	86,231,436	88,395,565
Human Services		590,326,508	605,009,009	616,739,573
Operations		482,456,964	333,970,105	342,906,297
Capital Improvements	_	269,849,755	437,864,121	470,644,000
To	otal Expenditures	\$2,184,022,290	\$2,386,856,177	\$2,359,677,967

<sup>\*</sup>Reflects the adjusted property tax requirement budget, not actual property tax collection.

#### Revenue and Expenditure Comparison:



The Revenue and Expenditure Section reflects an overview of the 2019 budget by revenue category and major program area. The majority of Hennepin County's 2019 budgeted expenditures stem from the Human Services, Capital Improvements, and Operations (including debt) programs. In 2019, these programs account for 60.6 percent of the appropriated expenditures and 50.0 percent of the FTEs.

For further detail on significant changes in revenues and expenditures by category or major program, see Sections II-V.

#### Revenue Highlights:

The 2019 revenue budget for Hennepin County is \$2.4 billion, which is a decrease of 1.1 percent or \$27.2 million from the 2018 adjusted budget. The 2019 capital budget component totals \$470.6 million, which is 7.5 percent or \$32.8 million more than the 2018 adjusted capital budget. When capital is excluded, the operating portion of the 2019 budget reflects a decrease of \$60.0 million or 3.1 percent when compared to the 2018 adjusted budget. Both the operating and capital expenditures will be offset by \$1.5 billion in non-property tax revenues and \$818.0 million in property taxes. The county will operate with 8,404.6 authorized full-time equivalents (FTEs), 208.8 less than the 2018 adjusted budget.

#### **Property Tax Revenues**

Property tax revenue contributes \$818.0 million or 34.7 percent of the 2019 budgeted revenue of \$2.4 billion and when compared to the 2018 adjusted budget, reflects an increase of \$40.4 million or 5.2 percent. Information on the property tax computation can be found on page I-6.

#### **Other Taxes**

In 2019, Other Taxes are budgeted at \$187.1 million, or 7.9 percent of total 2019 budget revenue, with the major components being \$100.0 million in Sales Tax revenue for Capital Improvement projects; \$38.1 million in Ballpark Sales Tax revenue that will be utilized to pay debt service on the ballpark bonds and other uses as allowed by legislation; \$25.0 million in Transportation Sales Tax for transit and/or transportation investments; \$10.0 million from a Wheelage Tax that will be utilized for the preservation, efficiency, safety and modernization of bridges, roads, and equipment; and \$11.2 million from Tax Increment Financing (TIF).

#### **Federal Revenues**

The 2019 budgeted federal revenue is \$214.8 million, or 9.1 percent, of all county revenues and represents an increase of 4.5 percent or \$9.3 million from the 2018 adjusted budget. Of the \$214.8 million in total anticipated federal revenue, \$182.2 million or 84.8 percent stems from the Human Services program. The majority of Human Services program revenue consists of reimbursements for the administrative costs of health, child support, medical assistance, food stamps, human service grants, economic assistance, training and employment, and community health. Federal revenues in the County Revenue Fund is \$19.7 million or 9.2 percent of total anticipated federal revenue. In the Public Works program revenue supports federal housing grants. In the Public Safety program revenues consist of reimbursement for administrative costs related to child support collection, child protection, victim emergency funds, welfare fraud, reimbursement for breakfast and lunch programs at the Juvenile Detention Center and County Home School; along with several grants (details can be found in the Public Safety program pages later in this book). In the Operations program revenues consist of reimbursements for the Henn Carver Workforce Program.

#### **Hennepin County**

#### Revenue Highlights Continued:

#### **State Revenues**

The revenues from the State of Minnesota are budgeted at \$236.5 million, or 10.0 percent of all county revenues, excluding health maintenance organization fees from state sources. In general, state monies are used to fund activities and services for the following: human service programs like community health, financial assistance, along with training and employment programs (\$91.3 million); highway construction and maintenance projects (\$56.9 million); correctional subsidy to assist with correctional services and programs (\$18.9 million); and a partial expense reimbursement in the Public Defender's Office (\$7.1 million). Typically, state funding is based on criteria such as caseloads, statewide funding formulas, approved plans, and particular service requirements.

State revenues decreased \$7.9 million when compared to the 2018 adjusted budget of \$244.5 million. The majority of the decrease is attributed to a decrease in programmed highway and bridge aids of \$34.7 million in the capital budget.

The State of Minnesota provides property tax relief to Minnesota counties and taxpayers through local aid programs. For example, County Program Aid (CPA) is a general purpose aid, which consists of County Need Aid and County Tax Base Equalization Aid. The aid is distributed as general property tax relief that is allocated based upon percent of the total budgeted property tax to the following funds: County Revenue, Human Services, and Library. CPA for 2019 is budgeted at \$31.6 million, which is a decrease of \$0.6 million from the 2018 adjusted budget.

#### **Local Revenues**

The 2019 local revenue budget of \$16.1 million has decreased by \$8.3 million from the 2018 adjusted budget of \$24.4 million. The majority of the decrease is attributed to \$7.2 million less funding in capital improvement road and bridge projects related to funding formulas based on class on class of road or bridge being constructed. In addition, there is a \$0.8 million decrease in the Human Services Program and \$0.3 million decrease in the Public Works Program.

#### Fees for Services Revenues

User fees are established charges borne by those individuals that utilize specific government services and activities. This source of revenue provides an equitable, proportional method to fund governmental services without charging the general population. Minnesota Statute 383B.118 authorizes counties to establish a fee or charge for a service, after holding a public hearing, based upon the costs of providing such services.

In 2019, the total revenues generated from fees charged for services are estimated at \$429.8 million, represents 18.2 percent of the total county revenue budget, and reflects an increase of 0.5 percent or \$2.2 million from the 2018 adjusted budget.

Hennepin County provides a wide range of services for which fees are charged. The most significant portion of this revenue is generated by reimbursement/payment from third party payers and state and federal reimbursement for patient fees and services provided by NorthPoint Health and Wellness Center and Hennepin Health. For 2019, revenues are programmed to be \$279.6 million or 65.0 percent of total Fees for Services revenues. This is a reduction of \$7.6 million, or 2.7 percent, from the 2018 adjusted budget of \$287.3 million. The decrease is due decreased enrollment projections and Prepaid Medical Assistance Program (PMAP) services being removed from the contract with the State Department of Human Services

Another major source of fee revenue is the Solid Waste program, which collects fees for services associated with management of solid waste. In 2019, \$60.1 million is budgeted as revenue from tipping fees, ordinances, and solid waste fees

The Human Services program is programming \$51.3 million in fees for services revenue in 2019. The majority of this revenue is accounted for in case management and other services for specialized populations (developmentally disabled, vulnerable adults, child at-risk, etc.) and is reimbursed by federal/state Medical Assistance funding at pre-established rates for units of service.

The Public Safety program, which includes the Radio Communication Fund, has budgeted \$20.6 million in 2019 fee revenue. Each department or office provides services in which fees are charged and/or fines assessed. The majority of the revenue stems from charges to other jurisdictions or clients for processing, boarding or monitoring pre- and post-adjudications of clients; professional service fee, civil fees, court fees, program participation fees, leased antenna space along with leased Mobile Data Computers (MDC) and radios.

The 2019 Operations program has decreased by \$0.4 million to \$17.4 million in fee for service revenue due to adjusting projects based on actual collections. The majority of this revenue is generated by the county's Real Property Group at \$15.9 million and includes charges for service center fees and public records, which includes the recording of abstract and torrens properties.

#### **Hennepin County**

#### Revenue Highlights Continued:

#### **Other Revenue**

A wide variety of sources contribute to the \$127.2 million, or 5.4 percent, of revenues categorized as "Other Revenue" in 2019. Other revenue includes book fines, building rental, investment income, parking revenue, vital records (e.g. birth and death certificates), and utilization of fund balance.

Budgeting of prior year revenue reflects the county's fiscal management practice of maximizing all sources of revenues while simultaneously monitoring revenues and expenditures within the current year to ensure that, while fund balance is utilized to develop the budget, it is seldom used. In the 2019 budget, the use of fund balance has been set at \$49.8 million.

The remaining revenue is comprised of indirect cost allocation revenue, which is based upon the county's indirect cost allocation plan, interfund transfers, commodity/surplus sales, and changes in net assets in the enterprise funds.

#### Other Financing

Proceeds generated through the sale of General Obligation (GO) bonds finance authorized capital improvement projects within the county's adopted capital budget. The county also periodically issues new GO bonds to refund outstanding bonds to realize debt service savings when interest rates are favorable. Bond proceeds budgeted for 2019 are \$300.0 million, a decrease of \$60.6 million from the \$360.3 million in the 2018 adjusted budget. Details concerning the county's debt retirement and debt management can be found in the Debt Retirement section of the Operations program.

Budgeted Positions:	2017 Budget	2018 Budget	2019 Budget
Public Works	424.1	432.4	434.6
Public Safety	2,268.6	2,288.6	2,312.7
Health	410.7	413.1	426.2
Libraries	622.2	625.2	611.4
Human Services	3,416.5	3,477.2	3,206.0
Operations	942.3	957.3	997.3
Capital Improvements	0.0	0.0	0.0
Internal Service Funds	413.3	419.6	416.4
Total Full-time Equivalents (F	TEs) <b>8,497.7</b>	8,613.4	8,404.6

#### Major Program: Public Works

Public Works Services
Environment and Energy
Glen Lake Golf Course

Transportation Sales Tax & Development



#### **Program Description:**

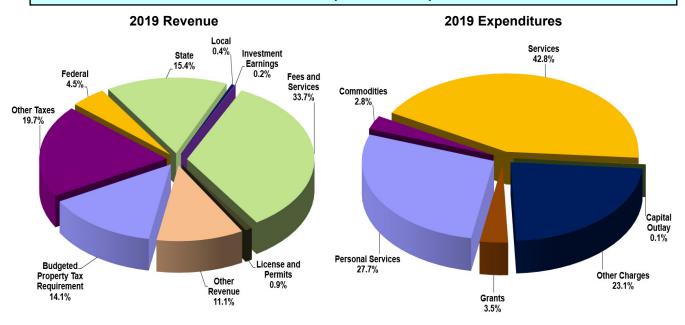
Public Works creates healthy and livable communities through economic development, affordable housing, environmental stewardship, and advancement of a multi-modal transportation network. The team also supports the Hennepin County Regional Railroad Authority and the Hennepin County Housing and Redevelopment Authority.

Public Works has support services including financial management, community & engagement, budgeting, and information technology. Public Works also provides fleet services to all lines of business in the county and manages the Energy Center which heats and cools county buildings in downtown Minneapolis.

Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$24,832,487	\$24,477,249	\$25,132,561
Other Taxes	30,444,271	135,096,000	35,096,000
Federal	4,799,070	7,947,283	8,020,011
State	26,181,940	27,407,739	27,500,402
Local	900,248	1,889,755	649,976
Investment Earnings	299,586	310,000	310,000
Fees for Services	55,717,437	53,578,914	60,224,240
Fines and Forfeitures	17,088	50,000	50,000
Licenses and Permits	1,515,727	1,533,200	1,588,200
Other Revenue	8,930,875	17,437,040	19,741,135
Other Financing	-6,366,737	-500,000	0
Total Revenues	\$147,271,992	\$269,227,180	\$178,312,525
Personal Services	\$43,155,292	\$47,544,990	\$49,390,602
Commodities	7,409,067	8,185,262	5,021,443
Services	70,919,398	68,444,106	76,516,962
Public Aid Assistance	27,174	25,000	0
Capital Outlay	865,985	154,000	106,728
Other Charges	23,822,454	143,573,822	41,106,790
Grants	6,498,476	1,300,000	6,170,000
Total Expenditures	\$152,697,846	\$269,227,180	\$178,312,525
Budgeted Positions (Full-time Equivalents)	424.1	432.4	434.6

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

#### **Revenue and Expenditure Comparison:**



Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Public Works Services	69,100,925	74,578,866	75,206,926
Environment and Energy	68,796,809	68,570,132	77,053,799
Glen Lake Golf Course	888,539	1,078,182	1,051,800
Transportation Sales Tax & Development	13,911,573	125,000,000	25,000,000
Total Expenditures	\$152,697,846	\$269,227,180	\$178,312,525

Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Public Works Services	351.5	354.0	356.0
Environment and Energy	72.6	78.4	78.6
Glen Lake Golf Course	0.0	0.0	0.0
Transportation Sales Tax & Development	0.0	0.0	0.0
Total Full Time Equivalent (FTE)	424.1	432.4	434.6

#### **Revenue Summary:**

Public Works' budgeted 2019 revenues are \$178.3 million, a \$90.9 million decrease compared to the 2018 adjusted budget. Details about the major sources of revenue include:

#### **Budgeted Property Tax Requirement**

The 2019 adopted budget includes property taxes of \$25.1 million, an increase of \$655,000 or 2.7 percent when compared to the 2018 adjusted budget amount.

#### **Other Taxes**

The 2019 adopted budget includes Other Taxes of \$35.1 million, which is a \$100.0 million decrease compared to the 2018 adjusted budget. The decrease is attributable to budgeting \$100.0 million of a local sales and use tax revenue for transit and/or transportation investments in the 2019 capital budget instead of the 2019 operating budget.

#### **Federal**

Federal revenue in the 2019 adopted budget is \$8.0 million, which is relatively unchanged from the 2018 adjusted budget amount of \$7.9 million.

#### State

The 2019 adopted budget for State revenue is \$27.5 million, which is a 0.3 percent or \$93,000 increase over the 2018 adjusted budget amount of \$27.4 million. Increases in State revenue include an additional \$375,000 in funding from Minnesota Department of Transportation to maintain roads in Hennepin County and a \$197,000 increase in state grants for environmental protection activities. The 2019 adopted budget includes a \$450,000 decrease in reimbursements from Minnesota Department of Transportation for administrative expenses associated with capital projects.

#### Other Revenue

Other Revenue in the 2019 adopted budget is \$19.7 million. This is an increase of \$2.3 million, or 13.2 percent, over the 2018 adjusted budget. Other Revenue in Environment and Energy increased by \$1.5 million due to an increase in the use of fund balance, which corresponds to an increase in the expenditure budget. In addition, there is a \$580,000 increase in the use of fund balance in Transportation Operations for mill and overlay projects.

#### Other Financing

The 2019 adopted budget is \$0, a \$500,000 increase from the 2018 adjusted budget. The 2018 adjusted budget included a \$500,000 transfer of Wheelage Tax to the Capital Improvement Program for safety improvements, which was not included in the 2019 adopted budget.

#### **Expenditure Summary:**

#### **Public Works Services**

#### **Public Works Administration**

The 2019 adopted budget totals \$9.8 million, an increase of \$501,000, or 5.4 percent, over the 2018 adjusted budget. This change is attributable to a reorganization of Public Works Administration to include Transportation Planning and Financial Services, which will better align services to support the operational departments of Community Works, Environment and Energy, Transportation Operations and Transportation Project Delivery. Additional services to these departments include methods to improve financial management of capital projects, recruit for hard-to-fill engineering positions, enhance community engagement and develop a plan to provide transportation safety improvements for people who drive, walk, bike and roll. In addition, Public Works Administration is managing the transition for establishing a greater role for the county to oversee and support the Metropolitan Council's construction of the Southwest Light Rail Transit, Bottineau Light Rail Transit and Orange Line Transit projects.

#### **Community Works**

The 2019 adopted budget totals \$14.0 million, a decrease of \$205,000, or 1.4 percent, when compared to the 2018 adjusted budget. The decrease is associated with a reduction in the staff complement.

#### **Transportation Operations**

The 2019 adopted budget is \$37.1 million, which is relatively unchanged from the 2018 adjusted budget of \$37.3 million. Changes include utilizing contractors to perform road rehabilitation work and leveraging staff to complete other work programs such as crack sealing, guardrail repair, safety projects and drainage improvement projects.

#### **Transportation Project Delivery**

The 2019 adopted budget is \$14.2 million, an increase of \$579,000, or 4.2 percent, over the 2018 adjusted budget. The change is associated with additional Project Delivery staff to address the following critical transportation needs:

- · Bridge inspections along the Midtown Greenway. These bridges are owned by the Hennepin County Regional Railroad Authority.
- Water resources engineer to help manage and design storm water infrastructure projects for the county's road and bridge transportation network, as well as other Public Works facilities.
- · Construction staff to assist in delivering the Advanced Transportation Management System project.

#### **Environment and Energy**

The 2019 adopted budget is \$77.1 million, which is an increase of \$8.5 million, or 12.4 percent, over the 2018 adjusted budget. The increase is associated with a \$4.0 million in Hennepin Energy Recovery Center operations due to a change in budget methodology and up to \$3.5 million in disbursements for the assessment and cleanup of contaminated sites near the Southwest Light Rail Transit project.

#### Glen Lake Golf Course

The 2019 adopted budget remains relatively the same at \$1.1 million.

#### Transportation Sales Tax and Development

The 2019 adopted budget is \$25.0 million, a decrease of \$100.0 million from the 2018 adjusted budget. The decrease is due to budgetiHb-8 \$100.0 million in the 2019 capital budget instead of the 2019 operating budget.

#### Mission:

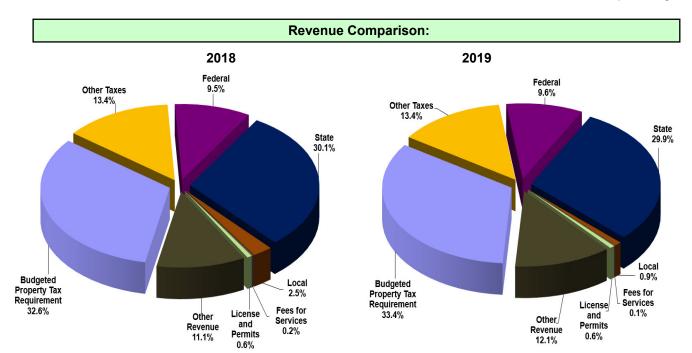
Our mission is to create healthy and livable communities through economic development, environmental stewardship and advancement of a multimodal transportation network.

#### **Department Description:**

Public Works is responsible for a wide range of programs and projects that support the Hennepin County mission of healthy and safe communities. This includes services supporting choices for transportation, economic development, housing and more. The team also supports the Hennepin County Regional Railroad Authority (HCRRA) and the Hennepin County Housing and Redevelopment Authority (HCHRA). Public Works has support services which includes: financial management, budgeting, information technology, and warehouse.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$24,832,487	\$24,477,249	\$25,132,561
Other Taxes	10,069,488	10,096,000	10,096,000
Federal	4,662,923	7,147,283	7,220,011
State	21,359,970	22,529,596	22,425,259
Local	881,248	1,889,755	649,976
Investment Earnings	0	0	0
Fees for Services	120,216	151,616	106,165
Fines and Forfeitures	0	0	0
Licenses and Permits	429,895	463,200	463,200
Other Revenue	7,121,770	8,324,167	9,113,754
Other Financing	-2,000,000	-500,000	0
Total Revenues	\$67,477,997	\$74,578,866	\$75,206,926
Personal Services	\$34,607,926	\$39,112,707	\$40,276,277
Commodities	7,013,645	7,600,270	4,568,661
Services	26,055,195	27,223,870	29,900,581
Public Aid Assistance	27,174	25,000	0
Capital Outlay	865,985	154,000	106,728
Other Charges	531,000	463,019	354,679
Grants	0	0	0
Total Expenditures	\$69,100,925	\$74,578,866	\$75,206,926
Budgeted Positions (Full-time Equivalents)	351.5	354.0	356.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.



#### **Significant Budget Changes:**

The 2019 adopted budget is \$75.2 million, which reflects a 0.8 percent or \$0.6 million increase over the 2018 adjusted budget. When compared to the 2018 adjusted budget, expected property tax revenues increased by \$0.7 million to \$25.1 million and non-property tax revenues remained unchanged at \$50.1 million.

Budget changes for 2019 include:

• Public Works Financial Services is included within Public Works Administration.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Administration	_	8,004,467	9,345,709	9,846,577
Community Works		12,033,153	14,248,176	14,043,024
Transportation Project Delivery		10,805,652	13,635,593	14,214,196
Transportation Operations		38,257,653	37,349,388	37,103,129
	Total Expenditures	\$69,100,925	\$74,578,866	\$75,206,926

#### **Budget Commentary:**

#### **Public Works Administration**

Supports the entire Public Works Line of Business by integrating the following areas: Administrator's Office, Communications & Engagement, Financial Services, Information Technology, and Transportation Planning.

For 2019, new positions will be added to help advance a new model for communications and community engagement in Public Works and support the broader county-wide efforts in these areas. In addition, there is funding to help address the hard to fill engineering roles in Public Works and a position to explore several large, strategic opportunities facing the county's Public Works programs and infrastructure.

#### **Community Works**

Organized into the following functional areas: Administration, Community & Economic Development, Engineering & Transit Planning, Housing Development & Finance, and Land Management.

For 2019, Community Works will be partnering with other agencies to maximize the economic development potential of infrastructure investments, improve quality of life and stimulate economic development.

#### **Transportation Operations**

Organized into the following areas: Administration, Traffic Operations, Road Operations, and Asset Management.

In 2019, Transportation Operations will be implementing proactive solutions and cost savings strategies to include utilizing contractors to perform mill and overlay activities and undertaking other strategies for varying road types and conditions.

#### **Transportation Project Delivery**

Designs and administers the capital transportation program for the county and is organized into the following areas: Administration, Design, Bridge, and Construction.

In 2019, Transportation Project Delivery will experience a shift from large projects to smaller stand-alone projects, enhancing stakeholder engagement and leveraging new technology to perform work more efficiently and effectively.

K	еу	Re	su	lts:
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Key Result	2017 Actual	2018 Estimate	2019 Goal
Engineering costs as a percent of actual capital project costs	24%	18%	18%
Present serviceability rating (portion rated good or better)	63%	65%	67%
Accounts Receivable billings processed	6,109	6,055	6,055
Accounts Payable Invoices processed	11,766	11,250	11,250
Hours to plow complete system during a snow event			
Urban	4:30	4:25	4:00
Rural	4:19	4:06	4:00
Percent of Traffic Signals with Flashing Yellow Arrows	15%	18%	21%
Percent of County Highway System With Ground In Striping	20%	37%	50%

#### **Additional Resources:**

Hennepin County - www.hennepin.us

Southwest LRT Community Works - http://www.swlrtcommunityworks.org

Minnehaha - Hiawatha Community Works - http://www.minnehaha-hiawatha.com

Penn Avenue Community Works - http://www.hennepin.us/penn

#### Mission:

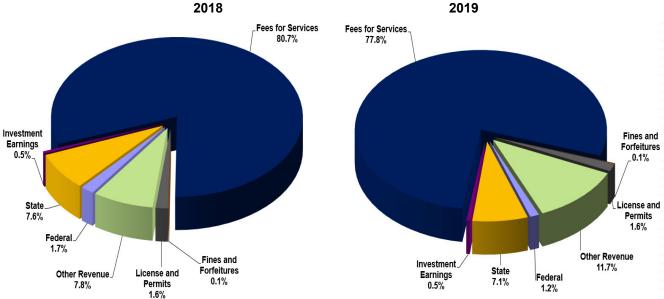
Protect and preserve the environment to enhance the quality of life for current and future generations.

#### **Department Description:**

We engage communities to develop and enact sustainable solutions that enhance the quality of life and the environment in Hennepin County. We focus on reducing and responsibly managing waste, protecting and preserving ecosystems, delivering clean energy and promoting environmental stewardship.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement	\$0	\$0	\$0
Other Taxes	0	0	0
Federal	136,147	800,000	800,000
State	4,821,970	4,878,143	5,075,143
Local	19,000	0	0
Investment Earnings	299,586	310,000	310,000
Fees for Services	55,597,221	53,427,298	60,118,075
Fines and Forfeitures	17,088	50,000	50,000
Licenses and Permits	1,085,832	1,070,000	1,125,000
Other Revenue	866,914	8,034,691	9,575,581
Other Financing	0	0	0
Total Revenues	\$62,843,758	\$68,570,132	\$77,053,799
Personal Services	\$8,005,478	\$7,922,976	\$8,597,583
Commodities	302,175	472,172	347,660
Services	44,562,387	41,079,641	45,589,147
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	9,428,293	17,795,343	16,349,409
Grants	6,498,476	1,300,000	6,170,000
Total Expenditures	\$68,796,809	\$68,570,132	\$77,053,799
Budgeted Positions (Full-time Equivalents)	72.6	78.4	78.6





#### **Significant Budget Changes:**

In 2019, Environment and Energy will have an adopted operating budget of \$77.1 million, which will be funded entirely by non-property tax revenue. The adopted budget also includes 78.6 full-time equivalent (FTE) positions, which is an increase of 0.2 FTEs from the 2018 adjusted budget.

The 2019 adopted budget includes a \$4.0 million increase in Hennepin Energy Recovery Center operations due to a change in budget methodology and \$3.5 million in disbursements for cleanup activities around the Southwest Light Rail Transit project. In addition, there is a \$8.7 million increase in revenue from the Solid Waste Management Fee (Ordinance 15), which replaces a projected loss in electrical energy revenue.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Administration and Planning		11,752,990	6,053,166	6,124,117
Environmental Protection		4,269,182	6,148,439	6,494,121
Environmental Response		2,001,283	3,050,000	4,800,000
Solid Waste		50,773,354	53,318,527	59,635,561
	Total Expenditures	\$68,796,809	\$68,570,132	\$77,053,799

#### **Budget Commentary:**

In 2019, Environment and Energy has the following new opportunities:

- Increasing the tree canopy and offering tree grants to cities, affordable housing properties, schools and nonprofit organizations.
- Focus on diverting organics from the trash to achieve recycling goals (Ordinance 13).
- Increasingly strategic approach prioritizing, partnering and pursuing funding sources to improve water quality and protect natural resources.

Key Results:			
	2017 Actuals	2018 Estimate	2019 Goal
Energy Production (Megawatt hours of electricity)	211,180	203,500	185,000
Awards to environmental response grantees	\$1,441,000	\$2,592,740	\$4,800,000
Recycling and Organics Recycling Rate	50%	51%	53%

#### **Additional Resources:**

www.hennepin.us

www.rethinkrecycling.com

#### Mission:

To operate in a manner that provides the greatest amount of community benefit.

#### **Department Description:**

Glen Lake Golf Course is owned by the county and operated by Three Rivers Park District. The course includes a nine-hole executive course and driving range. Golf lessons are available and fee discounts are offered to seniors 62 years of age and older and juniors 17 years of age and younger. The course is self-support by fees.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement	\$0	\$0	\$0
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	942,191	1,078,182	1,051,800
Other Financing	0	0	0
Total Revenues	\$942,191	\$1,078,182	\$1,051,800
Personal Services	\$541,888	\$509,307	\$516,742
Commodities	93,247	112,820	105,122
Services	128,809	140,595	157,234
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	124,595	315,460	272,702
Grants	0	0	0
Total Expenditures	\$888,539	\$1,078,182	\$1,051,800
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

#### **Mission:**

#### **Department Description:**

Hennepin County's transportation system contributes to a high quality of life and strong economy by providing an integrated network of roads, bridges, bikeways, sidewalks, and transitways. In addition, the county supports a comprehensive regional system of transitways that includes existing Blue Line Light Rail Transit (LRT), Green Line LRT, and Northstar Commuter Rail; planned Green Line Extension LRT, Blue Line Extension LRT, and Orange Line Bus Rapid Transit (BRT); and proposed Riverview Corridor. The department is supported by a 0.5 percent county local sales and use tax as well as a \$20 per vehicle excise tax for transit and/or transportation investments serving the county.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement	\$0	\$0	\$0
Other Taxes	20,374,783	125,000,000	25,000,000
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	-4,366,737	0	0
Total Revenues	\$16,008,046	\$125,000,000	\$25,000,000
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	173,007	0	870,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	13,738,566	125,000,000	24,130,000
Grants	0	0	0
Total Expenditures	\$13,911,573	\$125,000,000	\$25,000,000
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

#### **Significant Budget Changes:**

The 2019 adopted budget is \$25.0 million, a decrease of \$100.0 million from the 2018 adjusted budget. The decrease is due to budgeting \$100.0 million in the 2019 capital budget instead of in Transportation Sales Tax & Development, for capital costs associated with the Southwest Light Rail Transit (capital project number 1005876), Bottineau Light Rail Transit (capital project number 1005877), and Bus Rapid Transit Orange Line (capital project number 1005878) capital projects. Hennepin County's overall amount budget for the local sales and use tax for transit and/or transportation investments did not change between the 2018 adjusted budget and the 2019 adopted budget. For additional information, please see Major Program: Capital Improvement Program section in the 2019 Operating Budget book.

#### Major Program: Public Safety

Public Safety Administration & Integration

County Attorney's Office

**Court Functions** 

Public Defender's Office

Sheriff's Office

Department of Community Corrections and Rehabilitation

Radio Communications



County Attorney Michael O. Freeman



Sheriff Richard W. Stanek

#### **Program Description:**

The Public Safety program includes the county's activities in law enforcement, criminal prosecution, legal consultant for the indigent, and correctional programs. The county departments contributing to this major program are the Public Safety Administration and Integration, County Attorney's Office, Court Functions, Public Defender's Office, Sheriff's Office, Department of Community Corrections and Rehabilitation, and the Radio Communications Fund.

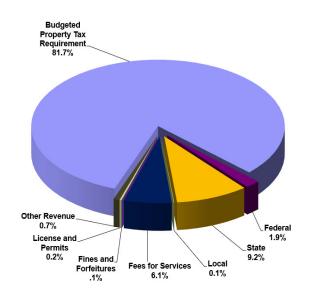
Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$250,727,877	\$265,163,676	\$276,329,203
Other Taxes	0	0	0
Federal	5,440,703	6,346,655	6,332,216
State	31,486,089	32,409,019	31,283,610
Local	132,650	345,000	215,000
Investment Earnings	0	0	0
Fees for Services	19,370,527	20,248,629	20,559,275
Fines and Forfeitures	327,436	211,000	201,000
Licenses and Permits	725,531	800,000	800,000
Other Revenue	2,128,931	2,970,238	2,523,618
Other Financing	991,064	0	0
Total Revenues	\$311,330,808	\$328,494,218	\$338,243,922
Personal Services	\$238,953,250	\$253,738,540	\$263,892,375
Commodities	8,805,861	9,693,875	9,621,771
Services	56,114,814	60,987,872	60,415,942
Public Aid Assistance	350	0	0
Capital Outlay	409,379	522,700	530,324
Other Charges	3,104,002	3,541,599	3,743,510
Grants	26,953	9,632	40,000
Total Expenditures	\$307,414,609	\$328,494,218	\$338,243,922
Budgeted Positions (Full-time Equivalents)	2,268.6	2,288.6	2,312.7

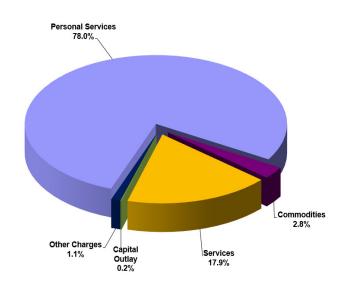
<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

#### **Revenue and Expenditure Comparison:**

#### 2019 Revenue

#### 2019 Expenditures





Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Public Safety Administration & Integration	12,395,038	15,355,244	17,268,892
County Attorney's Office	54,584,436	57,246,723	60,965,526
Court Functions	2,003,284	2,285,000	2,261,700
Public Defender's Office	14,375,980	16,214,497	12,568,172
Sheriff's Office	104,632,623	109,326,020	113,676,077
Department of Community Corrections and Rehabilitation	116,351,593	124,417,237	127,760,966
Radio Communications	3,071,655	3,649,497	3,742,589
Total Expenditures	\$307,414,609	\$328,494,218	\$338,243,922

Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Public Safety Administration & Integration	54.5	56.5	70.5
County Attorney's Office	395.0	396.0	398.0
Court Functions	0.0	0.0	0.0
Public Defender's Office	56.0	54.0	41.0
Sheriff's Office	787.0	797.0	807.0
Department of Community Corrections and Rehabilitation	976.1	985.1	996.2
Radio Communications	0.0	0.0	0.0
Total Full Time Equivalent (FTE)	2,268.6	2,288.6	2,312.7

<sup>\*</sup> To enhance the alignment of public safety and its initiatives, in 2018, an Adult Representation Services division was created within the Public Safety Administration and Integration department to provide stable representation of parents involved in Child Protection cases and six months of resources were transferred from the Public Defender's Office. In 2019, due to the attrition of Public Defender's Office FTEs, additional resources were reallocated to the Adult Representation Services.

#### **Revenue Summary:**

The 2019 Public Safety Line of Business accounts for 48.9 percent of the expenditures in the County Revenue Fund (also referred to as the General Fund), and 100 percent of the Radio Communications Fund. The program will operate with 2,312.7 authorized full-time equivalents (FTEs) which is an increase of 24.1 FTEs over the 2018 adjusted budget.

The 2019 operating expenditures for the Public Safety Line of Business have increased by 3.0 percent or \$9.8 million over the 2018 adjusted budget for a total appropriation of \$338.2 million. The expenditures will be offset by \$61.9 million in expected non-property tax revenues and \$276.3 million in property tax.

The main contributor to the increase in 2019 Public Safety Line of Business is the Personal Services category. In 2019, Personal Services account for 78.0 percent of all expenditures and reflects an increase due to the general salary adjustment, merits, health insurance and overtime; along with an overall increase in FTEs and utilization of limited duration staff.

The Service category is the second largest expense category and accounts for 17.9 percent of total Public Safety expenditures with the majority of the expenses associated with the contract for services; information technology; rental of equipment and buildings; and software maintenance. When 2019 is compared with the 2018 adjusted budget, the decrease of \$571.9 thousand is driven by a decrease in Adult Representative Services contracts along with the realignment of one-time 2018 information technology projects and software back to historical levels. These reductions were off-set by Central Information Technology rate increases; replacement of assets that have reached their end of life; and software maintenance.

In 2019, the Public Safety Line of Business reflects an increase of 24.1 FTEs with the majority of the change occurring in the Department of Community Corrections and Rehabilitation with 11.1 FTEs and the Sheriff's Office with 10.0 FTEs. The increase in Department of Community Corrections and Rehabilitation stems from a multi-year implementation to assist in reducing high-risk caseloads to the appropriate levels based on both national and local felony probation trends; the increase in the Sheriff's Office is associated with the operational needs in the Adult Detention Facility; while the increase in the County Attorney's Office will address the increasing volume of sexual assault cases and the complexities of those cases.

Although the Public Safety Administration and Integration department reflects an increase of 14.0 FTE, 12.0 of these FTEs along with the budget authority, were transferred from the Public Defender's Office due to the attrition of Hennepin County FTEs. These resources will be utilized to further the development of a Adult Representation Service division which will provide stability in the representation of parents involved Children in Need of Protection Services (CHIPS).

#### **Property Tax Revenues:**

In 2019, property tax comprises 81.7 percent of the Public Safety Line of Business total expected revenues of \$338.2 million. The majority of the property tax will fund the Sheriff's Office at \$99.6 million, Department of Community Corrections and Rehabilitation at \$98.2 million, the County Attorney's Office at \$56.0 million, Public Safety Administration and Integration at \$14.8 million, and the Public Defender's Office at \$5.4 million.

#### **Non-Property Tax Revenues:**

The departments within the Public Safety Line of Business will rely on \$61.9 million in expected non-property tax revenues for 2019. The main sources are from the State of Minnesota with \$31.3 million, Fees for Services revenue at \$20.6 million, Federal revenue at \$6.3 million, and \$2.5 million in Other Revenue.

#### Federal Revenue:

The federal monies support activities in child support and child protection; victim emergency funds; welfare fraud; reimbursement for breakfast and lunch programs at the Juvenile Detention Center and County Home School; along with several grants like the Homeland Port Security, forensic science, Justice Assistance, DNA, Counter Violent Extremism, Community Oriented Policing Services (COPS), and Driving While Intoxicated (DWI) countermeasures & supervision programs.

#### State Revenue:

Revenue from the State of Minnesota is the largest source of non-property tax income for the Public Safety Line of Business and is reflective of 9.2 percent of total revenues. The majority of state revenue will be realized in the following departments:

Department of Community Corrections and Rehabilitation in the amount of \$18.9 million for activities related to the Community Corrections Act (CCA), Intensive Supervised Release (ISR), and Remote Electronic Alcohol Monitoring (REAM); the Public Defender's Office with \$7.1 million as a subsidy for the costs associated to the remaining Hennepin County employees; and the Sheriff's Office at \$4.3 million for Police State Aid (PERA-Police and Fire), 911 Enhancement fee, Peace Officer Standards and Training (POST) revenues, Violent Offender Task Force (VOTF) activities, along with Department of Natural Resources grants.

When compared to the 2018 adjusted budget, revenue from the State of Minnesota has decreased by \$1.1 million to \$31.3 million mainly due to the attrition of Hennepin County FTEs in the Public Defender's Office and one-time budget authority for the replacement of a antiquated case management system and contract elimination.

#### Fees for Services Revenue:

As the second largest source of non-property tax revenue, or 6.1 percent of total revenue, this revenue source is obtained as a result of charges to other jurisdictions or clients for processing/booking into the jail, boarding, monitoring pre- and post-adjudication of clients, civil fees, court fees, and lease revenue for radios and mobile data computers.

The anticipated 2019 Fee for Service revenue will increase by \$310.6 thousand to \$20.6 million when compared with the 2018 adjusted budget. The majority of the increase will occur in the Radio Communications fund due to a radio rate increase.

#### **Revenue Summary Continued:**

#### Other Revenue:

In 2019, Other Revenue has been budgeted at \$2.5 million and accounts for less than one percent of total revenues. The majority of this revenue falls in the Hennepin County Sheriff's Office for reimbursement of personnel costs from the Radio Communications fund, detective work for other Hennepin County departments, court security, and jail commissary sales. Other contributors are Department of Community Corrections and Rehabilitation for Adult Correction Facility concessions, building rental, and the Productive Day Program; and the use of Unrestricted Fund Balance in the Radio Communications Fund for infrastructure.

#### **Expenditure Summary:**

#### **Public Safety Administration and Integration:**

Consists of five divisions: Public Safety Administration, Emergency Management, Public Safety Information Technology, Criminal Justice Coordinating Committee, and Adult Representation Services.

In 2019, Public Safety Administration and Integration will increase \$1.9 million and 14.0 full-time equivalents (FTEs). The majority of the increase stems from the reallocation of resources from the Public Defender's Office to the Adult Representation Services division which will provide stability in the representation of parents in Children in Need of Protection Services (CHIPS) and accounts for \$1.7 million and 12.0 FTEs of the variance.

Public Safety Administration and Integration has also received 2.0 FTEs, a Data Scientist and a Office Manager.

Via the outcomes from Public Safety System Analysis, some of the key recommendations was the creation of a new integrated public safety line of business data information system in partnership with Central Information Technology department; a Data Scientist to collaborate with data experts and provide department level data to address system issues; and establish an operational oversight committee.

The Office Manager is assigned to Emergency Management, which is funded by the reallocation of existing resources, and is responsible for activities that support the department initiatives, financial management, along with identifying new grant opportunities.

#### County Attorney's Office:

The Hennepin County Attorney's Office (HCAO) continues to manage ongoing budget challenges by pursuing innovative cost saving measures, growing community partnerships and seeking outside funding for critical work in the office. While the HCAO works hard to hold the line on property tax, the approved 2019 operating budget reflects an increase of 6.5 percent with a property tax allocation increase of 6.9 percent. The increase stems from general salary adjustment, merit, health insurance, and additional FTEs; information technology; and transfer of a contract from Court Functions for civil legal representation and advice to petitioners on Order for Protection.

#### **Court Functions:**

When the State of Minnesota took over District Court on July 1, 2003, Hennepin County was to provide administrative oversight and funding for certain functions that were to remain with the county. Some of these duties are: representation in Mental Health Court and temporary hospital confinement, Probate Court, along with Housing and Criminal Court representation.

The budgeted expenditure authority is funded 100 percent by property taxes and although the 2019 budget will remain relatively flat when compared with the 2018 adjusted budget, there are some minor changes between services provided. The 2019 budget for the Commitment Defense Panel along with the Probate Court were increased due to a rise in the volume of clients in need of representation but was offset by the sun-setting of the Housing Pilot program and the transfer of the Central Minnesota Legal Service contract that provides civil legal representation and advice to petitioners on Order for Protection to the County Attorney's Office.

#### **Public Defender's Office:**

In 2019, the Public Defender's Office has an appropriation of \$12.5 million, offset by expected non-property tax revenues of \$7.1 million, property tax of \$5.4 million and 41.0 FTEs. When compared to the 2018 adjusted budget, the 2019 operating budget reflects an decrease of 22.5 percent or \$3.6 million in expense authority and 13.0 FTEs. The decrease in the Public Defender's Office appropriation is mainly associated with the County Board approval to transfer resources to the Adult Representation Services division to the Public Safety Administration and Integration department in the amount of \$2.6 million and 12.0 FTEs. The reallocation of resources is possible due to the continued attrition of Hennepin County Public Defender's Office FTEs.

Other drivers for the decrease stem from one-time budget authority for the replacement of a antiquated case management system and contract elimination. The overall decrease was offset by increases in information technology and building rental.

#### **Expenditure Summary Continued:**

#### Sheriff's Office:

In 2019, the Sheriff's Office will have an appropriation of \$113.6 million which will be funded by expected non-property tax revenues of \$14.0 million and property tax of \$99.6 million. When compared to the 2018 adjusted budget of \$109.3 million, the operating budget has increased by \$4.3 million; property tax revenues have increased by \$4.3 million; and non-property tax revenues have remained flat. Of the \$4.3 million operational increase, \$2.7 million occurs in the Personal Services category for a gross salary adjustment, merit, health insurance, the National Collegiate Athletic Association (NCAAA) Final Four law enforcement activities and 10.0 new FTEs.

In 2019, the Sheriff's Office was approved to operate with 807.0 FTEs which is an increase of 10.0 FTEs from the 2018 adjusted budget. The majority of the additional FTEs pertains to an operational need for nine detention deputies in the Adult Detention Facility and one licensed deputy in Water Patrol.

#### Department of Community Corrections and Rehabilitation:

The Department of Community Corrections and Rehabilitation (DOCCR) is dedicated to achieving a vision of being equity focused, client-centered and employee driven organization. Similarly, the department is committed to transforming practices and systems, becoming a leader in state and national innovation, and reducing disparities in the corrections profession.

In 2019, the DOCCR has an appropriation of \$127.8 million, offset by expected non-property tax revenues of \$29.6 million, property tax of \$98.2 million with 996.2 FTEs. When compared to the 2018 adjusted budget, the 2019 operating budget reflects an increase of 2.7 percent or \$3.3 million in expense authority. The driver for this increase is attributed to the Personal Services category for the net increase of 11.1 FTEs; general salary adjustment, merit, and health insurance for existing and new staff.

Over the past three budget cycles, resource allocations and staffing have largely been driven by caseload and workload data. First, in 2016 and 2017, DOCCR engaged a national consultant to provide an objective assessment of staffing allocations and operational management at its three correctional facilities: Adult Corrections Facility (ACF), County Home School (CHS) and the Juvenile Detention Center (JDC); and its Electronic Home Monitoring (EHM) unit. Second, DOCCR is in its third year of a multi-year plan to increase probation officer staffing as a response to both national and local felony probation trends. The 2019 budget includes additional FTEs to assist in reducing high-risk caseload down to the recommended levels.

DOCCR's field services have been restructured for 2019, including the splitting of Adult Field Services into three divisions. The re-structure process will better align community corrections functions while providing a span of control that supports innovation and efficient practices. This revised organizational structure shapes DOCCR more similarly to state-level community corrections systems nationwide, with separate divisions for pretrial, probation and parole functions. The revised organizational structure, along with continuous improvement strategies target enhanced client outcomes and system responsivity.

Also, in 2019, the budget eliminates \$230,000 in programed client-fee revenue related to the Urinalysis Drug Testing fee and the Adult Corrections Facility Booking Fee. Based on national studies which indicate that client fees for institutional and probation clients are creating additional financial barriers for populations that already face significant barriers.

#### Radio Communications:

In 2019, the Radio Communication Fund will have an expenditure and revenue authority of \$3.7 million which is an increased of \$93.1 thousand or 2.6 percent when compared to the 2018 adjusted budget. The main contributor to the increase stems from personnel costs associated to Hennepin County Sheriff's Office assigned to work on radio communications activities along with minor increases for a new asset management software and depreciation.

#### Mission:

To lead and coordinate public safety endeavors while working with partners to identify and promote best management practices.

#### **Department Description:**

Public Safety Administration and Integration consists of five divisions: Public Safety Administration, Emergency Management, Public Safety Information Technology, Criminal Justice Coordinating Committee, and Adult Representation Services.

Public Safety Administration is responsible for advising the Hennepin County Board and Hennepin County Administrator on policies and issues related to and involving the Hennepin County justice partners as well as overseeing the strategic and fiscal management of the departments. The office provides leadership and fosters collaboration on strategic initiatives that promote efficiencies and organizational effectiveness and inter-agency partnerships to improve outcomes.

Emergency Management protects communities by coordinating and integrating all activities to build, sustain, and improve capabilities to prevent, mitigate, prepare for, respond to and recover from threatened or actual natural disasters, acts of terrorism, or other man-made disasters.

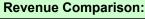
Public Safety Information Technology coordinates and aligns the technology strategies of Hennepin County Information Technology for the Public Safety Line of Business.

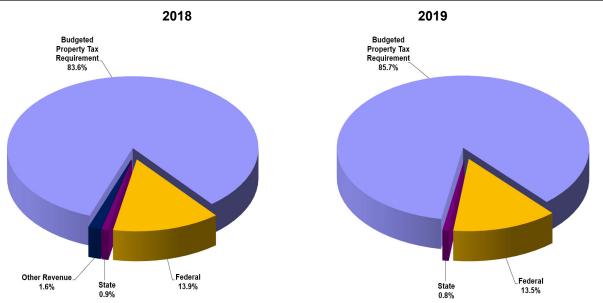
Criminal Justice Coordinating Committee (CJCC) provides oversight and planning for all stakeholders in the criminal justice system within the county. Made up of elected and appointed leaders from the county, the City of Minneapolis, and suburban Hennepin County, the CJCC focuses on significant issues impacting the criminal justice system.

Adult Representation Service division was created on July 1, 2018 by the county board to centralize the process of adult representation in child protection cases as well as child support contempt matters.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$11,139,083	\$12,841,058	\$14,801,413
Other Taxes	0	0	0
Federal	1,802,958	2,126,686	2,327,479
State	469,737	137,500	140,000
Local	1,400	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	1,569	250,000	0
Other Financing	0	0	0
Total Revenues	\$13,414,747	\$15,355,244	\$17,268,892
Personal Services	\$6,261,842	\$7,861,244	\$10,091,039
Commodities	639,254	972,665	849,146
Services	5,265,223	6,259,829	6,053,861
Public Aid Assistance	0	0	0
Capital Outlay	77,599	61,000	61,000
Other Charges	124,167	190,874	173,846
Grants	26,953	9,632	40,000
Total Expenditures	\$12,395,038	\$15,355,244	\$17,268,892
Budgeted Positions (Full-time Equivalents)	54.5	56.5	70.5

 $<sup>^\</sup>star$  Reflects the adjusted property tax requirement budget, not actual property tax collections.





#### **Significant Budget Changes:**

In 2019, Public Safety Administration and Integration will have an appropriation of \$17.3 million which will be funded by property tax revenues of \$14.8 million and non-property tax revenue of \$2.5 million. When compared to the 2018 adjusted budget, the operating budget has increased by 12.5 percent or \$1.9 million. Property tax revenues have increased by 15.3 percent or \$2.0 million, with non-property tax revenues showing a slight decrease of \$46.7 thousand. The department will operate with 70.5 full-time equivalents (FTEs); which is an increase of 14.0 FTEs over the 2018 adjusted budget.

In 2019, the majority of the increase can be associated with the reallocation of resources from the Public Defender's Office for the Adult Representation Services division which accounts for \$1.7 million and 12.0 FTEs of the variance. Other drivers for the increase pertain to general salary adjustments, merit, health and dental insurance, payroll taxes and temporary staff.

Public Safety Administration and Integration has also received 2.0 FTEs, a Data Scientist and an Office Manager.

Offsets to these increases include the sun-setting of a multi-year state grant in Other Revenue, elimination of one-time 2018 hardware expenses related to the implementation of the Electronic Storage Solution, and the final phase of the transfer of restitution activities back to the Minnesota Fourth Judicial District which was completed in 2018.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Public Safety Administration	848,225	979,397	1,046,695
Emergency Mgmt	2,790,443	2,738,895	2,964,248
Criminal Justice Coordinating Committee	210,066	521,458	741,273
Public Safety IT	8,546,304	10,168,494	9,864,043
Adult Representation Services	0	947,000	2,652,633
Total Expenditures	\$12,395,038	\$15,355,244	\$17,268,892

#### **Budget Commentary:**

**Public Safety System Analysis:** Public Safety Administration oversaw the system analysis conducted to address the sustained increase of the jail population from 2017-2018. Key recommendations to the County Board at the end of 2018 that are being implemented include the following:

- The creation of an integrated public safety line of business data information system in partnership with the Information Technology Department to ensure appropriate access to public safety data;
- The addition of a data scientist position to collaborate with data experts across the line of business and provide department level analysis of public safety data to identify and address system issues; and
- The establishment of an operational oversight committee made up of justice partners from Hennepin County, the City of Minneapolis, and the State of Minnesota to continue ongoing evaluation of the recommendations and provide updates to the Board and Criminal Justice Coordinating Committee.

#### Support of the Hennepin Assault Response Team (HART) Expansion:

Public Safety Administration supports expansion of services provided by the Forensic Nurse Examiner's team to include specialized care for victims of interpersonal violence and child physical abuse to improve our efforts to better investigation of cases of sexual assault, ensure collection and preservation of evidence, support and advocacy for victims and hold offenders accountable through the legal system.

#### **Sexually Exploited Youth:**

Public Safety Administration provides oversight of the No Wrong Door program. In 2011, Minnesota passed the Safe Harbor Law and the state developed a No Wrong Door model for a victim-centered, multidisciplinary response for juvenile victims of sex trafficking.

Ongoing, efforts for the No Wrong Door Program include:

- Contracting with the University of Minnesota to do focus groups and interviews with sexually exploited youth that receive Hennepin County services with the goal of improving how we support this population;
- Proposing legislation to make the process easier for survivors of sex trafficking to apply for an expungement;
- Ensuring youth who have been sexually exploited are identified in the Hennepin county system and offered resources/services;
- Developing county-wide e-learning for to education staff about sexual exploitation and hosting training within the community; and
- Working with partners to build anti-trafficking response for the NCAA Final Four event.

**Criminal Justice Coordinating Committee (CJCC):** The work of the CJCC is carried out by groups of leaders from various departments. Strategies include:

- Improve client service delivery;
- Reducing unnecessary system delays;
- · Evaluating and identifying opportunities to reduce disparities;
- Increasing transparency through data collaboration and sharing; and
- Collaborating with Human Services and Public Health to address system issues such as jail crowding, case processing
  inefficiencies, and responding to client populations with adult behavioral health issues.

#### **Additional Resources:**

Public Safety Administration and Integration:

Website: www.hennepin.us/your-government/leadership/county-administrator Phone: (612) 348-9050

Emergency Management: Phone: (612) 596-0250

Email: emergency.mgmt@hennepin.us

Website: www.hennepin.us/residents/emergencies/emergency-management

Criminal Justice Coordinating Committee

Website: www.hennepin.us/your-government/leadership/criminal-justice-coordinating-committee

Sexually Exploited Youth

Website: www.hennepin.us/your-government/projects-initiatives/no-wrong-door

#### Mission:

We serve justice and public safety through our commitment to ethical prosecution, crime prevention and innovative and reasoned client representation.

#### **Department Description:**

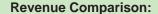
The Hennepin County Attorney's Office (HCAO) is organized by Criminal and Civil Divisions.

The Criminal Divisions represent the State of Minnesota, prosecuting adults charged with felonies, and all crimes committed by juveniles. The Criminal Divisions include Adult Prosecution, Juvenile Prosecution, the Gang Unit, Community Prosecution, Special Litigation and the Victim Witness Program, which includes the Domestic Abuse Service Center.

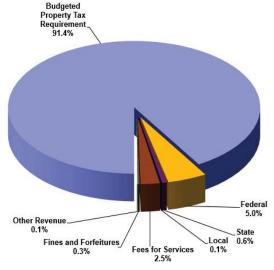
The Civil Division provides legal representation to all county departments including Hennepin Healthcare Systems and the Hennepin County Regional Railroad Authority. The other Civil Divisions include Child Protection, Child Support Enforcement and Mental Health. The Information Technology (IT) Division provides IT services to all Divisions. The Administration Division provides executive direction and coordination for policy and office-wide functions.

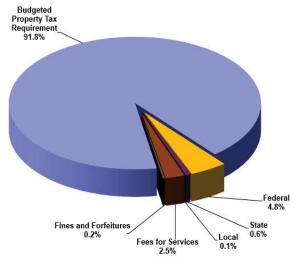
Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$49,509,653	\$52,345,842	\$55,978,651
Other Taxes	0	0	0
Federal	2,779,332	2,875,000	2,910,700
State	253,683	328,806	343,000
Local	3,000	80,000	50,000
Investment Earnings	0	0	0
Fees for Services	1,445,230	1,416,000	1,504,500
Fines and Forfeitures	262,912	150,000	150,000
Licenses and Permits	0	0	0
Other Revenue	31,254	51,075	28,675
Other Financing	0	0	0
Total Revenues	\$54,285,064	\$57,246,723	\$60,965,526
Personal Services	\$45,916,314	\$48,957,107	\$52,420,029
Commodities	252,423	204,836	181,475
Services	8,199,509	7,878,610	8,155,207
Public Aid Assistance	0	0	0
Capital Outlay	755	0	0
Other Charges	215,435	206,170	208,815
Grants	0	0	0
Total Expenditures	\$54,584,436	\$57,246,723	\$60,965,526
Budgeted Positions (Full-time Equivalents)	395.0	396.0	398.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.









#### **Significant Budget Changes:**

In 2019, the Hennepin County Attorney's Office (HCAO) will have an expense appropriation of \$61.0 million which will be funded by property tax revenues of \$56.0 million and non-property tax revenue of \$5.0 million. When compared to the 2018 adjusted budget, the operating budget has increased by 6.5 percent or \$3.7 million. Property tax revenues have increased by 6.9 percent or \$3.6 million and all other revenues went up by 1.8 percent or \$86,000.

The majority of the increase in the 2019 budget occurs in the Personal Services category and includes the general salary adjustment, merit, medical and dental insurance increases, and other fringe benefits. The increase also includes \$256,000 to support the work of two Sexual Assault Attorneys to address the increased volume of sexual assault cases and complexities of those cases. In addition, the budget includes \$83,300 to fund a new contract position from Central Minnesota Legal Services at the Domestic Abuse Service Center to provide Civil legal representation and advice to petitioners on Orders for Protection. A higher vacancy factor also was implemented in 2019.

Other increases are seen in County-wide Information Technology (CIT) charges for Infrastructure and Employee Equipment Provision in the amount of \$320,600. The driver for the increase stems from additional staff, change in IT service rates as well as overall changes in the mix of services utilized.

The CIT expenses were offset by the sun-setting of the Legal Files case management system and moving to an internally developed/maintained system along with the realignment of contracts to the appropriate service levels for an overall decrease of \$128,400.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Criminal		27,699,499	28,578,433	31,263,981
Civil and Administration		26,884,937	28,668,290	29,701,545
	Total Expenditures	\$54,584,436	\$57,246,723	\$60,965,526

#### **Budget Commentary:**

Continuing trends from the previous budget cycle, the County Attorney's Office continues to experience increased workloads across all divisions. Jury trials, complex crimes, domestic violence cases, domestic abuse service center client contacts, the number of victims associated with criminal cases, commitment petitions, youth referrals to our Be at School attendance program as well as our state ward work have all seen notable increases in 2018.

Despite increased Federal and State requirements and other workload pressures, across all areas of the department, each division continued efforts to streamline work processes to better use budget resources and deliver services to all stakeholders and the clients we serve. These efficiencies have improved timeliness in providing services, employing alternative methods for addressing offenses committed by juveniles and used technology to automate business processes to move away from paper and allow for better tracking and analysis.

Expanded youth diversion opportunities, particularly in the area of drug offenses for youth charged with gross misdemeanor and felony possession of small amounts of marijuana, has provided more alternatives for keeping youth out of the juvenile justice system. In addition, video capabilities allowed prosecutors to attend certain types of court proceedings virtually, which resulted in more efficient use of time for all involved in these proceedings.

As sex trafficking, sexual assault and domestic violence cases have increased, the County Attorney appreciates the partnership of the Hennepin County Board to continue the funding of an existing prosecutor position and the addition of two new positions to combat sexual assaults, along with funding to support a position from Central Minnesota Legal Services to provide Civil legal services to victims of domestic violence.

The County Attorney also continued to utilize non-property tax resources wherever available. Funding from grants and other revenues totaled approximately \$5.0 million in 2018 and included grants to combat sex trafficking and support African American victims of domestic violence.

#### **Key Results:**

- Completed multi-year project to scan 8,000 boxes of criminal files per a Bureau of Criminal Apprehension audit which imposed certain document storage requirements
- Convened multi-session grand jury to hear evidence relating to an officer involved shooting and gathered sufficient evidence to charge the officer
- Enforced child support orders resulting in almost \$100,000,000 of child support collection for Minnesota families
- Streamlined the Workers Compensation Lump Sum enforcement resulting in over \$800,000 in collections over the past three
  vears
- Created a pre-charge diversion chemical education program for youth cited for petty misdemeanor possession of small amounts of marijuana and drug paraphernalia
- Referrals from law enforcement to the County Attorney for juvenile petty offenses decreased by approximately 25 percent in 2018
- Expanded crime prevention and education presentations on Senior Scams by visiting 30 facilities and reaching directly approximately 1,000 citizens
- Created a centralized Transcription Unit and dedicated 6 staff who have transcribed 1,200 recordings to date and significantly streamlined this process
- Constructed an improved Evidence Room to provide for secure storage and handling of critical evidence and narrow access to authorized employees only
- Implemented technological, video and audio improvements to the Grand Jury Room to improve presentation of information and evidence
- Redirected staff resources and implemented efficiencies to address a 50 percent growth in State Ward work over the past two
  vears
- Established a framework for aggressive outreach in the Native American community to support Indian Child Welfare Act work in HCAO
- Litigated more than a dozen condemnation cases, including prevailing on 4 jury trials, that resulted in significant savings to the County
- Eliminated old data and consolidated files from four Network drives which resulted in annual savings of approximately \$150,000
- Implemented automatic expungement for felony offenders who successfully fulfill the diversity contract requirements, including remaining law-abiding for one year, extended to them in lieu of traditional prosecution
- Established automatic expungements for first-time, non-appearance offenders permitting them to be booked and set a new date without serving jail time
- From 2014 to 2018, the number of total witnesses subpoenaed increased from 27,104 to 40,402 -- a 49 percent growth
- The Domestic Abuse Service Center responded to 25,873 contacts in 2018 -- up from 13,443 in 2017 or 92 percent
- Victims on new cases increased by 19 percent going from 6,701 to 7,973 from 2017 to 2018

#### **Additional Resources:**

Hennepin County Attorney's Office C-2000 Government Center 300 South Sixth Street Minneapolis, MN 55487

Phone: (612) 348-5550
Email: citizeninfo@hennepin.us
Website: www.hennepinattorney.org

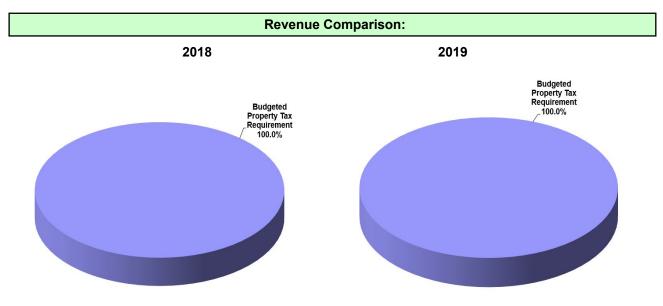
Provide administrative oversight and funding for certain District Court functions that remain with the county following the state takeover of the District Court on July 1, 2003.

# **Department Description:**

The state takeover of the Fourth Judicial District occurred on July 1, 2003. In accordance with MN Statute 273.1398 Subd. 4b(b), certain functions that were overseen by the District Court remain with the county following the takeover. Court Functions include the following contract services: Mental Health Court representation and temporary hospital confinement; Probate Court representation; along with representation in Housing and Criminal Court.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$2,055,000	\$2,285,000	\$2,261,700
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$2,055,000	\$2,285,000	\$2,261,700
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	2,003,284	2,285,000	2,261,700
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	0	0	0
Grants	0	0	0
Total Expenditures	\$2,003,284	\$2,285,000	\$2,261,700
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.



# **Significant Budget Changes:**

The 2019 Court Functions authorized operating budget will remain flat when compared with the 2018 adjusted budget with some minor changes between services provided. The 2019 budget for the Commitment Defense Panel along with the Probate Court were increased due to a rise in the volume of clients in need of representation but was offset by the sun-setting of the Housing Pilot program and the transfer of the Central Minnesota Legal Service contract that provides civil legal representation and advice to petitioners on Order for Protection to the County Attorney's Office.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Court Function Contracts		2,003,284	2,285,000	2,261,700
	Total Expenditures	\$2,003,284	\$2,285,000	\$2,261,700

# **Budget Commentary:**

The 2019 budget is comprised as follows:

- \$1,352,000 for Mental Health Court legal representation.
- \$100,000 for the Temporary hospital confinement of Mental Health Court clients.
- \$600,000 for Probate Court, appointed legal representation of minor children, incapacitated or incompetent indigent adults.
- \$16,700 for Orders of Protection, provide legal services to qualifying petitioners for Orders of Protection.
- \$123,000 for Housing Court, appointed legal representation for legal advice to low-income tenants and landlords.
- \$70,000 for legal assistance for indigent clients in criminal cases.

# **Additional Resources:**

Public Safety Administration and Integration:

Website: www.hennepin.us/your-government/leadership/county-administrator

Phone: (612) 348-9050

To provide the highest quality representation to indigent clients in the protection of their legal rights, thereby safeguarding those rights for each member of the community.

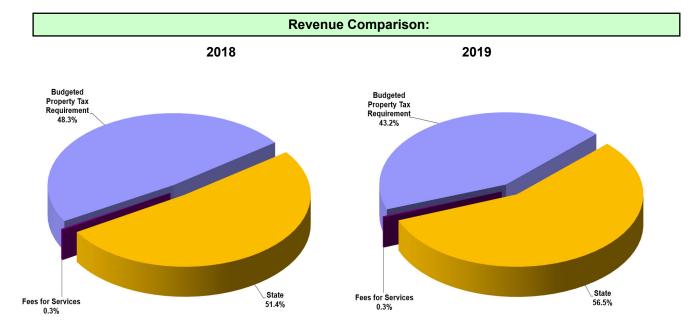
# **Department Description:**

In the 1963 landmark decision, <u>Gideon v. Wainwright</u>, the United States Supreme Court held that an adult indigent defendant is entitled to assistance of counsel in a criminal trial. Soon thereafter, in 1967, the Supreme Court established the same right to counsel for juveniles. In 2010, in <u>Padilla v. Kentucky</u>, the Supreme Court declared that immigration consequences are not collateral issues and that the accused is entitled to effective assistance of counsel on this issue during plea negotiations.

On July 1, 2003, the state assumed the operational and financial responsibility of the Hennepin County Fourth Judicial District Public Defender's Office. Prior to 2003, Hennepin County directly funded all legal defense functions which included: Public Defender Criminal cases, Civil Mental Health Court commitment cases, Housing court cases, all Child Protection cases and Family Court failure to pay child support contempt cases. After July, 2003, the State of Minnesota took the primary responsibility of funding all criminal cases in Hennepin County as well as any Child Protection matters, both adult and juvenile. In 2008, the State ceased representing parents on Child Protection matters pursuant to existing case law that relieved it of this fiscal responsibility placing the sole responsibility with local counties. On July 1, 2018, the county board created an Adult Representation Services unit which currently handles all Child Protection Adult Services as well as child support contempt matters and began the centralization of services. In 2019, these resources for were reallocated from the Public Defender's Office to the Public Safety Administration and Integration department.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$7,094,064	\$7,823,799	\$5,433,172
Other Taxes	0	0	0
Federal	0	0	0
State	7,100,000	8,338,698	7,100,000
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	34,540	52,000	35,000
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$14,228,604	\$16,214,497	\$12,568,172
Personal Services	\$8,434,648	\$9,174,405	\$7,408,051
Commodities	71,643	143,500	131,000
Services	5,797,820	6,810,892	4,958,421
Public Aid Assistance	0	0	0
Capital Outlay	1,721	0	0
Other Charges	70,148	85,700	70,700
Grants	0	0	0
Total Expenditures	\$14,375,980	\$16,214,497	\$12,568,172
Budgeted Positions (Full-time Equivalents)	56.0	54.0	41.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.



# **Significant Budget Changes:**

In 2019, the Hennepin County Public Defender's Office has an appropriation of \$12.5 million, offset by non-property tax revenues of \$7.1 million and property tax revenues of \$5.4 million and 41.0 full-time equivalents (FTEs). When compared to the 2018 adjusted budget of \$16.2 million, the authorized operating budget will decrease by \$3.6 million and 13.0 FTEs.

The 2019 operational budget decrease is primarily associated with the County Board approval to transfer resources to the Adult Representation Services unit to the Public Safety Administration and Integration department in the amount of \$2.7 million and 12.0 FTEs. The reallocation of resources is possible due to the continued attrition of Hennepin County Public Defender's Office FTEs.

Other drivers for the decrease stem from one-time budget authority for the replacement of a antiquated case management system and contract elimination. The overall decrease was offset by increases in information technology and building rental.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Public Defender's		14,375,980	16,214,497	12,568,172
	Total Expenditures	\$14,375,980	\$16,214,497	\$12,568,172

#### **Budget Commentary:**

The Public Defender's Office (PDO) is committed to providing zealous representation to indigent clients. Doing so demands that we creatively maximize our resources by partnering with other agencies when feasible and actively engaging with our justice partners on key issues.

In 2019, the PDO will endeavor to improve outcomes and gain efficiencies by partnering with outside agencies such as the Human Services and Public Health department (HSPH) in order to ensure that our clients receive services promptly. One example is the collaboration between the Minneapolis City Attorney, HSPH, and the PDO to launch a Restorative Court. This expansion of our existing work with HSPH will engage social workers with our clients at their first appearance. Clients who are willing to accept continued social services beyond the first appearance might include mental health, addiction, health care, housing supports, along with other services as triaged and identified in Restorative Court for better case outcomes.

PDO will continue to reach out to our other justice partners to identify areas for reform and innovation. An example is the partnership with Minneapolis City Attorney and Hennepin County Administration, for a new Court Ride program that will be launched in February of 2019. This program provides a service in which clients are able to sign up for transportation to and from courts along with visits with their attorneys which will increase our clients access to justice and avoid case delays triggered by their lack of resources.

In 2019, the new enhanced case management system for both criminal and child protection cases will be operational. Not only will the new case management system allow us to expand our electronic exchange of discovery on our Child Protection and Suburban misdemeanor cases, it will also provide a faster and easier way to navigate to cases and reduce printing/coping costs. Finally, the PDO will continue to partner with Hennepin County Information Technology to find other cost-effective efficiencies with the utilization of Electronic Storage Solution project as it relates to discovery.

Finally, our work to reduce disparities within the justice system is far from complete and will strive for the following:

- Broaden our commitment to our clients and community by pushing for continued detention reform.
- Seek transparency in the data maintained by our stakeholders regarding the potential disparate impacts new policies have on our clients.
- Continue to engage in impact litigation in order to challenge policies or practices that compromise our clients constitutional rights.
- Seek to expand the resources for our clients who are suffering from mental illness and addiction in order to return them to our community.

### **Key Results:**

#### **Criminal Justice Initiatives:**

- The Adult Detention Initiative that our office has participated in, has accomplished most of its stated goals in 2018.
- Both the City of Minneapolis and the Hennepin County Attorney's Office has agreed to a "book and release" warrant for certain
  cases which translates to a client being released immediately upon booking rather than languish in jail awaiting a first appearance.
- Our community court pilot was a huge success which has led to the creation of Restorative Court which will launch in February
  of 2019. Throughout 2018, our partnership with HSPH and their social services staff has led to favorable case outcomes,
  including dismissals, for our clients.

#### **Employee Growth and Development:**

Our greatest asset is our excellent staff. While are resources are limited, we continue to provide opportunities for growth and training throughout the year. Our office has partnered with other agencies for free continuing legal education opportunities, created countless free in-house trainings, and have availed ourselves to the many Hennepin County training opportunities.

#### **Community Outreach:**

Building partnerships with community members continues to be a key priority for the Public Defender's Office. Our staff volunteer time to speak at local schools, community organizations and citizens to educate them on our role and the services that our office provides.

#### **Additional Resources:**

Public Defender's Office Minnesota 4th Judicial District 701 Fourth Avenue South, Ste: 1400 Minneapolis, MN 55415

Phone: (612) 348-7530

Website: www.hennepinpublicdefender.org/

"Dedicated to increasing public safety through leadership, integrity and strong partnerships."

# **Department Description:**

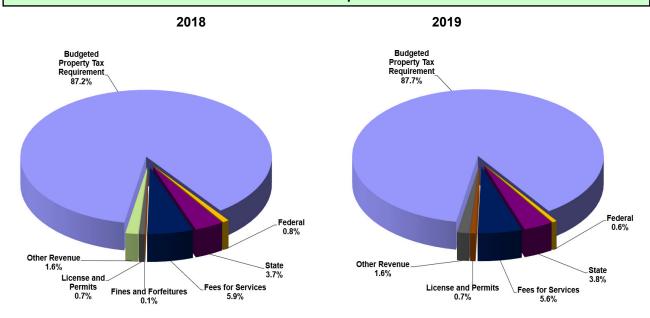
Minnesota State Statutes provides that the Sheriff is the Chief Law Enforcement Officer of the County, empowered to use all resources necessary "to keep and preserve the peace of the county." Minnesota State Statutes specifically confer upon the Sheriff the mandate to perform critical public safety functions:

- Safe and secure operation of the county jail
- Operation of the public safety communications system
  Enforcement on the county's waters (i.e., search, rescue and buoying)
- Execution of all civil processes brought to the Sheriff
   (e.g., foreclosure, redemption, levy, garnishment, eviction and other executions of judgment)
- Security for the Fourth Judicial District Court
- Transport for individuals under the court's jurisdiction
- Pursuit and apprehension of all felons

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$90,880,978	\$95,297,753	\$99,633,777
Other Taxes	0	0	0
Federal	435,425	875,758	660,737
State	4,017,344	4,065,634	4,288,830
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	5,802,826	6,457,746	6,454,140
Fines and Forfeitures	64,524	61,000	51,000
Licenses and Permits	725,531	800,000	800,000
Other Revenue	1,886,591	1,768,129	1,787,593
Other Financing	0	0	0
Total Revenues	\$103,813,219	\$109,326,020	\$113,676,077
Personal Services	\$86,029,784	\$88,643,011	\$91,364,437
Commodities	4,450,643	4,933,578	5,294,002
Services	12,790,346	14,158,190	15,319,464
Public Aid Assistance	0	0	0
Capital Outlay	235,687	361,700	359,324
Other Charges	1,126,163	1,229,540	1,338,850
Grants	0	0	0
Total Expenditures	\$104,632,623	\$109,326,020	\$113,676,077
Budgeted Positions (Full-time Equivalents)	787.0	797.0	807.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

# **Revenue Comparison:**



# **Significant Budget Changes:**

The 2019 budget increase is the result of increases in personnel costs. Personal Services increased due to the general salary adjustments and other benefit increases; National Collegiate Athletic Association (NCAA) Final Four law enforcement activities; Central IT rate increases; and 10.0 new Full-Time Equivalents (FTEs). The FTE increase is associated with operational needs, nine detention deputies in the Adult Detention Facility, and one licensed deputy for water patrol.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Administrative		9,365,174	9,769,931	10,450,821
Enforcement Services		14,313,456	15,862,320	16,189,968
911 Dispatch		6,667,600	7,136,825	7,543,411
Technology Services		8,840,420	9,642,235	9,946,176
Investigative Services		7,439,877	8,173,428	8,419,915
Forensic Sciences		4,977,525	4,942,108	5,048,578
Adult Detention		44,593,911	45,027,191	47,109,757
Court Services		8,340,509	8,771,982	8,967,451
Sheriff Other Revenue		94,152	0	0
	Total Expenditures	\$104.632.623	\$109.326.020	\$113.676.077

# **Budget Commentary:**

Hennepin County remains one of the nation's safest large metro areas with historically low violent crime rates. Even so, fighting violent crime is always a high priority for the Hennepin County Sheriff's Office (HCSO), and HCSO has re-directed and re-dedicated agency resources to target violent offenders. HCSO utilizes partnerships with county-wide local law enforcement agencies to help ensure positive public safety outcomes.

HCSO promotes public trust and partnership through its diverse and multilingual Community Engagement Team (CET), and through its Volunteer Services Division. CET leads HCSO's community outreach efforts and focuses on connecting with residents at community events, businesses, places of worship, and schools.

2019 welcomes Sheriff David Hutchinson in his first year to lead the agency in continued success.

# **Key Results:**

	<u>2017</u>	<u>2018</u>	2019 Est.
Number of police/fire/medical calls	633,738	663,394	700,000
Number of jail bookings	32,154	31,240	32,000
Number of court security escorts	36,053	34,578	36,000
Number of crime scene cases	2,760	2,208	2,500
Number of mortgage foreclosure sales	809	630	1,000

# **Additional Resources:**

Hennepin County Sheriff's Office 350 South 5th Street, Room 6 Minneapolis, MN 55415

Phone: (612) 348-3744
Email: sheriff@hennepin.us
Website: www.hennepinsheriff.org

The Department of Community Corrections & Rehabilitation's (DOCCR) mission is to promote community safety, community restoration, and reduce the risk of re-offense.

In addition, the department is dedicated to the vision of being equity focused, client centered and employee driven.

# **Department Description:**

DOCCR is the largest community corrections system in Minnesota. There are approximately 1,000 juveniles and 26,000 adults under supervision, at any given time.

The department operates three correctional facilities:

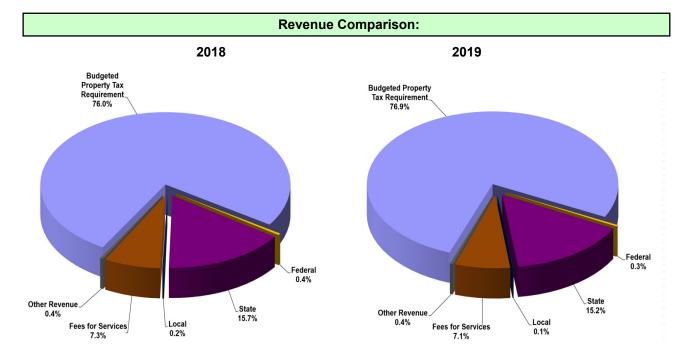
- Adult Corrections Facility provides custody and programming for approximately 5,000 adult offenders housed in the facility per year;
- Juvenile Detention Center provides custody and care for approximately 1,500 juveniles per year pending court disposition;
  County Home School provides custody and treatment for approximately 100 juvenile offenders in a year.

Family Court Services performs custody evaluation and mediations services; 1,400 families received services last year.

On any given day, Client and Community Restoration supervises approximately 400 adults and juveniles on electronic home monitoring in the community while the Sentencing to Service (STS) and Community Work Service programs supervise approximately 1,300 clients per

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$90,049,099	\$94,570,225	\$98,220,490
Other Taxes	0	0	0
Federal	422,988	469,211	433,300
State	19,645,325	19,538,381	19,411,780
Local	128,250	265,000	165,000
Investment Earnings	0	0	0
Fees for Services	9,088,374	9,064,245	9,056,596
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	209,518	510,175	473,800
Other Financing	0	0	0
Total Revenues	\$119,543,554	\$124,417,237	\$127,760,966
Personal Services	\$90,739,102	\$97,462,644	\$100,902,865
Commodities	3,234,681	3,274,296	3,011,148
Services	21,826,635	23,147,351	23,205,612
Public Aid Assistance	350	0	0
Capital Outlay	93,616	100,000	110,000
Other Charges	457,209	432,946	531,341
Grants	0	0	0
Total Expenditures	\$116,351,593	\$124,417,237	\$127,760,966
Budgeted Positions (Full-time Equivalents)	976.1	985.1	996.2

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.



# **Significant Budget Changes:**

The 2019 DOCCR budget will have an appropriation of \$127.8 million which will be funded by property tax revenues of \$98.2 million, and non-property tax revenues of \$29.6 million. When compared to the 2018 adjusted budget, the operating budget has increased by 2.7 percent or \$3.3 million; property tax revenues have increased by 3.9 percent or \$3.6 million; and non-property tax revenues have decreased by 1.0 percent or \$306.5 thousand. In 2019, the property tax and the Community Corrections Act (CCA) funding account for 91.6 percent of all revenues.

Hennepin County has participated in the Minnesota Community Corrections Act (CCA) since 1978, whereby DOCCR provides all community supervision services. In return, the state provides the county with a subsidy to assist with provision of CCA services with the exception of long-term prison incarceration. For both calendar years 2018 and 2019, total CCA funding to DOCCR is \$18.9 million, which accounts for 64.0 percent of all program generated revenues and is delineated as follows: \$16.9 million in CCA Subsidy, \$1.9 million in Intensive Supervised Release (ISR) grant and \$80,000 in Remote Electronic Alcohol Monitoring (REAM) grant.

DOCCR's 2019 budget reflects approximately \$35,900 less in federal reimbursement for the school breakfast and lunch program due to an expected lower juvenile occupancy rate at both County Home School and Juvenile Detention Center.

In calendar years 2017-2018, DOCCR programmed \$315,800 in one-time state career connections framework grant funding from the Minnesota Department of Employment and Economic Development (DEED) to fund two initiatives. One initiative in 2017 funded a contract with Summit Academy Opportunities Industrialization Center (OIC) in the amount of \$200,000 for a contextualized general education degree and construction training services that targeted probation clients. The second initiative in calendar years 2017 and 2018 funded the Sentencing to Service Program activities in the amount of \$115,800 for employer recognized certificates in landscape, forestry and culinary services as well as providing clients with a living wage during the program. Due to the success of the programs, in 2019 DOCCR will continue and expand the funding to approximately \$500,000 which will be supported by property-tax and the Productive Day program.

Since 2011, DOCCR has received an annual grant of approximately \$63,000 from the Minnesota Department of Corrections to partially fund contract juvenile sex offender outpatient programming. The 2019 budget reduces this funding to \$32,000 for the first six months, with the direction that the vendor (Steps for Change) will secure \$32,000 in grant funding for the second half of the fiscal year 2019 directly from the Minnesota Department of Corrections rather than continue the current "pass through" grant method.

The 2019 budget eliminates two client fees, resulting in an estimated decrease program funding of \$230,000. The \$100 Urinalysis (U/A) Drug Testing fee was assessed to adult probation clients Court-ordered to submit ongoing drug and alcohol testing during post-disposition supervision. This fee was authorized in 2009 and generated approximately \$100,000 per year in client fee revenue. Second, the Adult Corrections Facility eliminated its \$35 Booking Fee assessed to residents ordered to the facility. The booking fee generated approximately \$130,000 per year in client fee revenue. National studies, including reports from the National Institute of Justice, indicate that client fees for institutional and probation clients are creating additional financial barriers for populations that already face significant barriers including physical and mental health, education, and job skills. In addition, these type of probation or institutional client fees reinforce racial disparities and inhibit successful re-entry activities. In 2019, both the U/A Drug and Booking client fee revenues have been eliminated.

## **Significant Budget Changes Continued:**

DOCCR's 2019 personal services total \$100.9 million, or 79.0 percent of the overall budget. In 2019, the majority of the budget increase will occur in the personal services category due to the addition of 11.1 full-time equivalents (FTEs), general salary adjustments, annual performance reviews (previously referred as step and merit increases) and health insurance for existing and new staff. Presented below is an overview of the staffing changes for both field services and the correctional facilities. In total, there is a net increase of 11.1 FTEs, however, there were also a number of staffing changes accomplished through internal reallocations due to workload and caseload data which continue to drive the allocation of resources. Similar to 2018, the 2019 budget reflects the realignment of juvenile corrections (field and institutional) staff to adult corrections in order to better balance the workload within adult field services caseloads and the institutional populations.

DOCCR engaged a national consultant to provide an objective assessment of staffing allocations and operational management for its three correctional facilities: the Adult Corrections Facility (ACF), the County Home School (CHS) and the Juvenile Detention Center (JDC). The final 2017 report illuminated scheduling issues at the correctional facilities as well as the need for increased staffing, which aligned with minimum staffing levels previously identified by the Minnesota Department of Corrections and the federal Prison Rape Elimination Act (PREA) audits and reviews. The 2018 budget addressed a number of the scheduling issues and staffing at the ACF (2018 budget increased correctional officer staffing by 15.0 full-time equivalents; FTEs) and subsequent reductions of Juvenile Correctional Officer staffing at the CHS and JDC (reduction of 10.0 FTEs). The 2019 budget finalizes the report's staffing recommendations with the addition of 1.0 Correctional Officer and 2.0 Corrections Supervisors at the ACF and the addition of 1.0 Public Safety Records Clerk at the JDC.

The divisions in field (probation) services were restructured in 2018. This included splitting of the former Adult Field Services Division (350-plus positions serving 25,500 clients) into three new divisions: Adult Pre-Adjudication Services, Adult Probation Supervision Services, and Adult Specialized Supervision Services. This restructure process will better align community correction functions while providing a span of control that better supports innovation and efficient practices. In addition, the revised organizational structure shapes DOCCR more similarly to state-level community corrections systems nationwide, with separated divisions for pre-trial, probation and parole functions.

Located within Field Services is Community Offender Management, this division includes Sentencing to Service (STS), Electronic Home Monitoring (EHM), and Community Productive Day services, changed its name to Client and Community Restoration (CCR) to better align with its vision and charge of increasing client pathways to employment to reduce disparities. CCR's Community Productive Day program allows community corrections agencies to provide work pathways for participants in the community while on probation. The program consists of a team of five staff and 16-20 adult and juvenile supervision clients, engaged in two workforce pathways: a construction training (both on the job training and a classroom curriculum) and a juvenile barista training program at the Futures Cafe within the County's Human Services Building.

2019 continues to advance a multi-year plan to increase probation officer staffing, responding to both national and local felony probation trends. The 2018 budget authorized an additional high-risk adult probation unit, comprised of 10.0 Probation Officers, 1.0 Corrections Unit Supervisor as well as the addition of 2.0 Probation Officers for other high-risk probation activities (one Probation Officer was assigned to the Sex Offender unit with the other assigned to the Supervised Release unit). The 2019 budget further authorizes the addition of 5.0 Probation Officers for the Supervised Release unit as well as 3.0 Probation Officers for high-risk probation caseload supervision. The additional probation staffing for Supervised Release was authorized to ensure the recommended 40:1 client to staff ratio for high risk supervision. In addition, changes implemented in July 2018 by the Minnesota Department of Corrections are resulting in increases in the number of Supervised Release cases.

The 2019 budget authorized the addition of 2.0 Community Corrections Specialists with the Adult Pre-Adjudication Services Division to facilitate record checks and data collection activities previously performed by Probation Officers. The recommendation to separate record checks from the investigation process conducted by Probation Officers came from a business process improvement event with criminal justice stakeholders to streamline pretrial processes and reduce jail bed days. The addition of these 2.0 Community Corrections Specialist will advance the Public Safety Line of Business' jail reduction initiative.

In 2016 - 2017, DOCCR initiated a long-range probation facility master planning that sought to address recommendations from safety audits, improve client access to services, provide increased capacity and generate cost efficiencies of owned versus leased space. During the first quarter of 2019, Juvenile Probation will vacate two leased locations (The Outpost in North Minneapolis and The Farm in Brooklyn Center) and centralize staff in a new county-owned facility in North Minneapolis (the Thor Building located on Penn and Plymouth Avenues). During the fourth quarter of 2018, the adult probation divisions vacated its leased Eastside Neighborhood location (Central Avenue NE). With the increased probation staffing over the last three calendar years, the adult probation divisions will relocate staff to the leased space in Brooklyn Center.

With the 2019 budget, DOCCR has established a new unit called the System of Care Planning and Oversight. The purpose of this unit is to centralize encompassing services, systems, and projects that support various DOCCR owned and leased facilities. One of their priorities includes planning residential services redesign and use of the Hennepin County Home School for all county-involved youth with complex behavioral and mental health needs. This unit is also responsible for the long and short-term facility planning and coordination, including the department's capital budget and five-year capital improvement program; as well as managing facility audits from the National Institute of Corrections (NIC) for institutional medical care, the American Probation and Parole (APPA) security audits, and the federal Prison Rape Elimination Act (PREA) mandate audit.

# **Significant Budget Changes Continued:**

In 2019, DOCCR will expand its resources allocated to the Group Violence Initiative, which is a partnership with the City of Minneapolis and community providers to focused on clients who are at great risk to use a gun in retaliation to an incident or to become a victim of gun violence. The program provides specialized services to this high risk population through group or individual custom notifications and round the clock case management support.

DOCCR is in the process of refining and building its strategy and capacity around community engagement. In accordance with the results of research completed in 2017, DOCCR has identified that a key method for building its capacity around community engagement is the creation of a community advisory board that will help provide a more formal mechanism through which community members can offer input and influence the Department's policies, procedures and services, with a specific focus on addressing gaps and disparities. In 2018, the department entered into a two-year agreement with Marnita's Table, a non-profit organization, that specializes in providing practical tools to build sustainable community engagement; leadership; and collaboration across race, class, culture and other means of self-identity. Building social capital helps break down the structural causes of disparities and encourages active engagement and collaboration across cultures, disciplines, and sectors. DOCCR expects to have a fully functioning and self-reliant community advisory board by the second guarter of 2019.

In 2019, DOCCR will address a number of larger contract services:

- Reviewing options for institutional medical care, including leveraging the State's process and negotiating a contract, or moving forward with a County request for proposals (RFP);
- Similarly, reviewing options for commissary and resident account services at the Adult Corrections Facility by extending/amending the current contract or collaborating with our County Public Safety Partners for a county RFP;
- Through 2018 participation in the US Communities RFP and evaluation activities, DOCCR will likely participate in a new cooperative purchasing agreement in 2019 for electronic home monitoring (EHM) services; and
- In the juvenile services contracting programs, there will be on-going conversations regarding redesigning and developing community support resources; redesigning the evening reporting centers to better meet needs of youth as well as increase utilization and successful completion; implementation of trauma-based services for prevention and early intervention; transportation services; and adding another group home to address options for older juvenile males (16 21) and transition to independent living.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Corrections Administration		996,879	1,036,921	1,058,961
Information Technology Systems		1,811,030	1,850,747	1,879,251
Operations & Innovation Services		9,136,714	10,237,427	11,258,475
Field Services		63,119,316	66,373,406	67,542,429
Institutional Services		41,287,654	44,918,736	46,021,850
	Total Expenditures	\$116,351,593	\$124,417,237	\$127,760,966

# Department of Community Corrections and Rehabilitation Public Safety

## **Budget Commentary:**

DOCCR is a dynamic department, one that seeks not just to transform practices and systems in Hennepin County, but also to be a leader in the state and nation innovation and disparities reduction in the corrections profession. The commitment of DOCCR staff to provide the best service and outcomes for our clients and our communities remain a constant.

The role of community corrections is multifaceted; staff assess clients on past and present behavior, respond to indicators of continued criminal involvement and monitor compliance with court orders. They also provide interventions, broker specialized services, and collaborate with clients in goal setting and attainment. They must constantly balance the need for correctional control with rehabilitative services. DOCCR's leadership will continue to hold client accountability and community safety as a primary responsibility.

In addition, DOCCR is dedicated to achieving a vision of being equity focused, client-centered and employee driven. This balance will facilitate achieving its mission to enhance community safety, promote community restoration and reduce the risk of re-offense.

With this balance and vision in mind, DOCCR is currently working on several strategies to improve client outcomes and system responsivity. The first is to move beyond foundational evidence based practices and into a more advanced stage of implementation. This means supervision, programming, and other decisions are informed by level of risk, client need and optimal dosage. This also includes the use of cognitive behavioral training by probation officers at client check-ins, enhancing our supervision model to be more responsive to 18-24 year old's, and deployment of a new case planning model focused on joint goal setting and targeted skill development.

The second is to expand how the department measures client success. Currently recidivism is define as a conviction for a misdemeanor or higher within three years of supervision start. However, that is not the whole story and DOCCR wants to measure the following:

- Patterns of desistance, including increased time between offenses and the reduction the severity of offense;
- Changes in client thinking and behavior that promote desistance including completion of cognitive behavioral interventions;
- Physical, chemical, and mental health improvement; and
- Quality of life such as educational and employment achievement; stable housing, positive family and peer relationships; along with hope and motivation.

Finally, the department is committed to understanding and addressing disparities with the department for both staff and clients. Analysis of violations at the Adult Corrections Facility found disparity in the type and number of violations issued to clients in the facility. In 2019, they will be addressing this issue and others through an implicit bias framework supported by DOCCR administration and our criminal justice partners.

Another part of DOCCR's vision is to be equity focused. That is, for all clients to have opportunities to thrive, the department must ensure its assessments and practices with clients are fair and just, be responsive to the culture and diversity of our clients, foster an engaged and diverse workforce, and engage the community to create innovative and effective partnerships.

# **Key Results:**

	2016 Actuals	2017 Actuals	2018 Estimate	2019 Estimate
First Year Recidivism Rate: All Clients Referred in the Last Month of the Year	24.3% (2014 Cohort)	20.4% (2015 Cohort)	20.7% (2016 Cohort)	20.5%
Juveniles in Correctional Out of Home Placements: Last Day of the Year	160	138	130	128
Total Sentence to Service and Community Work Service Hours Completed	210,076	187,487	165,884	155,500
DOCCR Institutions: Percent of Capacity at Year End	73.0%	75.0%	78.0%	77.0%
Juvenile Detention Center: Average Length of Stay at Year End	10.2 Days	9.4 Days	11.1 Days	10.5 Days

#### **Additional Resources:**

Department of Community Corrections and Rehabilitation C-2353 Government Center 300 S 6th Street Minneapolis, MN 55487-0040

Phone: (612) 348-6180

Email: community.corrections@hennepin.us Website: www.hennepin.us/residents#public-safety

Purchase and maintenance of radio and mobile data computer equipment associated with the 800 MHz Radio System, including related infrastructure expenditures.

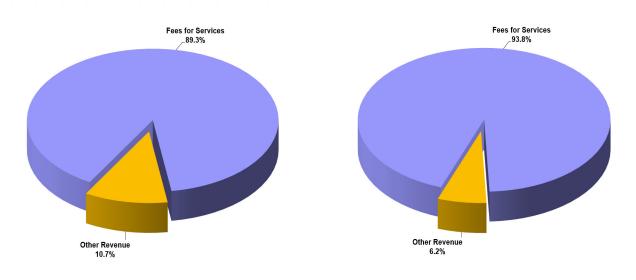
# **Department Description:**

The 800 MHz Radio Lease Program operates as an enterprise fund, with the revenues received by the program covering the maintenance and depreciation costs of the 800 MHz digital radios/mobile data computers and use of the Minnesota Regional Public Service Communications System. Users include county departments along with police, fire and emergency medical service agencies within Hennepin County.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$0	\$0	\$0
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	2,999,556	3,258,638	3,509,039
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	390,859	233,550
Other Financing	991,064	0	0
Total Revenues	\$3,990,620	\$3,649,497	\$3,742,589
Personal Services	\$1,571,561	\$1,640,129	\$1,705,954
Commodities	157,218	165,000	155,000
Services	231,997	448,000	461,677
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	1,110,879	1,396,368	1,419,958
Grants	0	0	0
Total Expenditures	\$3,071,655	\$3,649,497	\$3,742,589
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0







# **Significant Budget Changes:**

In 2019, the Radio Communication Fund will have an expenditure and revenue authority of \$3.7 million which is an increase of \$93.1 thousand or 2.6 percent when compared to the 2018 adjusted budget. The main contributor to the increase stems from personnel costs associated to Hennepin County Sheriff's Office staff assigned to work on radio communications activities along with minor increases for a new asset management software and depreciation.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Radio Lease Program	2,256,379	2,673,612	2,868,119
Radio Infrastructure	368,946	443,599	344,224
Mobile Data Computers	446,330	532,286	530,246
Radio Communications Outside Sales	0	0	0
Total Expenditures	\$3,071,655	\$3,649,497	\$3,742,589

# **Additional Resources:**

Hennepin County Sheriff's Office 350 S 5th Street, Room 6 Minneapolis, MN 55415

Phone: (612) 348-3744 Email: sheriff@hennepin.us Website: www.hennepinsheriff.org

# Major Program: Health

Hennepin Health

NorthPoint Health and Wellness

Medical Examiner's Office

Hennepin Uncompensated Care

Health Administration and Support Services

Sexual Assault Resources Service (SARS)



# **Program Description:**

The Health program encompasses the county's health care activities. The county is the principal public agency responsible for providing services to the indigent. This major program consists of the following departments: Health Administration, Hennepin Health, NorthPoint Health and Wellness Center, and the Medical Examiner. In addition, health related costs are included in the Uncompensated Care and Sexual Assault Resource Service (SARS) cost centers.

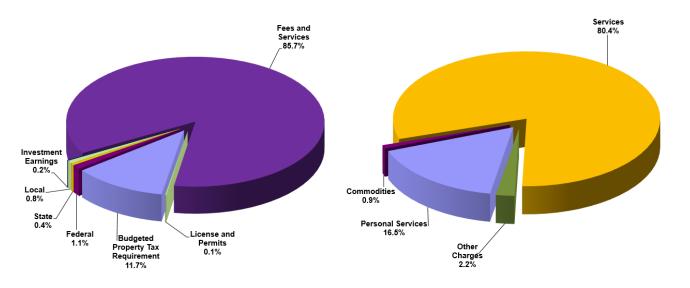
Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$34,516,083	\$35,119,735	\$38,092,700
Other Taxes	0	0	0
Federal	3,178,641	2,101,466	3,650,666
State	1,312,602	2,177,500	1,366,000
Local	4,218,479	1,677,810	2,579,798
Investment Earnings	648,044	846,169	525,000
Fees for Services	260,187,287	287,301,711	279,674,363
Fines and Forfeitures	0	0	0
Licenses and Permits	411,595	400,000	410,000
Other Revenue	293,451	-3,564,283	-1,862,442
Other Financing	0	0	0
Total Revenues	\$304,766,182	\$326,060,108	\$324,436,085
Personal Services	\$45,476,511	\$51,360,480	\$53,454,506
Commodities	2,581,384	2,874,016	2,814,810
Services	241,516,019	264,677,143	260,832,349
Public Aid Assistance	740	3,552	3,001
Capital Outlay	986,131	80,400	48,540
Other Charges	9,307,113	7,064,517	7,282,879
Grants	0	0	0
Total Expenditures	\$299,867,898	\$326,060,108	\$324,436,085
Budgeted Positions (Full-time Equivalents)	410.7	413.1	426.2

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

# **Revenue and Expenditure Comparison:**

# 2019 Revenue

# 2019 Expenditures



Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Hennepin Health	229,249,849	253,549,339	247,217,954
NorthPoint Health and Wellness	39,817,464	41,389,282	43,247,731
Medical Examiner's Office	6,305,844	6,610,259	7,310,402
Hennepin Uncompensated Care	22,500,000	22,500,000	24,500,000
Health Administration and Support Services	889,028	1,041,228	812,998
Sexual Assault Resources Service (SARS)	1,105,713	970,000	1,347,000
Total Expenditures	\$299,867,898	\$326,060,108	\$324,436,085

Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Hennepin Health	114.5	114.5	128.0
NorthPoint Health and Wellness	247.2	245.6	252.1
Medical Examiner's Office	37.0	38.0	41.1
Hennepin Uncompensated Care	0.0	0.0	0.0
Health Administration and Support Services	12.0	15.0	5.0
Sexual Assault Resources Service (SARS)	0.0	0.0	0.0
Total Full Time Equivalent (FTE)	410.7	413.1	426.2

#### **Revenue Summary:**

Budgeted 2019 revenues total \$324.4 million, a 0.5 percent decrease from the 2018 adjusted budget.

**Property Tax Revenues:** In 2019, property taxes comprise 11.7 percent of the Health program's total estimated revenue compared to 10.7 percent in 2018. Total property taxes are increasing by \$2,972,965. As in past years, Hennepin Health does not include any property tax revenue.

**Non-Property Tax Revenues:** The Health program relies to a large extent on non-property tax revenue to finance its budget. Some of the major sources of non-property tax revenue and their relative impact on the county's 2019 budget are:

**Federal:** Federal sources consist of \$3.4 million in federal grants for health care programs at NorthPoint Health and Wellness Center. These grants are an increase of nearly \$1.3 from 2018.

State / Other Intergovernmental (Local): Revenue from the State of Minnesota is estimated at \$1.4 million and makes up 0.4 percent of total Health program revenue for 2019. Revenues in this category are \$811,500 lower than in 2018.

Fees and Services: Revenues from fees charged for services are \$279.7 million for 2019 and comprise 85.7 percent of the Health program's total revenues. Nearly all of the fees and services revenue comes through as payments for healthcare services provided by NorthPoint Health and Wellness Center and Hennepin Health. Total 2019 fees and services revenue is budgeted to be \$7.6 million less than budgeted for 2018. This is primarily due to Hennepin Health having a lower budgeted enrollment in 2019 as compared to the budgeted enrollment in 2018 in addition to lower rates set by the Department of Human Services due to a carve out of the Personal Care Attendant service.

# **Expenditure Summary:**

NorthPoint Health and Wellness Center: NorthPoint's 2019 budget is \$43.2 million which is a 4.5% percent increase from 2018.

**Hennepin Health:** Hennepin Health's 2019 budget is \$247.2 million which is a 2.5% percent decrease from 2018. The decrease is mainly due to a Department of Human Services carve out of Personal Care Attendant service along with lower medical costs due to a reduction in budgeted membership.

**Health Administration and Support:** Health Administration and Support's 2019 budget is \$812,998 which is 21.9 percent lower than 2018. This is primarily due to lower personal service cost from the transfer of two information technology FTEs to the Medical Examiner's office.

**Medical Examiner:** The Medical Examiner's 2019 budget is \$7.3 million which is 10.6% higher than 2018. The increase is primarily due to personnel costs and an additional 3.1 FTEs. Two of the additional FTEs are due to a transfer of information technology personnel from Health Administration and Support.

**Uncompensated Care:** Uncompensated Care will increase to \$24.5 million in 2019. The increase is primarily due to an increase in volume of claims, patient utilization, and related costs.

**HCMC Sexual Assault Resources Services (SARS):** SARS will increase to \$1,347,000 from \$970,000 in the 2018 adjusted budget. The increase is primarily due to an increase in victim awareness, increased marketing, the national "Me Too" movement, and the addition of services for victims of intimate partner and domestic violence, and child physical abuse.

Hennepin Health exists to improve the health of Hennepin County residents through innovative collaboration with health care providers, Hennepin County services and community organizations.

# **Department Description:**

Hennepin Health (HH) is a not-for-profit, state certified health maintenance organization. HH serves Medical Assistance and Special Needs Basic Care (SNBC) participants residing in Hennepin County.

Funding for both services is provided through contracts with the Minnesota Department of Human Services (DHS). HH serves Medical Assistance members through its Hennepin Health Prepaid Medical Assistance Program (PMAP) and MinnesotaCare (MNCare) product lines. HH is part of an integrated health delivery network in partnership with NorthPoint Health and Wellness Center, Hennepin Healthcare (formerly Hennepin County Medical Center), Hennepin County Health and Human Services, as well as other local healthcare providers to integrate medical, behavioral, and human services in a patient-centered model of care. Using a total cost-of-care model, HH seeks to improve health outcomes and lower the cost of medical care.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$0	\$0	\$0
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	1,440,578	0	0
Investment Earnings	648,043	846,169	525,000
Fees for Services	231,463,693	256,502,453	248,790,396
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	65,397	-3,799,283	-2,097,442
Other Financing	0	0	0
Total Revenues	\$233,617,711	\$253,549,339	247,217,954
Personal Services	\$10,437,274	\$13,877,473	\$14,414,150
Commodities	27,305	21,788	28,334
Services	210,422,105	233,404,280	226,402,109
Public Aid Assistance	740	3,552	3,001
Capital Outlay	0	0	0
Other Charges	8,362,425	6,242,247	6,370,360
Grants	0	0	0
Total Expenditures	\$229,249,849	\$253,549,339	\$247,217,954
Budgeted Positions (Full-time Equivalents)	114.5	114.5	128.0

#### **Significant Budget Changes:**

In 2019, HH will have an expense appropriation of \$247.2 million which will be funded by non-property tax State Department of Human Services revenues of \$248.8 million. When compared to the 2018 adjusted budget, the operating budget has decreased by 2.5 percent or \$6.3 million. This is due to both lower budgeted enrollment in 2019 when compared to the adjusted 2018 budget as well as Personal Care Assistance (PCA) services being carved out of the contract with DHS. As a result of both lower enrollment and the carve out, HH is budgeting revenues to decrease by \$7.7 million, from \$265.5 million budgeted in 2018 to \$248.8 million in 2019.

Personal Services are proposed to increase by \$0.5 million or 3.9 percent. This increase is driven by general salary adjustments and the conversion of Limited Duration Employees (LTD) to Full Time Employees(FTEs).

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
HH Administrative		25,466,031	30,956,755	30,781,566
Hennepin Health Total Co		203,783,818	222,592,584	216,436,388
	Total Expenditures	\$229,249,849	\$253,549,339	\$247,217,954

#### **Budget Commentary:**

In 2019, FTE's will increase by 13.5, from 114.5 on the 2018 adjusted budget to 128.0 in 2019. This increase is driven by the transfer of eight Information Technology FTE's previously included under Health Administration and Support. The budgeted cost for these FTE's have already been included within the HH budget for the past three years. Additionally, HH is proposing transitioning seven LTD's to FTE's as they near their two year limit as an LTD in 2019. 1.5 FTE's will also transition from HH to Communications, however, the budgeted costs for these FTE's will remain in the HH budget.

Claims expense is expected to decrease year over year driven primarily by the DHS carve out of PCA services which will result in approximately \$3.0 million in lower costs year over year. The secondary driver of lower medical costs is due to a 6.2 percent reduction in budgeted membership estimates. Estimates of revenue and medical expenses were determined using existing Medicaid Managed Care membership and anticipated Per Member Per Month (PMPM) capitation. Of the \$212.0 million budgeted for claims expense, \$4.3 million is set aside for Accountable Care Organization partner distributions.

Administrative expense (including premium taxes and assessments) accounts for \$34.8 million of the \$247.2 million in 2019 expenditures. This represents 13.9 percent of premium revenue compared to 13.7 percent in the 2018 adjusted budget. Administrative costs excluding taxes equal \$30.8 million dollars or 12.3 percent of premium revenue.

Key Results:				
	<u>2017</u>	2018 Est.	2019 Budget	
Enrollment (Average)	25,529	27,500	29,890	
Administrative Cost Ratio	10.4%	12.0%	12.3%	
Medical Loss Ratio	86.0%	84.9%	85.4%	
Net Change in Capital and Surplus	\$4,773,528	\$4,258,309	\$2,097,442	
RBC Ratio	482.1%	515.3%	509.9%	

#### **Additional Resources:**

HH Provides additional information related to the health plan under its internet site. The website includes information to assist our members and providers with resources that easily connect them to all that HH has to offer in the way of a health plan. The following website has this information: http://www.hennepinhealth.org

NorthPoint Health & Wellness Center sets a standard of excellence in providing culturally responsive, integrated, holistic primary health and social services that strengthens our community and the lives of the people we serve. We are leaders and partners in a shared vision of a healthy, environmentally safe and economically stable self-reliant community. NorthPoint's mission is "Actively Partnering to Create a Healthier Community."

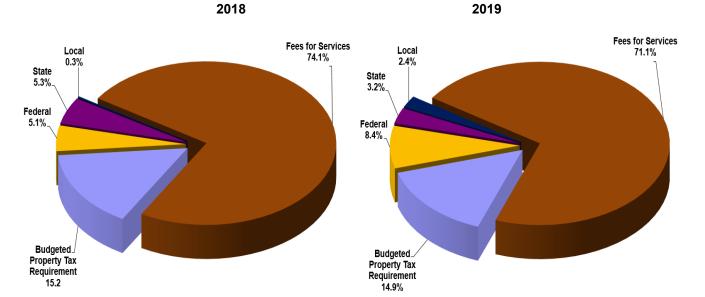
# **Department Description:**

NorthPoint Health & Wellness Center is a comprehensive health and human services agency located in the heart of North Minneapolis. Established in 1968, NorthPoint was formerly known as "Pilot City Health Center" and was operated by Hennepin County's division of Primary Care. As of January 1, 2006, NorthPoint was approved for funding as a public entity community health center. Through a unique co-applicant agreement, the Hennepin County Board of Commissioners began sharing governance of NorthPoint Health & Wellness Center with NorthPoint, Inc., (formerly Pilot City Neighborhood Services) while maintaining fiscal responsibility for the health care operations. NorthPoint, Inc. is an independent nonprofit social/human services agency co-located with the NorthPoint Health and Wellness Center. The close working relationship between the two entities was designed to improve patient/client care through the integration of health and human services on the NorthPoint campus.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$6,202,974	\$6,327,033	\$6,453,573
Other Taxes	0	0	0
Federal	3,178,641	2,101,466	3,650,666
State	1,312,602	2,177,500	1,366,000
Local	1,266,007	106,000	1,015,500
Investment Earnings	0	0	0
Fees for Services	28,601,619	30,677,283	30,761,992
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	380	0	0
Other Financing	0	0	0
Total Revenues	\$40,562,224	\$41,389,282	\$43,247,731
Personal Services	\$29,448,932	\$31,555,312	\$32,469,238
Commodities	2,473,043	2,748,181	2,691,276
Services	6,071,319	6,349,519	7,194,457
Public Aid Assistance	0	0	0
Capital Outlay	986,131	80,400	48,540
Other Charges	838,038	655,870	844,220
Grants	0	0	0
Total Expenditures	\$39,817,463	\$41,389,282	\$43,247,731
Budgeted Positions (Full-time Equivalents)	247.2	245.6	252.1

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.





# **Significant Budget Changes:**

- Increased Revenue of \$1,731,909 is primarily due to additional grants and Affordable Care Organization revenue from Hennepin Health.
- Increased Property Tax of \$126,540 is a 2.0 percent increase from the 2018 adjusted budget.
- Patient visits are projected to be 3.3 percent lower than the 2018 adjusted budget.
- Net increase of 6.5 FTEs is primarily due to converting temporary contracted positions to county employed FTEs.
- Expenditure total of \$43,247,731 is an increase of 4.5 percent from the 2018 adjusted budget and is primarily due to IT services, increased grant expenses, increased expenses in the new space, increased regulatory requirements, and increased personnel expenses.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
North Point Administration	8,808,170	9,229,823	9,789,905
Medical Operations	12,883,389	12,621,101	12,889,285
Dental Operations	5,191,424	5,754,327	5,478,623
Behavioral Health	4,999,675	5,581,088	5,297,697
Pharmacy	2,330,376	2,566,323	2,717,716
Workforce Center	879,488	1,145,380	1,310,389
Heritage Park	560,974	446,060	507,670
Other Professional	592,886	591,450	625,504
Enabling Services	3,571,081	3,453,730	4,630,942
Total	Expenditures \$39,817,463	\$41,389,282	\$43,247,731

# **Budget Commentary:**

NorthPoint's 2019 budget represents a relatively flat budget due to the impact of construction scheduled to begin in 2019 on NorthPoint's main campus. From 2010 to 2017 there was a 27.0 percent increase in patient growth with a 39.0 percent increase in patient visits. Although a patient growth trend is expected to be flat during construction, the growth trend is expected to continue after the construction phase is completed. NorthPoint expects that its 2019 financial performance will remain stable during construction challenges. It continues to remain optimistic that its continued success with new partnerships and patient growth will allow it to leverage opportunities to meet the needs of its community and the people it serves.

# **Key Results:**

	<u>2017 Actual</u>	2018 Estimated	2019 Budget
Medical Visits	54,550	57,325	58,404
Behavioral Health Visits	25,178	24,322	33,605
Dental Visits	24,326	23,466	29,698

# **Additional Resources:**

Additional information about NorthPoint Health & Wellness Center and its services is available at the following website: www.northpointhealth.org

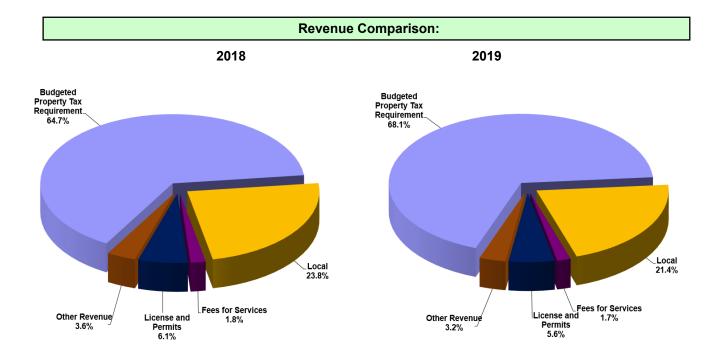
To investigate deaths via the highest standards, to support families and the community, and to advance the knowledge of death investigative professionals to improve health, safety, and quality of life.

# **Department Description:**

The Medical Examiner is responsible for investigation of all known or suspected homicides, suicides, accidental deaths, drug related deaths, medically unattended deaths, and deaths which might constitute a threat to public health and safety that occur under the Hennepin County Medical Examiner's jurisdiction. This jurisdiction includes the counties of Hennepin, Dakota and Scott. The office is also required to investigate the deaths of all persons dying in counties under the jurisdiction of the Medical Examiner who are to be cremated. The goal of the Medical Examiner is to assist families, law enforcement agencies, and the legal system by determining a scientifically unbiased and logical cause and manner of death.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$3,969,781	\$4,281,474	\$4,979,129
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	1,511,894	1,571,810	1,564,298
Investment Earnings	0	0	0
Fees for Services	121,975	121,975	121,975
Fines and Forfeitures	0	0	0
Licenses and Permits	411,595	400,000	410,000
Other Revenue	227,674	235,000	235,000
Other Financing	0	0	0
Total Revenues	\$6,242,919	\$6,610,259	\$7,310,402
Personal Services	\$4,740,940	\$4,907,668	\$5,811,819
Commodities	80,955	103,547	94,700
Services	1,382,423	1,435,844	1,338,783
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	101,526	163,200	65,100
Grants	0	0	0
Total Expenditures	\$6,305,844	\$6,610,259	\$7,310,402
Budgeted Positions (Full-time Equivalents)	37.0	38.0	41.1

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.



# **Significant Budget Changes:**

Significant budgetary changes for 2019 are:

- An additional 0.5 FTE permanent investigator has been added along with a 0.4 FTE increase in Morgue Operation Attendant and a 0.2 FTE increase in autopsy technician. In addition, 2.0 Information Technology FTEs have been added that were previously under Health Administration and Support.
- A mid-year 2018 hire of a Medical Examiner is to replace a Medical Examiner that will retire in March 2019.
- Personal Services increased by 904,151 due largely to increases in salary and benefits in addition to a 3.1 FTE increase.
- Services decreased by 97,061 due to the sun setting of outdated Information Technology (IT) servers and eliminating other servers in preparation for a new web-based care management system in 2019.
- There was a 24 percent or nearly 10,000 decrease in IT maintenance and software based on information presented in a Request For Proposal process for the new case management system.
- Lab services will decrease by 25,000 due to a lab bidding process.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Medical Examiner		6,305,844	6,610,259	7,310,402
	Total Expenditures	\$6,305,844	\$6,610,259	\$7,310,402

#### **Budget Commentary:**

**Recruit and retain staff:** the Medical Examiner's office uses the Scientific Working Group for Medicolegal Death Investigation (SWGMDI) guidelines found in their published report on construction, staffing, and costs as a guide for its staffing model.

**Optimize processes:** a new business office model of IT Information Governance (ITIG) that will align the business office with IT services while maximizing partnerships and leverage resources within the line of business and across departments.

**Develop and position resources:** to support its education model by reclassifying an existing position to focus on revenue generating activities for the department and seek grant dollars to support the forensic science education program and other department needs.

**Engage and empower employees and improve and expand the training program:** to implement a training program for autopsy technicians and adapt the investigator training program to accommodate a part time model.

**Enhance customer service:** to continue evolving and refining its staffing model to offset expenses by maximizing job class efficiency. Also to continue moving forward with planning and design for a new regional medical examiner facility.

Key Results:				
	<u>2017</u>	2018 (est.)	2019 (est.)	

 Number of cases reported
 7,727
 7,767
 7,845

 Number of autopsies performed
 1,310
 1,310
 1,323

# **Additional Resources:**

Useful and educational information about the Medical Examiner's office and the services provided is available by visiting our department's website and www.hennepin.us/me. The information includes the Minnesota statutes that govern its work and data practices. For further information, the Medical Examiner's department most recent Annual Report contains statistics and outcomes for counties within its jurisdiction.

This cost center is used to track county payments to Hennepin Healthcare for uncompensated care provided by Hennepin Healthcare to Hennepin County residents who have no health insurance or are underinsured.

# **Department Description:**

The payments to Hennepin Healthcare for uncompensated care are based on an agreement between the county and Hennepin Healthcare System, Inc. (HHS), a public subsidiary corporation of the county which operates Hennepin Healthcare.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$22,500,000	\$22,500,000	\$24,500,000
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$22,500,000	\$22,500,000	\$24,500,000
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	22,500,000	22,500,000	24,500,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	0	0	0
Grants	0	0	0
Total Expenditures	\$22,500,000	\$22,500,000	\$24,500,000
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

Health Administration and Support is responsible for the Health line of business.

# **Department Description:**

The Health Administration and Support department is responsible for the Health line of business which includes NorthPoint Health & Wellness Center, Medical Examiner, Hennepin Health, and two payments to Hennepin Healthcare: Uncompensated Care and Sexual Assault Resources Service (SARS). This department includes a Deputy County Administrator, Strategic Health Director, two Administrative Assistants, and a Human Resources Administrative Assistant. In addition, eight FTEs will transfer to Hennepin Health whose budget dollars are already under Hennepin Health while two FTEs and its budget dollars will transfer to the Medical Examiner's office.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$893,328	\$1,041,228	\$812,998
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$893,328	\$1,041,228	\$812,998
Personal Services	\$849,365	\$1,020,028	\$759,299
Commodities	81	500	500
Services	34,458	17,500	50,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	5,125	3,200	3,199
Grants	0	0	0
Total Expenditures	\$889,029	\$1,041,228	\$812,998
Budgeted Positions (Full-time Equivalents)	12.0	15.0	5.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

The Sexual Assault Resources Service (SARS) provides assistance to victims of assault through area hospital emergency departments 24 hours a day.

# **Department Description:**

This department is responsible for county payments to Hennepin Healthcare for examinations made by the Sexual Assault Resources Service (SARS) program, victims of intimate partner violence and domestic violence program, and child physical abuse program. A county, in which the assault occurred, is required by Minnesota Statutes section 609.35 to pay for forensic examinations of assault victims.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$950,000	\$970,000	\$1,347,000
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$950,000	\$970,000	\$1,347,000
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	1,105,713	970,000	1,347,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	0	0	0
Grants	0	0	0
Total Expenditures	\$1,105,713	\$970,000	\$1,347,000
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

# Major Program: Human Services

Human Services and Public Health



# **Program Description:**

Human Services and Public Health (HSPH) consists of a number of focused but flexible service areas, common internal support systems and cross-department integrated initiatives all working together to build better lives and stronger communities for the individuals, families and communities of Hennepin County.

To meet the mission, the department's focus is on four goals:

- 1. Protect children and vulnerable adults
- 2. Support communities and families in raising children who develop to their fullest potential
- 3. Assure that all people's basic needs are met
- 4. Build self-reliant communities and individuals

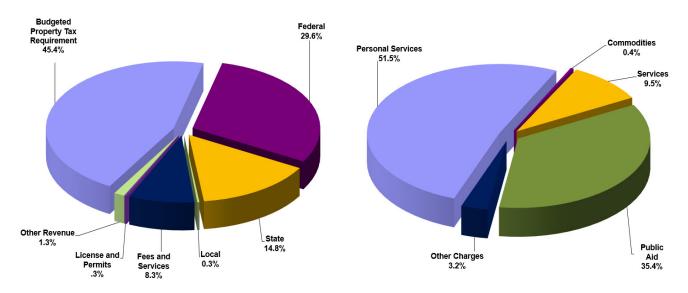
Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$256,171,578	\$267,305,554	\$280,091,514
Other Taxes	189,804	0	0
Federal	169,363,129	182,509,435	182,242,464
State	86,471,416	91,148,947	91,333,656
Local	2,365,236	2,499,820	1,680,000
Investment Earnings	0	0	0
Fees for Services	47,049,492	48,098,686	51,336,939
Fines and Forfeitures	0	0	0
Licenses and Permits	1,718,177	1,735,000	1,869,000
Other Revenue	2,321,024	11,065,000	8,186,000
Other Financing	861,303	646,567	0
Total Revenues	\$566,511,159	\$605,009,009	\$616,739,573
Personal Services	\$307,134,907	\$321,008,145	\$317,742,203
Commodities	2,350,603	2,358,720	2,298,312
Services	53,124,565	54,665,886	58,291,110
Public Aid Assistance	212,382,751	209,665,849	218,229,871
Capital Outlay	0	15,000	0
Other Charges	15,164,277	17,295,409	20,178,077
Grants	169,405	0	0
Total Expenditures	\$590,326,508	\$605,009,009	\$616,739,573
Budgeted Positions (Full-time Equivalents)	3,416.5	3,477.2	3,206.0

<sup>\*</sup>Reflects the adjusted property tax requirement budget, not actual property tax collections.

# **Revenue and Expenditure Comparison:**

# 2019 Revenue

# 2019 Expenditures



Department Expenditure S	ummary:	2017 Actual	2018 Budget	2019 Budget
Human Services and Public Health		590,326,508	605,009,009	616,739,573
	Total Expenditures	\$590,326,508	\$605,009,009	\$616,739,573
Г				
Budgeted Positions:		2017 Actual	2018 Budget	2019 Budget
Budgeted Positions: Human Services and Public Health		<b>2017 Actual</b> 3,416.5	2018 Budget 3,477.2	<b>2019 Budget</b> 3,206.0

#### **Revenue Summary:**

Budgeted 2019 revenues for the Human Services program total \$616.7 million, an increase of \$11.7 million or 1.94 percent from the 2018 adjusted budget of \$605 million. The following summary compares revenue by major category in 2018 and 2019.

Property Tax Revenues County property tax support totals \$280.1 million for 2019, an increase of \$12.8 million from the 2018 adjusted budget of \$267.3 million. Property tax support accounts 45.4 percent of the Humans Services program. This compares to 44.2 percent in 2018

Federal Revenues Federal revenue sources, estimated at \$182.2 million are flat when compared to the 2018 adjusted budget of \$182.5 million

Federal revenues consist of reimbursements for the administrative costs of Human Services programs including financial, medical, training and employment programs. The reimbursements are based upon the county's costs as well as federal rates. In 2019, the Human Services program will receive approximately \$76.8 million in federal reimbursement for the administrative costs of the Temporary Assistance for Needy Families (TANF) program, Supplemental Nutrition Assistance Program (SNAP) and medical assistance programs. The TANF program is administered within Minnesota as the Minnesota Family Investment Program, or MFIP.

The federal portion of the 2019 revenue budget accounts for approximately 29.6 percent of the Human Services program revenues, compared to 30.2 percent in 2018.

State Revenues State monies are used to fund human services programs, training and employment programs, financial and medical assistance programs. In 2019, revenues from the state make up 14.8 percent of the total Human Services program revenue. Revenues from the State of Minnesota to Hennepin County are estimated at \$91.3 million, flat when compared to the 2018 adjusted budget of \$91.1 million.

**Local Grants** Local grant revenue includes funding from private parties, nonprofit institutions, local governments, and private foundations. In 2019, local grants are budgeted at \$1.7 million.

Fees and Services A major portion of fee revenue is payments from third party payers and state and federal reimbursements for patient fees and services. Revenues from fees charged for services are estimated at \$51.3 million for 2019, an increase of \$3.2 million when compared to the 2018 adjusted budget.

Other Revenue/Fund Balance Other revenues include licenses, permits and interdepartmental payments. When the \$6 million budgeted use of fund balance is added in, this account category accounts for 1.6 percent of total revenue. To reduce the tax levy for 2019, the budget includes a planned use of fund balance.

#### **Expenditure Summary:**

Human Services and Public Health (HSPH) as a county department is unique in that it spans two of the county's lines of business. The county's public health function as part of the health line of business is integrated within the Human Services budget.

In addition to financial, medical training and employment programs, the department collects child support, provides services to people who are disabled, provides aid to the elderly, inspects restaurants, works with communities to reduce chronic disease, investigates disease outbreaks and protects our most vulnerable populations of children and adults.

Expenditures are budgeted to increase \$11.7 million in 2019. Increased funding for services critical to supporting the well-being of children in out of home care accounts for approximately \$9.4 million - the majority of the increase. Services such as Foster Care, Foster Care Private Agency, Out of Home Placement (OHP) Emergency Shelter, OHP Transportation Services, OHP Residential Treatment and Supervised Visitation are all budgeted to increase based on historical trends. Other increases include a \$2.3 million increase in the department's share of county-wide indirect costs and a \$1.1 million increase in Information Technology (IT) infrastructure costs.

To manage the increase in complex deep-end services like Out of Home Placement in Child Protection, Human Services and Public Health developed strategies for the department's largest spending areas. One strategy is to manage staff costs. Personnel costs are a significant part of the budget and the department has grown its staff complement significantly in the past five years. When compared to the previous year, the budget reflects a reduction of 271.2 FTEs that will be managed through a hiring slowdown and attrition.

# Major Program: Libraries

Public Library Law Library



# **Program Description:**

The Libraries program provides library services to Hennepin County residents through 1) The county's award-winning public library system, with 41 libraries, online services and strong community presence, and 2) the Law Library, which provides legal information services pursuant to Minnesota Statutes Chapter 134A to judges, government officials, practicing attorneys and residents from the Hennepin County Government Center.

Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$69,787,125	\$72,470,986	\$74,920,365
Other Taxes	51,443	0	0
Federal	0	0	0
State	2,181,650	1,225,000	1,150,000
Local	780,000	0	0
Investment Earnings	69,138	80,000	70,000
Fees for Services	1,042,061	944,000	973,500
Fines and Forfeitures	1,143,785	1,200,400	600,700
Licenses and Permits	0	0	0
Other Revenue	1,720,784	7,941,050	8,291,000
Other Financing	2,304,860	2,370,000	2,390,000
Total Revenues	\$79,080,846	\$86,231,436	\$88,395,565
Personal Services	\$45,590,657	\$50,301,696	\$49,898,262
Commodities	1,466,939	1,524,989	1,611,598
Services	26,916,138	26,967,092	30,196,380
Public Aid Assistance	0	0	0
Capital Outlay	6,822,579	6,608,650	5,795,825
Other Charges	612,398	829,010	893,500
Grants	0	0	0
Total Expenditures	\$81,408,711	\$86,231,436	\$88,395,565
Budgeted Positions (Full-time Equivalents)	622.2	625.2	611.4

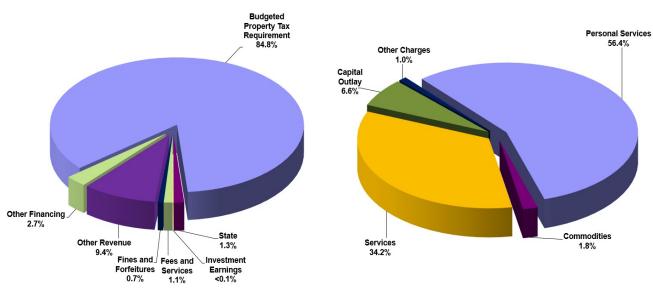
<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

# **Revenue and Expenditure Comparison:**

# 2019 Revenue

Law Library

# 2019 Expenditures



Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Public Library	79,893,488	84,791,280	86,948,990
Law Library	1,515,223	1,440,156	1,446,575
Total Expenditures	\$81,408,711	\$86,231,436	\$88,395,565
Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Public Library	615.7	619.2	605.4

**Total Full Time Equivalent (FTE)** 

6.5

622.2

6.0

625.2

6.0

611.4

#### **Revenue Summary:**

Budgeted 2019 revenues for the Libraries program total \$88.4 million; a \$2.2 million increase (2.5 percent) over the 2018 adjusted budget of \$86.2 million. The 2019 operating budget is funded with \$74.9 million (85.0 percent) property taxes, \$1.15 million (1.3 percent) in funding from the State of Minnesota, \$6.4 million (7.3 percent) through the use of Library fund balance and \$5.9 million (7.4 percent) of all other remaining revenues.

#### **Property Tax Revenues**

The budgeted property tax amount of \$74.9 million for 2019 is 3.4 percent more than the adjusted 2018 budget amount of \$72.5 million. The Property Tax revenues are increasing due to an increase in Facility Services costs, increase in information technology support costs, expansion of community outreach programs, and reduced Regional Library Telecommunications Aid (RLTA).

#### State Revenues

Budgeted 2019 revenues from the State of Minnesota are estimated at \$1.15 million, a decrease of \$0.1 million from the 2018 adjusted budget due to a decrease of state RLTA funding.

#### **Fees for Services**

Fees and Services revenue is almost exclusively related to the Law Library. This revenue stream is 65.9 percent of all 2019 Law Library revenues of \$1.4 million and is comprised of two major sources: court fees charged to convicted defendants per State Statue and attorney access subscriptions to the Law Library. Total Fees for Services revenue for 2019 is \$1.0 million, which is a slight increase of \$0.04 million over the 2018 adjusted budget.

#### **Fines and Forfeitures**

Revenue from fines is estimated at \$0.6 million in 2019. This is a decrease of \$0.6 million from the 2018 adjusted budget. The expected decrease in fine revenue is due to e-book check-outs, and a new policy of fine forgiveness to address disparities in the community.

#### Other Revenue

Includes the following major components:

- Budgeted 2019 transfers from Ballpark Sales Tax collections are programmed at \$2.4 million, the same amount as the 2018 adjusted budget. This revenue supplements library hours across the library system.
- Budgeted Contributions and Donations are estimated at \$1.3 million, and increase of \$100,000 over the 2018 adjusted budget. The
  majority of contributions and donations are received from the Friends of Hennepin County Library.
- Budgeted use of Library fund balance is \$6.4 million in 2019; a \$0.2 million increase over the 2018 adjusted budget.

#### **Expenditure Summary:**

At Hennepin County Library, we nourish minds, transform lives and build community together. In alignment with Hennepin County's core values, our work creates welcoming spaces in our libraries, extends into the community, and provides services that respond to patron needs

#### **Diversity and Inclusion**

Through our 2018 Equity, Diversity and Inclusion Action Plan, library staff built skills to advance and embed in diversity, inclusion and equity in our communities through educational activities. A cohort of 18 staff participated in a Minnesota Learning Cohort led by the Government Alliance on Race and Equity and worked together to share tools and training with staff. Among other self-directed learning opportunities and trainings, 110 managers participated in an introductory 4-hour Advanced Racial Equity workshop. Internally, we focused on improving relationships between senior leadership and staff with 21 senior team members completing assessments for leadership development and applying those learnings to strengthen working relationships with staff.

#### **Customer Service**

Our 41 library buildings offer clean, safe and welcoming spaces. In 2018, the renovated Ridgedale Library reopened with a more open floor plan with a variety of seating, additional meeting and study rooms, and infrastructure improvements. Eden Prairie, Hosmer, Oxboro, and Southeast libraries are scheduled to reopen in 2019 following renovations to support delivery of library service now and into the future.

We are committed to public service and welcoming all. Library services support kindergarten readiness, job skills and entrepreneurship, and access to justice for all as we seek to reduce disparities in education, employment and income, justice and more. With support from the Friends of the Hennepin County Library, we offer in-person Homework Help, Teen Tech Squad youth employment and development, and pop up library infrastructure, reducing barriers to access.

### **Workforce Development**

Job seekers and entrepreneurs wrote over 1,100 resumes, applications, and business plans at library events in 2018, connecting our residents with career development and employment resources in our community.

To support law clerks, the Law Library provides tours and introduction to law library services, plus regular Continuing Legal Education (CLE) classes for law clerks, attorneys, and the general public on practical and timely topics such as family law and implicit bias.

# **Staffing Changes**

18.0 Full-Time Equivalent (FTE) related to library information technology transferred to the Operations Line of Business Information Office of General County Purposes. 4.2 FTE and \$0.4 million were added to address increased staffing coverage needs at the remodeled Southeast Library, opening late 2019.

# **Major Program: Operations**

Commissioners

County Administration

Office of Budget and Finance

**Facility Services** 

Central Information Technology

Real Property Group

**Human Resources** 

Audit Compliance and Investigation Services

**General County Purposes** 

Ballpark Sales Tax Revenues

**Debt Retirement** 



# **Program Description:**

The Operations program encompasses the policy making, administrative support and staff services necessary for the efficient and effective management of county programs. The Board of Commissioners, as the elected governing body of the county, establishes policies and programs, approves the annual budget, and appoints key officials. The County Administrator is responsible for advising the County Board and implementing approved policies and programs.

Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$143,769,895	\$151,620,406	\$162,375,250
Other Taxes	39,875,119	40,219,004	40,799,619
Federal	3,522,690	4,534,306	4,615,906
State	4,993,651	6,482,632	6,596,888
Local	95,881,650	1,045,620	1,218,619
Investment Earnings	11,374,123	14,250,000	15,500,000
Fees for Services	15,033,369	17,427,610	16,985,830
Fines and Forfeitures	0	0	0
Licenses and Permits	4,827,027	5,173,000	5,320,000
Other Revenue	44,581,243	93,827,660	90,327,969
Other Financing	80,212,983	-610,133	-833,784
Total Revenues	\$444,071,751	\$333,970,105	\$342,906,297
Personal Services	\$95,364,962	\$101,266,417	\$109,236,807
Commodities	2,978,924	2,651,909	2,554,420
Services	60,826,438	62,843,711	66,343,509
Public Aid Assistance	3,984,357	3,476,815	4,397,170
Capital Outlay	1,228,899	143,200	1,680,100
Other Charges	314,428,881	159,214,053	154,380,291
Grants	3,644,503	4,374,000	4,314,000
Total Expenditures	\$482,456,964	\$333,970,105	\$342,906,297
Budgeted Positions (Full-time Equivalents)	942.3	957.3	997.3

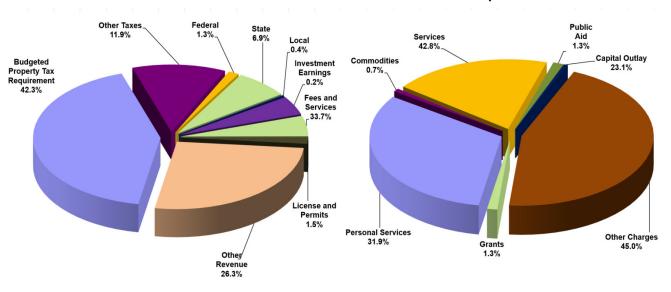
<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

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# **Revenue and Expenditure Comparison:**

#### 2019 Revenue

#### 2019 Expenditures



Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Commissioners	2,759,192	3,134,279	3,236,144
County Administration	2,943,847	3,387,941	3,584,716
Office of Budget and Finance	13,343,475	14,388,280	15,215,472
Facility Services	58,014,145	58,850,084	62,056,344
Central Information Technology	5,263,273	6,237,357	7,649,863
Real Property Group	41,314,726	45,434,754	48,262,071
Human Resources	18,399,195	19,297,001	19,916,560
Audit Compliance and Investigation Services	4,084,252	4,781,826	4,875,161
General County Purposes	22,991,174	29,655,632	32,189,542
Ballpark Sales Tax Revenues	2,330,720	2,500,000	2,500,000
Debt Retirement	311,012,965	146,302,951	143,420,424
Total Expenditures	\$482,456,964	\$333,970,105	\$342,906,297

Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Commissioners	25.0	25.0	25.0
County Administration	16.0	16.0	17.0
Office of Budget and Finance	79.1	80.1	82.1
Facility Services	257.0	261.0	267.0
Central Information Technology	24.2	22.1	34.1
Real Property Group	337.4	339.5	336.5
Human Resources	97.1	101.1	105.6
Audit Compliance and Investigation Services	30.0	33.0	33.0
General County Purposes	76.5	79.5	97.0
Ballpark Sales Tax Revenues	0.0	0.0	0.0
Debt Retirement	0.0	0.0	0.0
Total Full Time Equivalent (FTE)	942.3	957.3	997.3

#### **Revenue Summary:**

Operations budgeted 2019 revenues, including Ballpark Sales Tax and debt service, are \$342.9 million, a \$9.0 million or 2.7 percent increase from the 2018 adjusted budget of \$333.9 million. Below are descriptions of the different revenues in the Operations program.

**Property Taxes:** Operations is largely comprised of policy, administrative and support services departments funded primarily through property tax assessments. There is limited availability for outside resources to fund the activities and functions of these departments other than property tax, debt, or use of fund balance. Property Taxes finance 42.3 percent of the 2019 Operations program.

**Other Taxes:** Ballpark Sales Tax collections are estimated to generate \$38.1 million in 2019, a \$1.5 million increase over the 2018 budget. The sales tax is collected to provide for transfers of principal and interest payments on the sales tax revenue bonds issued to fund the county's contribution to Target Field and to fund other authorized uses.

**Local:** Nearly all local revenue is budgeted in the Debt retirement program. \$1.0 million will be received from the Minnehaha Creek Watershed District for payment of bonds issued by the county on their behalf.

Fees, Services, Licenses and Permits: The Real Property Group budgets the majority of fees for services revenue. The County Assessor's Office generates revenues through assessment fees for services to 32 jurisdictions including Fort Snelling and the MSP Airport.

**Other Revenue:** \$90.3 million makes up 26.3 percent of Operations' 2019 revenue. The 2019 Debt Retirement budget includes \$36.6 million for ballpark debt service and other authorized ballpark activities, and \$2.7 million for energy center improvements. Facility Services includes \$15.7 million from building rental, \$6.7 million from interdepartmental revenue, and \$1.6 million in daily parking revenues.

#### **Expenditure Summary:**

The Operations' program's 2019 budget (excluding Debt Retirement and Ballpark Sales Tax Revenue Programs) is \$197.0 million, an increase of \$11.8 million or 6.4 percent from the 2018 adjusted budget of \$185.2 million. In 2019, the Operations program will be operated with 997.3 full-time equivalent (FTE) positions, a net increase of 40.0 FTEs from the 2018 adjusted budget.

Highlights from the 2019 Operations budget are outlined below. Note that narrative regarding Debt Retirement and Ballpark Sales Tax Revenue activity are provided in separate sections of this document.

Facility Services: Additions to staffing to add capacity for building management, increased countrywide projects, building automation and increased information technology costs are the primary drivers of the \$3 million increase over the 2018 adjusted budget.

Information Technology: The Data Analytics division moved from the Center of Innovation and Excellence to IT (\$1 million).

**Human Resources:** The primary driver of the Human Resources budget increase is due to Workplace Safety moving from Facility Services to Human Resources (\$1.5 million); staffing transfers between HR and the Office of Budget and Finance (\$0.5 million). Additional positions were added for diversity and inclusion and workforce development efforts.

**Real Property Group:** Resident and Real Estate Services division of the Real Property Group received a matching grant for elections equipment totaling \$1.4 million. Other budget drivers include a career pathway program for assessors and general salary adjustments and related increases of health insurance costs.

**General County Purposes:** The primary budget driver for the \$2.5 million increase to the 2019 General County Purposes (GCP) budget is due to Information Technology staff from the Library realigning to the Business Information Office. The Commercial Paper program increased \$0.8 million due to the rising interest rates. The Countrywide Tuition program increased \$0.2 million. Hennepin County added a Diversity and Inclusion Program to GCP and will have staffing costs of about \$0.2 million.

The mission of Hennepin County is to enhance the health, safety and quality of life of our residents and communities in a respectful, efficient and fiscally responsible way (Resolution 01-05-0294A adopted May 7, 2002).

#### **Department Description:**

Hennepin County operates under the board of commissioner-administrator form of government. Policy making and legislative authority are vested in the seven-member board of commissioners by state statutes that apply to all county governments and other statutes that apply to Hennepin County only (Minnesota Statutes Chapter 383B). Board members are elected to four-year overlapping terms on a non-partisan basis

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$3,042,989	\$3,134,279	\$3,236,144
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$3,042,989	\$3,134,279	\$3,236,144
Personal Services	\$2,519,521	\$2,701,011	\$2,783,009
Commodities	57,621	54,850	55,469
Services	109,026	175,368	161,000
Public Aid Assistance	0	0	0
Capital Outlay	0	2,400	600
Other Charges	73,022	200,650	236,066
Grants	0	0	0
Total Expenditures	\$2,759,191	\$3,134,279	\$3,236,144
Budgeted Positions (Full-time Equivalents)	25.0	25.0	25.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collection.

The mission of Hennepin County Administration is to implement County Board policies and state statutes, to promote county interests with other governmental agencies, and to provide direction to departments to achieve the county's overarching goals.

#### **Department Description:**

The Hennepin County Board of Commissioners creates county policy and administrative responsibility for carrying out county policy is delegated to the County Administrator. Other Operations departments fulfill statutory requirements or provide necessary management service functions. The county's vision statement, core values, and overarching goals guide departments as they direct, administer, plan, facilitate, assist and coordinate the services provided by all county departments. Operations departments use the County Revenue Fund, Debt Retirement Fund and Internal Services Funds.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$3,032,295	\$3,067,941	\$3,269,716
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	0	320,000	315,000
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	305,525	0	0
Other Financing	0	0	0
Total Revenues	\$3,337,820	\$3,387,941	\$3,584,716
Personal Services	\$2,035,111	\$2,227,496	\$2,462,786
Commodities	39,506	18,100	19,750
Services	825,404	1,091,045	1,050,880
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	43,826	51,300	51,300
Grants	0	0	0
Total Expenditures	\$2,943,847	\$3,387,941	\$3,584,716
Budgeted Positions (Full-time Equivalents)	16.0	16.0	17.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

Ensure sound credit conditions, working capital and overall financial health within Hennepin County by supporting strategic objectives through leveraging technology, effective management of financial and human resource systems and services, as well as Hennepin County's commitment to equal opportunity, affirmative action, diversity and inclusion.

#### **Department Description:**

The Office of Budget and Finance (OBF) is organized into the following two divisions:

- The Finance, Budget Analysis and Accounting division performs budget preparation and analysis, revenue and expenditure
  forecasting, legislative analysis, treasury services, accounting and payroll services. Additionally, OBF performs risk management
  in cooperation with the County Attorney's Office to monitor and control the financial and operational risk for Hennepin County.
- The APEX Service Center provides production and user support for Hennepin County's PeopleSoft Enterprise Resource Planning (ERP) system.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$12,485,129	\$13,328,280	\$14,211,472
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	699,856	635,000	627,500
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	283,786	290,000	233,500
Other Financing	-760	135,000	143,000
Total Revenues	\$13,468,012	\$14,388,280	\$15,215,472
Personal Services	\$8,951,352	\$10,046,939	\$10,747,130
Commodities	482,734	324,850	128,050
Services	3,888,560	3,687,580	4,016,632
Public Aid Assistance	250	0	0
Capital Outlay	-121,602	500	500
Other Charges	142,181	328,410	323,160
Grants	0	0	0
Total Expenditures	\$13,343,475	\$14,388,280	\$15,215,472
Budgeted Positions (Full-time Equivalents)	79.1	80.1	82.1

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

#### **Significant Budget Changes:**

The net increase of 2.0 Full-Time Equivalent is due to the realignment of technical and transactional staff between Human Resources and OBF. 5.0 FTE transferred from OBF to HR and 7.0 FTE transferred from HR to OBF.

Purchasing and Contract Services has moved to General County Purposes for 2019.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Finance Budget Analysis and Accounting	2,831,427	4,103,413	4,141,832
APEX	10,512,048	10,284,867	11,073,640
Total Expenditures	\$13,343,475	\$14,388,280	\$15,215,472

The mission of the department is to create an environment where gifted and talented people can do their best work.

#### **Department Description:**

The Hennepin County Facility Services Department provides a full range of facility services for county programs and services. The department:

- Identifies capital needs, responds to and supports capital projects identified by line departments
- Develops and manages projects to construct new buildings, refurbish existing buildings, and maintain infrastructure
- Operates and maintains buildings
- Protects employees, clients and property

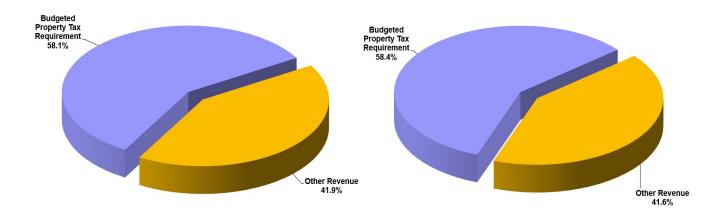
Budget Summary:	2017 Actual**	2018 Budget**	2019 Budget
Budgeted Property Tax Requirement*	\$33,062,089	\$34,171,940	\$36,255,505
Other Taxes	0	0	0
Federal	0	0	0
State	234	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	4,312	5,530	5,500
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	24,652,901	26,062,146	27,107,489
Other Financing	-1,369,782	-1,389,532	-1,312,150
Total Revenues	\$56,349,754	\$58,850,084	\$62,056,344
Personal Services	\$21,714,474	\$23,781,822	\$25,422,848
Commodities	1,599,735	1,617,643	1,674,984
Services	33,782,403	32,734,620	34,009,377
Public Aid Assistance	0	0	0
Capital Outlay	174,893	26,000	250,000
Other Charges	742,640	689,999	699,135
Grants	0	0	0
Total Expenditures	\$58,014,145	\$58,850,084	\$62,056,344
Budgeted Positions (Full-time Equivalents)	257.0	261.0	267.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

<sup>\*\*</sup> Workplace Safety moved to Human Resources in 2019 and has been excluded from 2017 and 2018 for comparative purposes.



2018 2019



#### **Significant Budget Changes:**

Revenue: The most significant revenue increase is the amount of property tax needed to support the Facility Services Department programs. In addition, there is a budgeted increase in parking revenues; the increase is based on current projected actuals.

Expenses: The increase in expenses is primarily related to increases in Personal Services (\$1.64 million from merit increases, general salary adjustments and a net increase of 6.0 full-time equivalents), information technology costs (\$0.74 million) and equipment replacement and janitorial contract increases (\$0.74 million).

In 2019, the Workplace Safety Division was moved to Human Resources.

Division Budgets:		2017 Actual	2018 Budget	2019 Budget
Facility Services Administration		4,898,714	4,879,492	5,885,699
Design and Construction		2,246,235	2,499,790	2,469,340
Energy and Engineering		1,048,413	1,094,189	1,309,726
Planning and Project Develop		1,280,126	1,299,791	1,247,376
Security Management		10,716,244	11,740,895	11,213,025
Facilities Management		37,824,414	37,335,927	39,931,178
	Total Expenditures	\$58,014,145	\$58,850,084	\$62,056,344

#### **Budget Commentary:**

Facility Services' changes to the budget are often a function of service demand growth in other areas. As departmental programs change throughout the county, our service delivery model must adapt to the new demands.

There are on-going challenges and opportunities:

- Finding the appropriate balance the between building/acquiring new facilities versus protecting existing assets. Major new projects will include Downtown campus expansion, Medical Examiner Lab, Northpoint Health and Wellness expansion, and Southdale, Southeast, Eden Prairie, and Oxboro libraries.
- Continuing to work with county departments on identifying space needs with an overall, comprehensive view of demand across the county, including a review of how workplaces should function in the future given changing workplace practices and technology.
- Coordinating process improvements with other departments in an effort to improve county functions and relationships across lines of business.
- Recruiting, training and retaining a workforce that reflects the diverse residents, clients and customers we serve.
- Working with the Purchasing Department in the use of targeted Small Business Enterprises (SBEs) or set-aside contracts to advance county policies.

#### **Key Results:**

The following data is highlighted:

<u>Data</u>	2017 Actual	2018 Estimated	2019 Estimated
Janitorial Costs	\$1.12 sq. ft. (BOMA \$1.59 sq. ft)	\$1.36 sq. ft.	\$1.37 sq. ft.
Utilities	\$1.59 sq. ft (BOMA \$2.11 sq. ft)	\$1.91 sq. ft.	\$1.76 sq. ft.
Energy	429,487 MMBtu's	423,903 MMBtu's	411,186 MMBtu's
Security Employee Service Calls / Per Capita	2.87	2.66	2.58
Security Trespass/Contests	NA	469 / 5	469 /3

Hennepin County Information Technology Community delivers innovative, effective, and timely business-driven information technology solutions in a secure, reliable, accessible, and fiscally responsible manner.

#### **Department Description:**

The Information Technology Department (IT) serves and partners with other Hennepin County departments by developing the infrastructure used to deliver business applications and communications throughout the organization. Additionally, the IT Department develops policies, procedures and tools that ensure information security. Over 300 IT staff work in the following six divisions: Business Solutions, Enterprise Architecture, Enterprise Development, Finance and Support Services, Operations and Special Projects. Special Activities and Project costs are included in the County Revenue Fund, shown in the Budget Summary section below. Central Mail, Print Services, Central Imaging and other IT services are included in the following internal services funds: IT Central Services and IT Internal Services. Details for the internal services funds may be found in the Internal Services page of this budget book.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$6,310,275	\$6,237,357	\$7,479,863
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	170,000
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$6,310,275	\$6,237,357	\$7,649,863
Personal Services	\$2,805,764	\$3,046,977	\$4,817,033
Commodities	49,656	1,498	122,133
Services	3,606,868	3,137,707	4,243,048
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	(1,199,015)	51,175	(1,532,351)
Grants	0	0	0
Total Expenditures	\$5,263,273	\$6,237,357	\$7,649,863
Budgeted Positions (Full-time Equivalents)	24.2	22.1	34.1

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

The Real Property Group consists of three separate departments with the following missions:

Resident and Real Estate Services: provides a range of real estate, licensing and election related services united under the mission, "Valued services; satisfied customers."

Assessor's Office: To serve the taxpayers of Hennepin County by uniformly valuing and classifying real property, uniformly and accurately.

Examiner of Titles: To expertly, timely, and efficiently administer Minnesota's Land Title Registration Act ("Torrens") in Hennepin County.

#### **Department Description:**

The Resident and Real Estate Services Department consists of seven divisions: County Surveyor, Office of Public Records, Service Centers, Elections, Property Tax, Strategy and Support, and Business Technology Solutions.

The County Assessor's Office is responsible for estimating the market value and determining the correct classification for every real estate parcel in suburban Hennepin County.

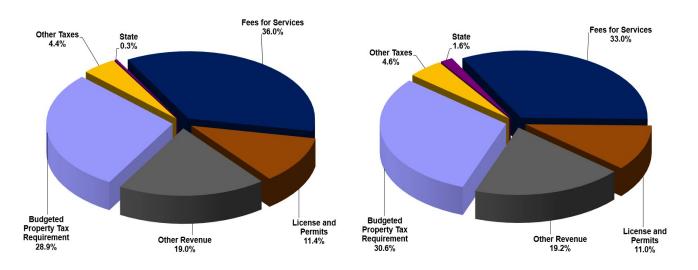
The Examiner of Titles examines titles, issues reports and conducts hearings in court cases involving the registration of land titles and in court cases involving problems or disputes with registered land titles.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$12,077,015	\$13,149,754	\$14,746,821
Other Taxes	2,336,017	2,000,000	2,200,000
Federal	0	0	0
State	0	150,000	784,000
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	14,329,596	16,352,000	15,922,750
Fines and Forfeitures	0	0	0
Licenses and Permits	4,827,027	5,173,000	5,320,000
Other Revenue	1,111,303	8,610,000	9,288,500
Other Financing	0	0	0
Total Revenues	\$34,680,957	\$45,434,754	\$48,262,071
Personal Services	\$30,649,595	\$33,427,119	\$33,627,355
Commodities	437,866	286,900	208,400
Services	7,633,136	9,968,235	11,445,736
Public Aid Assistance	496	0	0
Capital Outlay	1,181,979	33,000	1,427,700
Other Charges	1,411,654	1,719,501	1,552,880
Grants	0	0	0
Total Expenditures	\$41,314,726	\$45,434,754	\$48,262,071
Budgeted Positions (Full-time Equivalents)	337.4	339.5	336.5

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

#### **Revenue Comparison:**

2018 2019



# **Significant Budget Changes:**

Significant budget changes in 2019 include a state matching grant for the purchase of elections related equipment totaling approximately \$1.4 million dollars. The transfer of staff to Health and Human Services partially offsets this increase.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Resident and Real Estate Services	33,997,384	37,080,990	39,578,598
Assessor	6,272,898	7,136,527	7,441,484
Examiner of Titles	1,044,445	1,217,237	1,241,989
Total Expend	itures \$41,314,726	\$45,434,754	\$48,262,071

#### **Budget Commentary:**

The 2019 budget anticipates a nearly \$0.4 million decrease in revenues compared to the 2018 adjusted budget which more accurately represents historical revenue received. RRES projects 700,000 service center transactions related to driver licenses, motor vehicles and vital records. The County Recorder will record over 240,000 documents and the majority of our residents are served by the Property Tax and Election divisions. In addition to outside customers, Resident and Real Estate Services continues to support initiatives by lending staff resources to other departments for continuous improvement, facilitation, video production/meeting broadcasts, along with diversity and inclusion efforts. The County Surveyor provides services and expertise to other departments without charge.

Significant expenditures are budgeted for Assessment and Tax system deliverables. Ongoing assessment and tax costs for the new technology infrastructure, including servers and database administration, has increased as we approach go live for the new system. These costs will be offset by retiring the mainframe when the project is complete and reducing project staff complement.

#### **Key Results:**

Key Results from 2018

- Successfully administered a mid-term election with over 632,000 voters the highest number of voters in history for a Hennepin County mid-term election.
- Implemented Minnesota License and Registration System (MNLARS) and Fast ID for vehicle registration and identification documents including real and enhanced ID.
- Partnered with Purchasing and Contract Services to develop a program for women and minority owned small businesses to rehabilitate tax forfeited properties using real estate brokers for their sale.

Anticipated Accomplishments in 2019

- Prepare for Presidential Primary occurring in the first quarter of 2020.
- Minimize the impact of property tax forfeiture by contracting with women and minority owned small businesses to rehabilitate the
  properties, partnering with Human Services to provide services to delinquent residential taxpayers, and employing Sentence to
  Service and community providers such as Network to a Better Future for maintenance services on TFL properties.
- Accept key deliverables for the Assessment and Tax IT project
- Refine new processes and manage additional workload with issuing real and enhanced driver's licenses and IDs.

To provide an employee experience that attracts and retains the best talent to serve our residents.

#### **Department Description:**

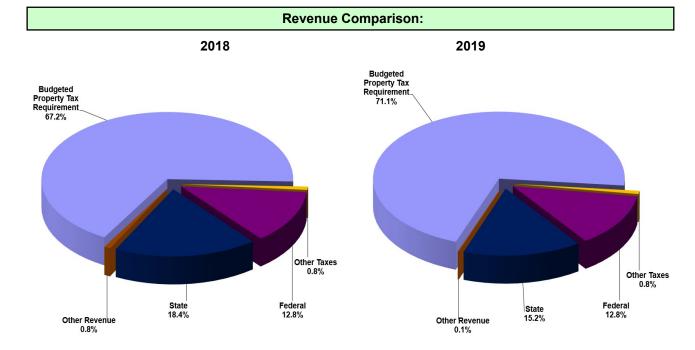
Human Resources' services are a critical component in supporting the county's core values of continuous improvement, customer service, diversity and inclusion, employee engagement and workforce development and, in conjunction with those values, position the organization to meet the service delivery and internal/external workforce challenges of both today and the future.

HR divisions: Organization Development; Diversity and Inclusion; Learning and Development; Hennepin-Carver Workforce Services; Workforce Development, Recruitment and Staffing; Benefits, Volunteering and Recognition; HR Business Partner Services; HR Service Center; HR Administration, Classification and Compensation, Employee Wellbeing; and Workplace Safety (transfers from Facility Services in 2019).

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$11,761,129	\$12,970,648	\$14,154,205
Other Taxes	157,544	157,500	157,500
Federal	1,398,121	2,461,000	2,542,600
State	2,210,784	3,550,000	3,030,255
Local	0	4,000	4,000
Investment Earnings	0	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	166,320	153,853	28,000
Other Financing	0	0	0
Total Revenues	\$15,693,898	\$19,297,001	\$19,916,560
Personal Services	\$10,843,463	\$11,325,282	\$11,882,087
Commodities	123,871	109,308	107,559
Services	3,180,277	3,842,244	2,991,192
Public Aid Assistance	3,983,612	3,476,815	4,397,170
Capital Outlay	0	300	300
Other Charges	267,972	543,051	538,252
Grants	0	0	0
Total Expenditures	\$18,399,195	\$19,297,001	\$19,916,560
Budgeted Positions (Full-time Equivalents)	97.1	101.1	105.6

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

<sup>\*\*</sup> Workplace Safety moved from Facility Services to Human Resources in 2019 and has been included in 2017 and 2018 for comparative purposes.



#### **Significant Budget Changes:**

HR Administration: Increase is primarily due to the net addition of 0.5 Full-Time Equivalent for administrative support

Diversity and Inclusion: Increase is primarily due to the net addition of 4.0 FTE and resources related to the training of supervisors and managers and disparity reduction; building capacity for the Diversity and Inclusion manager; supporting disparities intiative and the Workforce Leadership Council.

Benefits and Wellness: Mostly unchanged following the transfer of 1.0 FTE from HR to Facility Services supporting environmental facilities work.

HR APEX Staff: Decrease is due to the transfer of technical staff from HR to the Office of Budget and Finance (OBF).

Business Partners and Service Center: Increase is primarily due to the transfer of transaction specialist staff from Office of Budget and Finance (OBF) to HR; the addition of 1.0 FTE for HR staffing administrative work; and increases for salary and general salary adjustments, health and dental insurance.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Human Resources Administration	1,754,088	1,724,160	1,705,538
Diversity and Workforce Development	10,891,661	11,188,297	11,501,727
Benefits and Wellness	2,598,492	2,892,664	2,952,762
Information Technology and APEX	1,654,575	1,599,596	1,151,298
Business Partners and Service Center	1,500,378	1,892,284	2,605,235
Total Expenditures	\$18,399,195	\$19,297,001	\$19,916,560

#### **Budget Commentary:**

Human Resources (HR) programs and services are foundational and have a direct effect on employee productivity and engagement.

HR continues to expand the workforce development strategy to meet the workforce needs for both the county and other employers, as well as reduce employment disparities among residents of Hennepin County.

In addition to other external connections, HR partners with the Workforce Leadership Council using place-based strategies that align education pathways to meet both public and private sector workforce needs. The county and its partners provide opportunities including education, training, work experience and employment.

Also for 2019, Human Resources has further committed to align the needs of employees' wellbeing, by merging the Workplace Safety function from Facility Services to HR.

#### **Key Results:**

The organization's aspiration is to employ a workforce that represents the diversity of the community we serve. The percentage of non-white Hennepin County residents is projected to increase to 41% by 2030. As of December 2018, County Employee non-white representation is 28%; each year more closely reflecting the total county resident population.

#### **Additional Resources:**

For more information regarding Hennepin County Human Resources, county job opportunities, the Hennepin County Workforce Leadership Council, Career Connections and more, visit:

hennepin.jobs

hennepin.us/employees/employee-career-center

hennepin.us/your-government/projects-initiatives/workforce

mn.gov/deed/job-seekers/workforce-centers

Hennepin.us/jobs/pathway-training-programs

To support Hennepin County's commitment to ethics, compliance and risk mitigation by providing oversight, objective assurance and independent investigation services.

#### **Department Description:**

Audit, Compliance and Investigation Services (ACIS) is an independent and objective assurance, consulting and investigation activity comprising five divisions.

- ACIS Administration consists of the department director and support staff, and also coordinates county-wide Enterprise Risk Management.
- Internal Audit conducts and supports compliance activities, information technology audits, vendor contract audits and risk-based assurance and consulting engagements.
- Digital Forensics conducts county employee investigations, providing digital evidence to support or dismiss the allegation of a violation.
- Data Compliance provides oversight of the availability, usability, integrity and security of the data within Hennepin County.
- Respectful Workplace Investigations conducts investigations of formal complaints resulting from alleged violations of Hennepin County's Non-Discrimination and Respectful Workplace policy.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$4,497,790	\$4,666,746	\$4,760,081
Other Taxes	0	0	0
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	71	115,080	115,080
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	0	0
Other Financing	0	0	0
Total Revenues	\$4,497,861	\$4,781,826	\$4,875,161
Personal Services	\$3,289,597	\$3,837,933	\$3,938,601
Commodities	4,514	25,600	24,900
Services	742,785	841,218	833,310
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	47,356	77,075	78,350
Grants	0	0	0
Total Expenditures	\$4,084,252	\$4,781,826	\$4,875,161
Budgeted Positions (Full-time Equivalents)	30.0	33.0	33.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
ACIS Administration	562,556	652,266	540,638
Internal Audit	1,963,062	2,374,094	2,497,621
Digital Forensics	696,985	836,636	852,435
Data Compliance	755,342	785,239	846,116
Respectful Workplace Investigations	106,307	133,591	138,351
Total Expenditures	\$4,084,252	\$4,781,826	\$4,875,161

# **Budget Commentary:**

Historically, the department budget has primarily consisted of costs in three areas - staffing, external audit fees and information technology. Formerly known as Internal Audit, the department has expanded in recent years to include the functions of Digital Forensics and Vendor Compliance in 2014, Data Compliance and Respectful Workplace Investigations in 2015, and Enterprise Risk Management in 2017.

To encourage and assist public programs and activities dedicated to cultural enrichment and to educational and technical assistance; to provide dues and contributions to organizations benefiting the county; and to reserve available funding for contingent activities further defined during the budget year. The General County Purposes activities, programs and services support and further the vision and overarching goals of the county.

#### **Department Description:**

General County Purposes includes:

- Hennepin History Museum, County Fair, Extension Services, National Association of Counties, Association of Minnesota Counties, that the county supports through funding as required or permitted by state law.
- Minneapolis Employee Retirement Fund (MERF) Payments for former city entities (Minneapolis Workhouse, Center Hospital)
- Municipal Building Commission
- Communications
- Center of Innovation and Excellence
- Business Information Office
- Community Disparity Reduction
- Purchasing and Contract Services
- Ballpark Office expenses and the Hennepin Youth Sports Program reimbursed through sales tax.
- Commercial Paper Program
- Hennepin University Partnership (HUP)
- Countywide Tuition
- Contingency

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$25,315,660	\$26,838,572	\$26,138,557
Local	25,000	25,000	25,000
Other Revenue	341,475	342,060	401,153
Other Financing	2,300,000	2,450,000	2,390,000
Total Revenues	\$27,982,135	\$29,655,632	\$32,189,542
Personal Services	\$12,556,084	\$10,871,839	\$13,555,958
Commodities	183,421	213,160	213,175
Services	5,189,204	5,965,693	6,192,334
Public Aid Assistance	0	0	0
Capital Outlay	(6,371)	81,000	1,000
Other Charges	3,307,848	10,149,940	9,913,075
Grants	1,760,988	2,374,000	2,314,000
Total Expenditures	\$22,991,174	\$29,655,632	\$32,189,542
Budgeted Positions (Full-time Equivalents)	76.5	79.5	97.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

#### **Significant Budget Changes:**

The 2019 approved General County Purposes budget is \$32.2 million, which is a net increase of \$2.4 million over the 2018 adjusted budget. The primary reason for the increase is due to Information Technology staff from the Library realigning to the Business Information Office (\$2.7 million), a \$0.9 million increase to the Commercial Paper program due to rising interest rates, and a \$0.2 million increase to the Countywide Tuition Program. Contingency has decreased by \$1.4 million.

Division Budgets:	2017 Actual	2018 Budget	2019 Budget
Purchasing and Contract Services Center	2,341,267	2,628,833	2,899,345
of Innovation and Excellence (CIE)	2,727,994	2,742,674	2,385,347
Communications	5,474,767	5,226,536	5,043,358
Contingency	0	6,755,077	5,376,441
Municipal Building Commission Hennepin	3,376,132	3,856,777	3,736,705
Youth Sports	1,836,487	2,450,000	2,390,000
Community Disparity Reduction	0	0	228,383
Information Office	0	1,212,299	3,931,398
Other General Government	7,234,527	4,783,436	6,198,565
Total Expenditures	\$22,991,174	\$29,655,632	\$32,189,542

#### **Contingency:**

The 2019 approved Contingency budget is \$5.4 million, which is a net decrease of \$1.4 million compared to the 2018 adjusted budget. As part of the budget process, \$5.3 million of the budget was designated for the following:

- 2020 Elections Staffing Training \$0.3 million
- Bridge for Youth Teen Parenting Program \$0.1 million
- Youthlink's Downtown View \$0.1 million

Dues and Contributions Detail:	2017 Actuals	2018 Budget	2019 Budget
National Association of Counties (NACO)	\$23,049	\$23,049	\$23,049
Assoc. of Minnesota Counties (AMC) St.	80,113	83,292	88,008
Anthony Falls Heritage Board	31,000	31,000	31,000
Youth Coordinating Board	74,523	74,523	***
Brooklyn Bridge Alliance	50,000	57,500	57,500
Foire de Tours 2017	12,157	0	0
Greater MSP	150,000	150,000	150,000
Greater Metropolitan Workforce Council	0	0	10,400
	\$420,842	\$417,280	\$443,400

<sup>\*\*\*</sup> A place holder to account for increases to dues or contribution amounts with an approved budget of \$443,400

#### **Additional Resources:**

hennepincountyfair.com hennepinhistory.org extension.umn.edu municipalbuildingcommission.org hennepin.us/youthsports hup.umn.edu

The Ballpark Sales Tax is authorized by Minnesota State Statute to make payments on the sales tax revenue bonds issued to fund Hennepin County's contribution to the downtown baseball stadium, and to fund other authorized uses.

#### **Department Description:**

Budgeted funds are primarily used to make annual principal and interest payments on Hennepin County's sales tax revenue bonds for the Twins baseball stadium. Authorized uses for remaining funds include: contributions to a ballpark capital improvements account, the Minnesota Ballpark Authority's administrative costs, and programs for youth sports and libraries.

The Ballpark Sales Tax revenue is collected on all taxable goods and services in the county at the rate of 0.15 percent, and distributed by the Minnesota Department of Revenue to a bond trustee. The bond trustee makes all scheduled debt service payments. First lien bonds were issued in 2007 for a total of \$150 million. Second and third lien bonds were issued in 2008 for a total of \$200 million.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$0	\$0	\$0
Other Taxes	36,892,053	38,061,504	38,442,119
Federal	0	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	84,682	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	0	5,242,621	5,430,664
Other Financing	(42,273,129)	(40,804,125)	(41,372,783)
Total Revenues	(\$5,296,394)	\$2,500,000	\$2,500,000
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	447,205	500,000	500,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	0	0	0
Grants	1,883,515	2,000,000	2,000,000
Total Expenditures	\$2,330,720	\$2,500,000	\$2,500,000
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

#### **Budget Commentary:**

The other financing consists of transfers to other funds for the following: \$26.1 million for debt service, \$10.5 million for optional debt prepayment, \$2.4 million for additional library hours, \$2.4 million for the youth sports program. \$5.4 million in other revenue is a use of fund balance.

To provide for principal and interest payments on general obligation bonds issued for building projects and equipment acquisition; to provide for principal and interest payments on sales tax revenue bonds; and to provide for lease payments on certificates of participation.

#### **Department Description:**

Monies budgeted in this program pay the annual principal and interest on the county's general obligation bonds, sales tax revenue bonds and any lease/purchase agreements that may exist. Payment schedules are established by board resolution at the time of the bond sale or upon approval of the lease/purchase agreement. This program is accounted for in the Debt Retirement (70) and the Ballpark Debt Retirement (79) Funds.

Budget Summary:	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$86,900,000	\$90,400,000	\$90,400,000
Other Taxes	65,510	0	0
Federal	2,124,569	2,073,306	2,073,306
State	0	0	0
Local	95,856,650	1,016,620	1,019,619
Investment Earnings	59,106	0	0
Fees for Services	0	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	4	13,814,501	10,609,350
Other Financing	113,335,159	38,998,524	39,318,149
Total Revenues	\$298,340,997	\$146,302,951	\$143,420,424
Personal Services	\$0	\$0	\$0
Commodities	0	0	0
Services	1,421,569	900,000	900,000
Public Aid Assistance	0	0	0
Capital Outlay	0	0	0
Other Charges	309,591,396	145,402,951	142,520,424
Grants	0	0	0
Total Expenditures	\$311,012,964	\$146,302,951	\$143,420,424
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collections.

# **Debt Retirement Budget Highlights**

The debt management strategy of Hennepin County for 2019 through 2023 takes into account the need to borrow funds for completion of the Capital Improvement Plan as adopted by the County Board.

At the end of 2018, Hennepin County had \$1,058.1 million in general obligation (GO) outstanding debt. Of this amount, there was \$1,047.2 million of general obligation property tax levy-supported debt outstanding. Additionally, there was \$10.9 million of general obligation revenue-supported bonds outstanding. This amount consists entirely of the remaining principal amount outstanding on \$14.1 million of bonds issued on behalf of the Minnehaha Creek Watershed District, which are payable from that district's property tax levy.

The county is authorized by state statute to issue debt for general capital improvement projects as well as for a variety of other purposes, including libraries, solid waste facilities and capital equipment.

The total amount of debt that the county could potentially issue under its general capital improvement bonding authority (Minnesota Statutes 373.40, as described below) is approximately \$2.1 billion. This amount of bonding authority varies with changes in the taxable market value of property within the county. The county has approximately \$1,025.0 million in bonds currently outstanding under its general bonding authority. The current capital plan includes \$136 million of new debt issuance payable from property tax revenues in 2019.

In general, the county makes use of bonded indebtedness in accordance with these principles:

- 1) Debt is normally issued only for major projects with a county expense in excess of \$150,000:
- Debt is not to be used for operating projects or those projects whose life expectancy does not exceed the maturity of the bonds;
- 3) The county balances debt issuance and current property taxes for capital projects to maintain consistent levels of tax burden; and
- 4) The county maintains its strong financial framework and Aaa/AAA/AAA bond ratings.

The summary of outstanding debt and the future requirements tables at the conclusion of this section summarizes the county's outstanding debt at the end of 2017 and 2018, and future debt service property tax levy requirements.

#### **Summary of County's Major Debt Issuance Authorities**

#### **Overall Debt Limitation Calculation**

The overall limitation on county general obligation debt is 3.0 percent of the taxable market value within the county. This calculates to a limit of over \$5.1 billion as contrasted with total outstanding debt of \$1,058.1 million. This limitation is very large in contrast to outstanding debt and anticipated debt.

The <u>overall debt limitation</u> is calculated as follows: taxable property market value times .03 = debt limitation.  $$171,429,665,521 \times .03 = \$5,142,889,966$ .

#### Capital Improvement Bonds and Notes - M.S. Chapter 373

M.S. 373.40 in this chapter authorizes the county to issue bonds without referendum (unless petitioned by 5.0 percent of voters). This authority limits debt issuance to bonds for which the principal and interest of the bonds will not exceed 0.12 percent of the estimated market value of the county. Depending on interest rates and maturity structures, this would limit the county to issuing approximately \$2.1 billion of bonds. Currently, there are approximately \$1,025.0 million of bonds outstanding under this authority.

#### M.S. 373.40 Debt Limitation Calculation

Taxable market value times .0012 = maximum annual principal and interest. This results in:  $$171,429,665,521 \times .0012 = $205,715,599$ . The maximum principal and interest divided by \$97,500 (estimated debt service costs for \$1 million of debt assuming 5.5 percent for 15 years) produces an estimate of the amount of debt that can be issued under this authority. This amount is: \$205,715,599 divided by \$97,500 per million = \$2,109,903,580 of estimated debt authorization per M.S. 373.40.

#### Library Bonds - M.S. Section 383B.245

This statute authorizes the county to issue bonds for libraries without referendum. Prior to 2008, the county operated a library system outside of the City of Minneapolis. Effective January 1, 2008, the Minneapolis Public Library merged with the county library system and the applicable valuation pertaining to the debt limit is now countywide. This authority limits debt issuance to bonds for which the principal and interest of the bonds will not exceed .01612 percent of the taxable market value of property within the county. Assuming a 5.5 percent interest rate and 15-year maturity structure, it is estimated that the county could issue \$283.4 million of debt under this authority. The county has stopped utilizing this authority in recent years. Currently, there are \$27.5 million of bonds outstanding under this authority.

#### M.S. 383B.245 Debt Limitation Calculation

Taxable market value times .0001612 = maximum annual principal and interest. This results in:  $$171,429,665,521 \times .0001612 = $27,634,462$ . The maximum principal and interest divided by \$97,500 per million (estimated debt service costs for \$1 million of debt assuming 5.5 percent for 15 years) produces an estimate of the amount of debt that can be issued under this authority. This amount is: \$27,634,462 divided by \$97,500 per million = \$283,430,379 of estimated Library debt authorization per M.S. 383B.245.

#### Solid Waste Bonds - M.S. 473.811

The county may, by resolution, issue general obligation bonds or revenue bonds to provide funds for various solid waste facilities or improvements. The county currently has no solid waste bonds outstanding. There is no limit as to the amount of these bonds. The only limits are the purpose for which the bond proceeds are spent and the overall debt limit. While the 2019-2023 capital plan anticipates completion of a number of capital projects in the environmental services area, it does not include any additional solid waste debt pursuant to this bonding authority at this time.

#### Ballpark Sales Tax Revenue Bonds - M.S. 473.757 and 475

The county received one-time authority in 2006 to issue a maximum of \$350 million of sales tax revenue bonds to fund a contribution towards the construction and acquisition of a publicly-owned baseball stadium. Of the total \$341.8 million issued in 2007 and 2008, there is \$167.1 million outstanding as of December 31, 2018.

#### **Transportation Sales Tax Bonds – M.S. 287A.993**

The county is authorized, in conjunction with the Hennepin County Regional Railroad Authority acting under Minnesota Statutes, Section 398A.06-07 and Chapters 471 and 475, to issue revenue bonds payable from the proceeds of a 0.50 percent sales and use tax and a \$20 motor vehicle excise tax to provide funds for transportation- related purposes.

#### Capital Notes - M.S. 383B.117, subdivision 2

The county may issue general obligation capital notes to finance equipment acquisition. The principal amounts of the notes issued for any year cannot exceed 1.0 percent of that year's annual budget and these notes must mature within ten years. Pursuant to statute, the annual budget for Hennepin Healthcare System is added to the annual budget of the county in calculating this limitation. The county does not have current plans to issue any debt pursuant to this authority.

#### Watershed Management Capital Improvements Bonds under M.S. 103B.251 subdivision 7

The county has issued a total of \$14.1 million in bonds for the benefit of the Minnehaha Creek Watershed District, a separate taxing jurisdiction. As of December 31, 2018, \$10.9 million of those bonds were outstanding. The District must levy a tax sufficient to pay the debt service, but if it fails to do so, the county is obligated to pay the debt service. These bonds have maturities as long as 20 years.

The county has a variety of other bonding authorities but the above represents the most commonly used authorities. A full listing of all debt authorities is available in county bond official statements that are available by request from the Office of Budget and Finance.

The following tables show the outstanding debt of the county, the 2019 debt service levy and the future levy requirements needed to support the both the countywide and library outstanding debt.

#### **OUTSTANDING DEBT**

_	OUTSTANDING as of 12/31/2017	OUTSTANDING as of 12/31/2018	2019 DEBT SERVICE LEVY
Property Tax-Supported General Obligation Bonds	\$913,920,000	\$1,047,170,000	\$90,400,000
General Obligation Revenue Bonds Minnehaha Creek Watershed District (1) Ballpark Sales Tax Revenue Bonds(2)	11,630,000 184,670,000	10,965,000 167,095,000	
TOTAL	\$1,110,220,000	\$ 1,225,230,000	\$90,400,000

<sup>(1)</sup> These bonds are payable from property taxes levied within the Minnehaha Creek Watershed District.

#### FUTURE DEBT SERVICE PROPERTY TAX REQUIREMENTS ON OUTSTANDING DEBT

YEAR	COUNTYWIDE LEVY	SUBURBAN ONLY LEVY	<b>TOTAL LEVY</b>
2019	\$89,656,560	\$743,440	\$90,400,000
2020	92,767,779	735,021	93,502,801
2021	90,757,545	352,816	91,110,361
2022	82,895,583	347,007	83,242,590
2023	87,852,030	345,647	88,197,677
2024	85,567,829	343,252	85,931,081
2025	84,838,340	341,466	85,179,806
2026	81,604,299	343,634	81,947,933
2027	77,885,837	0	77,885,837
2028	73,146,306	0	73,146,306
2029	65,309,925	0	65,309,925
2030	51,829,479	0	51,829,479
2031-41	381,185,044	0	381,185,044
Total	\$1,345,316,556	\$3,552,283	\$1,348,868,839

<sup>(2) 0.15%</sup> Hennepin County sales tax revenues pay the debt service on these bonds.

#### **Major Program: Capital Improvement Program**

Countywide Capital Projects



#### **Program Description:**

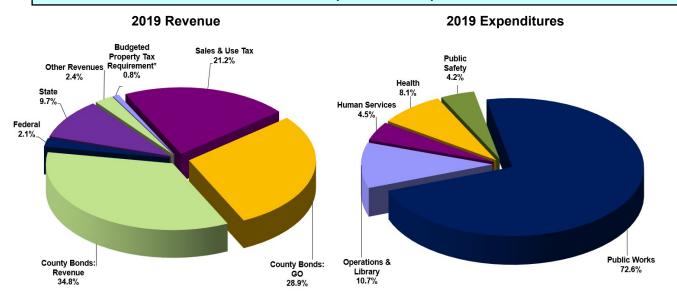
The Capital Budget provides resources that will fund county building, facility modification and transportation construction projects during the budget year. Capital projects contained within the budget often extend beyond a single budget year and require additional funding in succeeding years due to their magnitude and construction scheduling. Proposed capital projects are reviewed by citizen representatives serving on the Capital Budgeting Task Force as well as County Administration. Program needs, operating cost implications, revenues and expenditures are reviewed in order to develop a five-year Capital Improvement Program (CIP) that will provide for the sound financial planning of future infrastructure needs of the county. The program is reassessed annually as new conditions and circumstances arise.

FOR SPECIFIC DETAILS REGARDING THE CAPITAL BUDGET AND EACH PROJECT, REFER TO THE 2019 CAPITAL BUDGET AND 2019 - 2023 CAPITAL IMPROVEMENT PROGRAM which is available on the County's internet site.

Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement*	\$5,875,218	\$4,850,218	\$3,865,000
Other Taxes	4,525	0	100,000,000
Federal	12,059,773	2,115,000	9,943,000
State	50,826,528	51,423,295	45,701,145
Local	16,243,500	16,982,608	9,802,255
Investment Earnings	1,011,737	0	0
Fees for Services	10,000	0	0
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	644,346	1,650,000	0
Other Financing	158,316,130	360,843,000	301,332,600
Total Revenues	\$244,991,757	\$437,864,121	\$470,644,000
Personal Services	\$0	\$0	\$0
Commodities	7,194,666	0	0
Services	14,828,942	0	0
Public Aid Assistance	0	0	0
Capital Outlay	155,134,341	437,864,121	470,644,000
Other Charges	92,657,376	0	0
Grants	34,430	0	0
Total Expenditures	\$269,849,756	\$437,864,121	\$470,644,000
Budgeted Positions (Full-time Equivalents)	0.0	0.0	0.0

<sup>\*</sup> Reflects the adjusted property tax requirement budget, not actual property tax collected.

# **Revenue and Expenditure Comparison:**



Department Expenditure Summary:		2017 Actual	2018 Budget	2019 Budget
Countywide Capital Projects		269,849,756	437,864,121	470,644,000
	Total Expenditures	\$269,849,756	\$437,864,121	\$470,644,000
Budgeted Positions:		2017 Actual	2018 Budget	2019 Budget
Budgeted Positions:  Countywide Capital Projects		<b>2017 Actual</b> 0.0	<b>2018 Budget</b> 0.0	<b>2019 Budget</b> 0.0

#### **Revenue Summary:**

The Capital Improvements budget for 2019 (excluding debt retirement, which is discussed in the Debt Retirement section of Operations) is \$470.6 million. This represents an increase of \$32.8 million or 7.5 percent over the adjusted 2018 budget of \$437.9 million. The majority of this increase is in the Transportation Sales Tax & Development program, related to the HC Southwest Light Rail Transit project which is moving into the construction phase and is programmed for \$213.8 million in 2019 expenditures.

Regarding the Transportation Sales Tax & Development program, the county instituted a new 0.5% sales and use tax specifically for transportation and transit related infrastructure investments. This new sales tax replaces the 0.25% sales tax that was the county's contribution to the now dissolved Counties Transit Improvement Board (CTIB). For 2019, \$100.0 million from this sales and use tax is programmed for transportation and transit investments. No money was programmed in the 2018 capital budget from this revenue source. The revenue will also be utilized to pay the principal and interest payments on bonds issued to fund transit projects in the Transportation Sales Tax & Development program.

Of the revenues to support the \$470.6 million capital budget, \$299.8 million comes from bonded indebtedness. The 2019 level of bonding is \$60.6 million less than the \$360.3 million included in the adjusted 2018 budget. The majority of the bonding decrease is related to the purchase of the 625 Building and adjacent parking ramp construction which was budgeted in 2018 with \$71.0 million in bonding. The project does not require an additional appropriation in 2019. Details concerning the county's debt retirement and debt management can be found in the debt retirement section of the Operations program.

Intergovernmental (federal, state and local) revenues of \$65.4 million are included in the 2019 capital budget, which is down slightly from the 2018 level of \$70.5 million. The variance between federal, state and local revenues is almost exclusively related to road and bridge construction projects where the funding formulas vary based on the class of road or bridge being reconstructed as well as the construction schedule of given projects.

The 2019 capital budget includes \$3.9 million in property tax funding which is \$1.0 million less than the \$4.9 million budgeted in 2018. In addition, the 2019 capital budget includes \$600,000 in lease revenues from 701 Building tenants which is reinvested in the asset, and \$500,000 in general fund balance from unspent wheelage tax collections which will be spent on transportation safety improvements.

#### **Expenditure Summary:**

Expenditure Area	2019 Budget	2020 Plan	2021 Plan	2022 Plan	2023 Plan	2019-2023 CIP
Public Works	341,592,000	393,574,000	363,802,086	176,791,000	51,654,000	1,327,413,086
Public Safety	19,705,000	15,762,000	19,737,000	9,700,000	12,750,000	77,654,000
Health	38,000,000	88,444,500	33,088,000	31,000,000	10,000,000	200,532,500
Human Services	20,980,000	0	0	0	0	20,980,000
Operations & Libraries	50,367,000	<u>78,340,971</u>	<u>56,686,536</u>	21,356,297	17,542,008	224,292,812
Total	470.644.000	576.121.471	473.313.622	238.847.297	91.946.008	1.850.872.398

#### Role of the Capital Budgeting Task Force

Since 1973, the county has considered the recommendations of an appointed eleven member citizen board, referred to as the Capital Budgeting Task Force (CBTF), prior to the adoption of its annual capital budget and five-year capital improvement program. Specifically, the CBTF is responsible for reviewing, prioritizing and making recommendations to the County Board regarding the capital projects requested by county departments. The CBTF's annual report to the County Board is contained in the separate document titled 2019 Capital Budget and 2019-2023 Capital Improvement Program.

## **Major Program: Internal Service Funds**

Fleet Services

**Energy Center** 

Employee Health Plan Self Insurance

Information Technology Central Services

Information Technology Internal Services

Self Insurance

Other Employee Benefits

# **Program Description:**

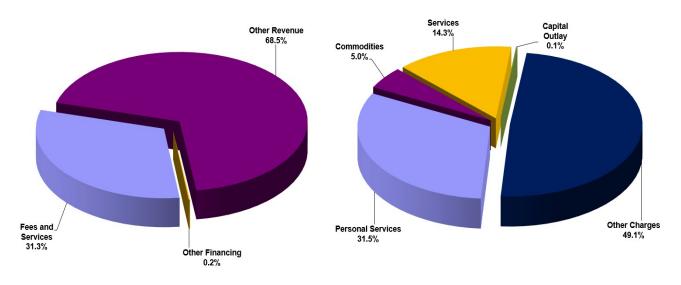
Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government or to other governmental units, on a cost-reimbursement basis.

Revenue and Expenditure Information	2017 Actual	2018 Budget	2019 Budget
Budgeted Property Tax Requirement	\$0	\$0	\$0
Other Taxes	0	0	0
Federal	242,250	0	0
State	0	0	0
Local	0	0	0
Investment Earnings	0	0	0
Fees for Services	87,998,578	94,893,268	102,553,338
Fines and Forfeitures	0	0	0
Licenses and Permits	0	0	0
Other Revenue	168,770,773	218,849,890	224,556,499
Other Financing	1,956,129	400,000	500,000
Total Revenues	\$258,967,730	\$314,143,158	\$327,609,837
Personal Services	\$74,059,127	\$98,988,482	\$103,290,146
Commodities	20,651,005	19,556,812	16,231,615
Services	28,850,544	40,863,048	46,738,165
Public Aid Assistance	0	0	0
Capital Outlay	0	0	530,000
Other Charges	129,863,898	154,734,816	160,819,911
Grants	0	0	0
Total Expenditures	\$253,424,574	\$314,143,158	\$327,609,837
Budgeted Positions (Full-time Equivalents)	413.3	419.6	416.4

# **Revenue and Expenditure Comparison:**

#### 2019 Revenue

## 2019 Expenditures



Department Expenditure Summary:	2017 Actual	2018 Budget	2019 Budget
Fleet Services	14,321,062	17,084,315	18,275,538
Energy Center	8,804,419	10,186,151	10,467,733
Employee Health Plan Self Insurance	114,616,650	143,841,713	150,213,587
Information Technology Central Services	11,120,034	11,916,362	12,009,103
Information Technology Internal Services	76,559,694	84,105,845	85,953,215
Self Insurance	7,436,729	12,308,772	12,390,661
Other Employee Benefits	20,565,986	34,700,000	38,300,000
Total Expenditures	\$253.424.574	\$314.143.158	\$327.609.837

Budgeted Positions:	2017 Actual	2018 Budget	2019 Budget
Fleet Services	28.0	28.0	28.0
Energy Center	1.5	1.2	1.0
Employee Health Plan Self Insurance	6.0	6.0	6.0
Information Technology Central Services	85.6	83.6	83.6
Information Technology Internal Services	286.7	294.8	291.8
Self Insurance	5.5	6.0	6.0
Other Employee Benefits	0.0	0.0	0.0
Total Full Time Equivalent (FTE)	413.3	419.6	416.4



# Regional medical examiner's facility

A new regional medical examiner's facility serving Dakota, Hennepin and Scott counties will open in 2021.

For additional budget information visit: www.hennepin.us/budgets



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